

**PENNSYLVANIA STATE SYSTEM OF HIGHER EDUCATION  
COMMONWEALTH OF PENNSYLVANIA**

**SINGLE AUDIT REPORTING PACKAGE  
YEAR ENDED JUNE 30, 2024**

**SECTION I**

**Financial Statements for the Year Ended June 30, 2024**

**SECTION II**

**Single Audit Report for the Year Ended June 30, 2024**



# PENNSYLVANIA'S STATE SYSTEM *of* HIGHER EDUCATION



Pennsylvania's  
**STATE SYSTEM**  
of Higher Education

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FINANCIAL STATEMENTS  
JUNE 30, 2024

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**PENNSYLVANIA'S STATE SYSTEM OF HIGHER EDUCATION  
FINANCIAL STATEMENTS  
JUNE 30, 2024**

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## INDEPENDENT AUDITORS' REPORT

Board of Governors  
Pennsylvania State System of Higher Education  
Harrisburg, Pennsylvania

### **Report on the Audit of the Financial Statements**

#### ***Opinions***

We have audited the accompanying financial statements of the business-type activities and the aggregate discretely presented component units of Pennsylvania's State System of Higher Education ("the State System"), a component unit of the Commonwealth of Pennsylvania, as of and for the year ended June 30, 2024, and the related notes to the financial statements, which collectively comprise the State System's basic financial statements as listed in the table of contents.

In our opinion, based on our audit and the reports of the other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of the business-type activities and the aggregate discretely presented component units of the State System as of June 30, 2024, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

We did not audit the financial statements of certain discretely presented component units, which represent 98.05%, 96.14%, and 96.92%, respectively, of the assets, net assets, and revenues of the discretely presented component units as of June 30, 2024. Those statements were audited by other auditors, whose reports have been furnished to us, and our opinions, insofar as it relates to the amounts included for the discretely presented component units, is based solely on the reports of the other auditors.

#### ***Basis for Opinions***

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS). Our responsibilities under those standards are further described in the Auditors' Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the State System and to meet our other ethical responsibilities in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### ***Responsibilities of Management for the Financial Statements***

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the State System's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

### ***Auditors' Responsibilities for the Audit of the Financial Statements***

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the State System's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the State System's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control related matters that we identified during the audit.

***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, and the schedules of Proportionate Share of Net Pension Liability, OPEB Liability, Proportionate Share of Net OPEB Liability, and Contributions be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with GAAS, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

***Other Reporting Required by Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated September 25, 2024, on our consideration of the State System's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the State System's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the State System's internal control over financial reporting and compliance.



**CliftonLarsonAllen LLP**

King of Prussia, Pennsylvania  
September 25, 2024

## MANAGEMENT'S DISCUSSION AND ANALYSIS (Unaudited)

As members of the Commonwealth of Pennsylvania's (Commonwealth) public four-year higher education system, the 10 universities of Pennsylvania's State System of Higher Education (State System) are charged with providing high-quality education at the lowest possible cost to the students. With approximately 83,000 degree-seeking students enrolled, and thousands more enrolled in certificate and other career-development programs, the State System is the largest producer of bachelor's degrees in the Commonwealth. The universities function independently, but being part of the State System enables them to share administrative resources and academic courses and benefit from economies of scale.

The State System's financial statements comprise:

- Cheyney University of Pennsylvania.
- Commonwealth University of Pennsylvania, including its campuses in Bloomsburg, Lock Haven and Mansfield and branch campus in Clearfield.
- East Stroudsburg University of Pennsylvania.
- Indiana University of Pennsylvania, including its branch campuses in Punxsutawney and Freeport.
- Kutztown University of Pennsylvania.
- Millersville University of Pennsylvania.
- Pennsylvania Western University of Pennsylvania, including its campuses in California, Clarion and Edinboro.
- Shippensburg University of Pennsylvania.
- Slippery Rock University of Pennsylvania.
- West Chester University of Pennsylvania, including its branch campus in center city Philadelphia.
- System Office.

## FINANCIAL HIGHLIGHTS

Following is an overview of the State System's financial activities for the year ended June 30, 2024, as compared to the year ended June 30, 2023, as well as future economic factors.

### **Tuition and Fees**

In its continued efforts to address affordability, in July 2024, the Board voted to **freeze basic in-state undergraduate tuition** for the 2024-25 academic year. This action resulted in an unprecedented six consecutive years in which tuition was frozen. The Board also set a tentative tuition rate for the 2025-26 academic year that was also frozen. These actions provide assurances and financial relief to current and potential students and ensure that the State System will maintain its place as the affordable higher education option for students of the Commonwealth. The State System will continue to monitor its funding sufficiency and propose a tuition rate for 2025-26 for the Board's consideration in 2025.

The base tuition rate for most full-time Pennsylvania residents will remain at \$3,858 per term, or \$7,716 for the full 2024-25 academic year. **Nonresident, undergraduate tuition** rates range from \$9,660 to \$19,290 for the 2024-25 academic year. The basic resident **graduate tuition** rate remained at \$516 per credit, while the typical nonresident, graduate tuition rate remained at \$774 per credit.

The **technology tuition fee** remains at \$478 for full-time in-state students and \$728 for full-time out-of-state students. All funds raised by the technology tuition fee are used directly to benefit student learning. Universities have used the funds to install multimedia classrooms, design online instructional materials, increase university capacity for connectivity for students, and provide hardware, software, and support for students and faculty. Beginning in academic year 2025-26, rate-approving authority for the technology tuition fee will be delegated to the universities' Councils of Trustees.

The State System's average **price of attendance** (tuition, mandatory fees, room, and board) for in-state undergraduate students increased slightly for academic year 2024-25 at \$22,988, compared to \$22,736 in academic year 2023-24, with the difference caused by increases in a few university-set fees across the State System. The average price of attendance among all four-year public universities in the United States in academic year 2023-24 was \$24,030.

### **Appropriations**

For fiscal year 2023-24, the State System received General Fund appropriations of \$585.6 million, which was an increase of 6.0% over the amount of \$552.5 million for fiscal year 2022-23. In fiscal year 2023-24, these appropriations represented approximately 35% of total revenues and gains.

In fiscal year 2024-25, the State System will receive \$620.8 million in General Fund appropriations, an increase of \$35.1 million or 6.0% over the prior fiscal year.

Pennsylvania ranked 40<sup>th</sup> in the nation in public higher education appropriations per FTE student, based on the 2023 State Higher Education Finance Report produced by the State Higher Education Executive Officers Association. This is an improvement over the 46<sup>th</sup> ranking in the 2022 report. State support is a main determinant influencing the State System's overall financial condition and directly impacts the ability of the State System to maintain affordable tuition rates. The appropriation increases in recent years have been instrumental in the ability to freeze tuition, provide important services for our students, and support our financial health.

The State System received a \$21.2 million Realty Transfer Tax allocation in fiscal year 2023-24 from the Commonwealth's **Key '93** (Keystone Recreation, Park and Conservation) Fund. With the exception of fiscal years 2009-10 and 2010-11, when no funding was received, Key '93 funds have provided a consistent revenue stream for university deferred maintenance projects since 1993.

The State System was allocated \$70 million in **Commonwealth capital funding** in fiscal year 2023-24, a decrease of \$15 million from the prior year. This level of funding (\$70 million) is consistent with prior years excluding the amount received in fiscal year 2022-23 which was higher than normal. These funds are primarily for the renovation, replacement, and demolition of existing educational and general (E&G) buildings, all of which is completed under the direction and project management of the Commonwealth. Except for the additional direct contributions from universities, they do not record the value of Commonwealth-funded capital projects as revenue or assets, since the Commonwealth retains title to any part of a capital project for which they directly provide funding.

During fiscal year 2023-24, an additional \$21 million of Commonwealth Public Improvement Project Capital Funding (PIP) was allocated to the State System, which were received and recorded as revenue in the current fiscal year.

The State System also received a special appropriation of \$65.4 million, during the fiscal year, from the Commonwealth's Facility Transition Account, a restricted account in the General Fund, to make early repayment of debt service on PASSHE owned facilities. \$62.5 million was used to make this early redemption and defeasance with the unused portion returned to the Commonwealth. The use of these funds is discussed further in the footnotes to the financial statements, bonds payable section.

In fiscal year 2024-25, the State System will receive another special appropriation of \$85 million from the Commonwealth's Facility Transition Account for facilities transition costs, payment of bond debt services, loan repayments and other repayments.

### **Enrollment**

Fall 2023 student headcount was 82,688, a decrease of 1,879 students, or (2.2%), from fall 2022, and a decrease of 27,120 students, or (24.7%), from fall 2014. The following is the history of State System student headcount enrollment since 2014, for credit-bearing and clock hour students.



Year	Fall Enrollment	% Change from Prior Year
2023	82,688	-2.2%
2022	84,567	-4.6%
2021	88,651	-5.4%
2020	93,704	-2.2%
2019	95,782	-2.6%
2018	98,350	-4.1%
2017	102,547	-2.4%
2016	105,038	-2.2%
2015	107,386	-2.2%
2014	109,808	-3.0%

While the overall enrollment declined by 2.2% for Fall 2023, incoming undergraduate student enrollment increased by 3.4% compared to the prior fall.

In academic year 2022-23, the universities awarded 22,166 degrees and certificates, a decrease of 6.5% from the 23,707 degrees awarded in academic year 2021-22.

	2022-23	2021-22	2020-21
Undergraduate	16,113	17,047	17,746
Graduate	6,053	6,660	6,199
Total	22,166	23,707	23,945

With an undergraduate population comprising 88% Pennsylvania residents—and the majority of those being traditional-age students enrolling right out of high school—the State System's enrollment historically has been closely tied to the state's high school demographic trends. Near-term demographic trends predict a growth in high school graduates through fiscal 2025, and then a decline for several years thereafter. This demographic cliff trend is predicted throughout the country, and is more acute in the northeastern United States, which has seen greater overall demographic declines.

Since peaking at 131,733 students in academic year 2011-12, the projected number of high school graduates has dropped by 5.6% to 124,310 in academic year 2023-24. Following is the projected number of Pennsylvania high school graduates based on estimates from the Pennsylvania Department of Education.

Projected Pennsylvania High School Graduates		
Fiscal Year	Number of Graduates	% Increase (Decrease)
2023-24	124,310	-1.6%
2024-25	128,403	3.3%
2025-26	129,104	0.5%
2026-27	125,330	-2.9%
2027-28	122,465	-2.3%
2028-29	122,188	-0.2%
2029-30	121,197	-0.8%
2030-31	121,250	0.0%

The impact of the reductions in the number of high school graduates is compounded by a decline in the proportion of those who pursue higher education, an overcrowded higher education marketplace in the state, and the continued follow-on impact of COVID-19.

### **Employee Compensation Costs**

Approximately 84% of PASSHE's full-time equivalent (FTE) employees are represented by eight unions under nine collective bargaining agreements. During 2023-24, seven new collective bargaining agreements were established that represent various State System employees. These seven new agreements are effective July 1, 2023 through June 30, 2027, with one agreement awaiting ratification. Agreements with the other two represented group are effective from September 1, 2022 through August 31, 2025.

### **Pension and OPEB Liabilities**

The State System's liabilities related to **unfunded future pension and retiree healthcare costs total \$2.52 billion** when combined with the respective deferred inflows of resources (DOR) and deferred outflows of resources (DOR). The State System has virtually no control over \$1.2 billion of this amount, which represents its share of the plans administered by the Commonwealth, since the Commonwealth determines the associated benefits as well as the employer and retiree contribution rates for these plans.

The **Commonwealth's combined net pension and other postemployment benefit (OPEB) liabilities** totaled \$73.4 billion at June 30, 2024, compared to \$77.2 billion at June 30, 2023. Credit rating agencies consistently cite these liabilities as significant challenges for both the State System and the Commonwealth and as factors that have contributed to credit rating downgrades. Commonwealth **pension legislation** enacted in 2017, modified the pension benefits for new hires beginning January 1, 2019 or July 1, 2019 depending on the underlying plan, slowing the rate of growth of the pension liability, but it will not aid in reducing the existing liability. No legislation has been enacted or proposed to either reduce or slow the growth of the OPEB liabilities administered by the Commonwealth, in which the AFSCME employees participate since 2019. The State System, however, closed the State System OPEB plan to new employees—except for employees represented by APSCUF—hired after January 2016. Although this will not reduce the existing liability, the new hires bring no additional OPEB liability, now or in the future.

### **Capital Investment and Debt**

The State System conducted improvements amounting to \$58.3 million in **capital assets** in fiscal year 2023-24, which includes \$36.3 million to build or improve academic and auxiliary facilities across all 10 universities. These figures do not include construction in progress or capital assets recognized under right of use leases or subscription-based information technology arrangements, which were \$39.5 million, \$7.4 million and \$22.0 million, respectively.

During fiscal year 2023-24, there were no new bond issuances by the State System.

Bond principal, refundings or defeasance of \$189.1 million and bond interest of \$54.7 million were paid, bringing the total outstanding **bond debt** to \$1.606 billion at June 30, 2024.

In December 2023, Moody's Investors Service, Inc. maintained the State System's **bond rating** of Aa3, but revised the outlook from negative to stable. The stable outlook reflects Moody's expectations that leadership will continue to successfully execute the system redesign initiative leading to the maintenance of break-even operations and expectations of continued strong liquidity, growing Commonwealth financial support and steady declines in bonded debt. At the same time, Moody's revised the State System's Environmental, Social, and Governance (ESG) and Credit Impact Scores (CIS) from CIS-4 to CIS-3, reflecting an improvement in that measure. CIS-3 reflects the State System's elevated exposure to social risks, including weak demographics and highly competitive market conditions, while strong financial management partly mitigates its exposure to ESG risks. In March 2024, Fitch Ratings affirmed the State System's rating of A+ with stable outlook.

## THE FINANCIAL STATEMENTS

### **Statement of Net Position**

The *Statement of Net Position* reports the balances of the assets, deferred outflows of resources, liabilities, deferred inflows of resources, and net position of the State System as of the end of the fiscal year.

- *Assets* include cash; investments reported at market value; the value of outstanding receivables due from students and other parties; and land, buildings, and equipment reported at cost, less accumulated depreciation, and right of use and subscription assets less accumulated amortization.
- *Deferred Outflows of Resources*, defined as a consumption of net position that applies to future periods, reports the deferred loss on bond defeasance and certain items associated with the pension and other postemployment benefits, or OPEB liabilities (health and tuition benefits expected to be paid to eligible current and future retirees).
- *Liabilities* include payments due to vendors, employees, and students; revenues received but not yet earned; the balance of bonds payable; and amounts estimated to be due for items such as workers' compensation (the State System is self-insured), compensated absences (the value of sick and annual leave earned by employees), pension benefits, OPEB and lease and subscription liabilities.
- *Deferred Inflows of Resources*, defined as an acquisition of net position that applies to future periods, reports the deferred gain on bond defeasance, the fair value of irrevocable split-interest agreements, certain items associated with the pension and OPEB and deferred income associated with lessor leases.
- *Net Position*, informally referred to as *Net Assets* or *Fund Balance* (as it was previously called), is the sum of Assets and Deferred Outflows of Resources less Liabilities and Deferred Inflows of Resources.

Following is a summary of the State System's statement of net position at June 30, 2024 and 2023.

Statement of Net Position			
(in millions)	June 30, 2024	June 30, 2023	Change from Prior Year
<b>Assets</b>			
Cash and investments	\$984	\$1,079	(8.8%)
Capital assets, net	2,185	2,240	(2.5%)
Other assets	936	957	(2.2%)
Deferred outflows	349	485	(28.0%)
Total assets and deferred outflows	4,454	4,761	(6.4%)
<b>Liabilities</b>			
Workers' compensation	21	21	0.0%
Compensated absences	124	119	4.2%
Net pension liability	940	1,028	(8.6%)
Net OPEB liability	1,176	1,265	(7.0%)
Bonds payable	1,606	1,795	(10.5%)
Lease obligations and financed purchases	275	278	(1.1%)
Other Liabilities	351	406	(13.5%)
Deferred inflows	763	955	(20.1%)
Total liabilities and deferred outflows	5,256	5,867	(10.4%)
<b>Net Position</b>			
Net investment in capital assets	976	870	12.2%
Restricted	193	179	7.8%
Unrestricted	(1,971)	(2,155)	(8.5%)
Total net position	(802)	(1,106)	(27.5%)
Total liabilities, deferred inflows and net position	\$4,454	\$4,761	(6.4%)

### Net Position

Overall, **net position increased by \$304.0 million** in fiscal year 2023-24. This compares to an increase of \$267.0 million in fiscal year 2022-23 from fiscal year 2021-22.

In accordance with GASB requirements, the State System reports three components of net position:

- *Net investment in capital assets*, informally referred to as *NIP* (from its former name, *Net Investment in Plant*), is the cost of land, buildings, improvements, equipment, furnishings, library books, right of use leases and subscription assets, net of accumulated depreciation and amortization, less any associated debt (primarily bonds payable). This balance is not available for the State System's use in ongoing operations since the underlying assets would have to be sold to use the balance to pay current or long-term obligations. The Commonwealth prohibits the State System from selling university land and buildings without prior approval.
- *Restricted* net position represents the portion of balances of funds received from the Commonwealth, donors, or grantors, who have placed restrictions on the purpose for which the funds must be spent.

*Nonexpendable* restricted net position represents the corpus of endowments and similar arrangements in which only the associated investment income can be spent. *Expendable* restricted net position represents the portion of restricted funds that is available for expenditure as long as any external purpose and time restrictions are met.

- *Unrestricted* net position includes funds that the Board, chancellor, or university presidents have designated for specific purposes, auxiliary funds, and all other funds not appropriately classified as restricted or invested in capital assets.

Unrestricted net position includes **three liabilities that the State System does not fund**, along with the respective deferred outflows and deferred inflows of resources. Because these liabilities will be realized gradually over future years, and because of their size, the universities are expected to fund these liabilities only on a “pay-as-you-go” basis; i.e., as they become due.

- The liability for **compensated absences** represents the dollar value, based on an employee’s current salary, of annual and sick leave that employees have earned and could potentially receive in the form of cash payouts upon retirement or other termination. All full-time employees are eligible to be paid, upon termination, for their accumulated unused annual, personal, and holiday leave, with a maximum annual accumulation of 45 days. Sick leave payouts, however, are subject to vesting requirements, and the value of accumulated unused sick leave is paid only to those employees who retire and meet service and/or age requirements, and it is capped depending upon the number of days accumulated. The liability for sick leave is estimated based on historical sick leave payouts.

As employees earn and accumulate leave, the compensated absences liability increases; as employees use leave or terminate, the liability decreases. The liability increased by \$4.4 million to \$123.9 million for the year ended June 30, 2024, compared to a \$47.6 million decrease to \$119.5 million for the year ended June 30, 2023. Universities fund this liability only as cash payouts are made to employees upon termination. In fiscal year 2023-24, cash leave payouts to employees totaled \$8.7 million, compared to \$9.0 million in fiscal year 2022-23. At June 30, 2024, the vested value of sick leave payable to employees upon retirement was \$46.0 million, and the value of annual leave payable upon any termination was \$40.4 million, for a total of \$86.4 million, or 70% of the total liability, due and payable to employees. By contrast, at June 30, 2023, the vested value of sick leave payable to employees upon retirement was \$42.4 million, and the value of annual leave payable upon any termination was \$38.8 million, for a total of \$81.2 million, or 68% of the total liability, due and payable to employees.

- The **net pension liability**, along with the related deferred outflows and inflows of resources, is the State System’s allocated share of the difference between the Commonwealth’s defined benefit pension obligations and the funding set aside by the Commonwealth in a qualified trust to pay the future benefits that are promised to current employees, retirees, and their beneficiaries. The annual increase in the liability is the amount that current employees earn each fiscal year as a pension benefit, actuarially calculated based on years of service, age, and estimates of future service and employee longevity. The liability decreases when funding of the qualified trust increases and when employees or retirees leave the pension plans. The negative effect of this liability, along with the related deferred outflows and inflows of resources, on net position at June 30, 2024, was \$791 million, compared to \$827 million at June 30, 2023. Universities fund this liability on a “pay-as-you-go” basis; that is, they fund only the annual contractually required contributions to the State Employees Retirement System (SERS) and the Public School Employees Retirement System (PSERS).
- The **SERS prefunding** that was completed in the fiscal year ended June 30, 2021, via a bond issuance whose proceeds were transferred to the SERS plan, is reflected as an asset on the statement of net position in other assets. The balance at June 30, 2024 is \$746.0 million compared to \$774.0 million at June 30, 2023. This balance is amortized to reduce pension expense over time.
- The liability for **other postemployment benefits, or OPEB**, represents the estimated future healthcare costs for current and future retirees. The annual increase in the liability is the amount that current employees earn each fiscal year as a retiree healthcare benefit, actuarially calculated based on years of

service, age, and estimates of future service and employee longevity. The liability also increases as healthcare costs increase.

The liability decreases when required contributions by retirees are increased, when the number of eligible employees decreases, and when retirees leave the plan. The negative effect of this liability, along with the related deferred outflows and inflows of resources, on net position at June 30, 2024 was \$1.7 billion, compared to \$1.9 billion at June 30, 2023. Like the pension liability, universities fund these liabilities on a "pay-as-you-go" basis: For the State System plan, universities make biweekly contributions to fund the actual claims incurred by retirees during the year; for the Retired Employees Health Program (REHP) and PSERS OPEB plans, the universities make contractually required contributions as determined by the Commonwealth.

Below is a summary of the effect of the three unfunded liabilities, including the related deferred outflows of resources (DOR) and deferred inflows of resources (DIR), on the State System's net position.

<b>Effect of Unfunded Liabilities, including the respective Deferred Outflows of Resources and Deferred Inflows of Resources, on Unrestricted Net Position</b>		
<i>(in millions)</i>	<b>June 30, 2024</b>	<b>June 30, 2023</b>
Unrestricted Net Position when effect of unfunded liabilities is included	(\$1,971)	(\$2,155)
Pension Liabilities, including DOR and DIR		
SERS Pension	722	756
PSERS Pension	69	71
Total Pension Liabilities	791	827
OPEB Liabilities, including DOR and DIR		
SSHE OPEB Plan	1,262	1,355
REHP OPEB Plan	460	564
PSERS OPEB Plan	3	4
Total OPEB Liabilities	1,725	1,923
Compensated Absences Liability	124	119
Total Unfunded Liabilities, including DOR & DIR	2,640	2,869
Unrestricted Net Position when effect of unfunded liabilities is excluded	\$669	\$714

When the unfunded liabilities and related DOR and DIR are excluded, unrestricted net position decreased by \$45 million, or (6.3%) from fiscal year 2022-23 to 2023-24, compared to a decrease of \$37 million, or (4.9%), from fiscal year 2021-22 to 2022-23. The decrease in the current year is associated with decreased tuition and fee revenues as well as higher salaries, wages and benefits expense which were offset by higher state appropriations revenue. In fiscal year 2022-23, the decrease was associated with decreased tuition and fees revenues offset by lower operating expenses.

### **Statement of Revenues, Expenses, and Changes in Net Position**

The *Statement of Revenues, Expenses, and Changes in Net Position* reports the revenues earned and the expenses incurred during the fiscal year. The result is reported as an increase or decrease in net position. In accordance with GASB requirements, the State System has classified revenues and expenses as either operating or nonoperating. GASB has determined that all public colleges' and universities' **state appropriations and appropriations and grants received as a result of the CARES, CRRSA and ARP Acts**

**are nonoperating revenues.** In addition, GASB requires classification of gifts, Pell grants, investment income and expenses, unrealized gains and losses on investments, interest expense, and gains and losses on disposals and acquisitions of assets as nonoperating. The State System classifies all of its remaining activities as operating.

### Revenues and Gains

Following is a summary of revenues and gains for the years ending June 30, 2024 and 2023.

Revenues and Gains			
(in millions)	June 30, 2024	June 30, 2023	Change from Prior Year
<b>Operating revenues</b>			
Tuition and fees, net	\$595	\$627	(5.1%)
Grants and contracts	191	190	0.5%
Auxiliary enterprises, net	330	310	6.5%
Other	52	48	8.3%
<b>Total Operating revenues</b>	<b>1,168</b>	<b>1,175</b>	<b>(0.6%)</b>
<b>Nonoperating revenues and gains</b>			
State appropriations	683	576	18.6%
Federal & State approp. & grants - COVID	49	56	(12.5%)
Investment income, net	69	44	56.8%
Unrealized gain on investments, net	3	-	0.0%
Gain on bond defeasance	5	-	0.0%
Gifts, nonoperating grants and other	198	165	20.0%
<b>Total Nonoperating revenues and gains</b>	<b>1,007</b>	<b>841</b>	<b>19.7%</b>
<b>Total revenues and gains</b>	<b>\$2,175</b>	<b>\$2,016</b>	<b>7.9%</b>

Overall, fiscal year 2023-24 **operating revenues** decreased slightly from the prior fiscal year due lower net tuition and fees revenue which was offset by increased auxiliary services revenue. Nonoperating revenues increased by 20%, mainly due to increased State appropriations revenues, including special appropriations used to defease certain debt, and greater investment income. The overall increase in revenues and gains was 7.9% over the prior year.

Tuition and fee revenue is shown net of discounts and allowances and bad debt expense. Discounts and allowances represent financial aid to students in the form of grants, scholarships, and waivers. Tuition was frozen again in fiscal year 2023-24 and fall enrollment declined slightly. These items resulted in an overall **decrease in net tuition and fee revenue of \$32 million** in fiscal year 2023-24 or (5.1%) from fiscal year 2022-23.

**Auxiliary enterprises** revenue, which includes food service sales, housing fees, and fees for the operation, maintenance, debt service, and renewal of student union and recreation centers, increased by \$20 million in fiscal year 2023-24, or 6.5% over fiscal year 2022-23. This compares to an increase of \$21 million or 7.3% in fiscal year 2022-23 from fiscal year 2021-22.

**State appropriations** include cash as well as capital appropriations that are received in the form of noncash furnishings and equipment for the Commonwealth-funded construction projects. The fiscal year 2023-24 appropriation was \$683 million, a \$107 million increase over fiscal year 2022-23. Included in this total is \$62.5 million special appropriations that was used to defease certain outstanding debt obligations at Pennsylvania Western University.

**Other Revenue** includes CARES Act and ARPA funds that have been provided to State System universities for emergency aid to students whose lives have been disrupted by the pandemic, as well as funds that can be used by the institution to help cover costs associated with providing a safe campus and work environment throughout this pandemic. Of the \$49 million amount of COVID related appropriations and grants recognized as revenue in fiscal year 2023-24, \$48 million was related to the \$125 million appropriation from the Commonwealth's American Rescue Plan's Coronavirus State and Local Fiscal Recovery Funds. \$48.3 million was recognized in revenue in fiscal year 2022-23. The remaining amount of \$28.7 million is anticipated to be recognized as revenue over the next two fiscal years.

### Expenses and Losses

Following is a summary of expenses and losses for the years ending June 30, 2024 and 2023.

Expenses and Losses			
(in millions)	June 30, 2024	June 30, 2023	Change from Prior Year
<b>Operating expenses</b>			
Instruction	\$588	\$520	13.1%
Research and public service	79	78	1.3%
Academic support	150	139	7.9%
Student services	170	155	9.7%
Institutional support	247	226	9.3%
Operations and maintenance of plant	102	97	5.2%
Depreciation and amortization	176	166	6.0%
Student aid	87	87	0.0%
Auxiliary enterprises	212	213	(0.5%)
<b>Total Operating expenses</b>	<b>1,811</b>	<b>1,681</b>	<b>7.7%</b>
<b>Other expenses and losses</b>			
Interest expense capital asset-related debt	57	61	(6.6%)
Loss on disposal / acquisition of assets	4	2	100.0%
Loss on termination of Perkins Loan Program	-	1	(100.0%)
Unrealized loss on investment, net	-	4	(100.0%)
<b>Total Other expenses and losses</b>	<b>61</b>	<b>68</b>	<b>(10.3%)</b>
<b>Total expenses and losses</b>	<b>\$1,872</b>	<b>\$1,749</b>	<b>7.0%</b>

The increase in **operating expenses** of \$123 million, or 7.0% in fiscal year 2023-24 compared to fiscal year 2022-23 is attributable to higher costs in instruction, academic support, student services and institutional support. These increases are mainly attributable to higher salary, wages and benefits costs.



Following is a summary of salaries, wages, and benefits expenses for the years ending June 30, 2024 and 2023.

<b>Salaries, Wages and Benefits</b>			
<i>(in millions)</i>	<b>June 30, 2024</b>	<b>June 30, 2023</b>	<b>Change from Prior Year</b>
<b>Salaries and wages</b>	\$906	\$820	10.5%
<b>Employer benefit contributions</b>			
Employee healthcare	135	131	3.1%
Pension benefits	155	146	6.2%
Retiree healthcare	50	38	31.6%
Other benefits	96	94	2.1%
<b>Total employer benefit contributions</b>	436	409	6.6%
<b>Noncash pension and OPEB expense</b>			
Pension expense	(81)	(52)	55.8%
Retiree healthcare expense	(198)	(216)	(8.3%)
<b>Total noncash pension and OPEB expense</b>	(279)	(268)	4.1%
<b>Total salaries, wages and benefits</b>	<b>\$1,063</b>	<b>\$961</b>	<b>10.6%</b>

**Salaries and wages** totaled \$906 million in fiscal year 2023-24, an increase of \$86 million, or 10.5%, over fiscal year 2022-23. The increase is the result of salary and wage increases granted as part of new collective bargaining agreements. Annualized full-time equivalent employees decreased to 9,413 in fiscal year 2023-24, compared to 9,531 in fiscal year 2022-23.

When the effects of the non-cash pension and OPEB expenses in excess of contributions are factored out, fiscal year 2023-24 **employee benefits** totaled \$436 million, an increase of \$27 million, or 6.6%, above fiscal year 2022-23.

The employer share of **employee healthcare contributions** increased by \$4 million in fiscal year 2023-24, or 3.1%, from fiscal year 2022-23. This follows an increase of \$5 million in fiscal year 2022-23, or 4.0%, from fiscal year 2021-22.

The employer share of **retiree benefits contributions** increased by \$12 million, or 31.6%, in fiscal year 2023-24 over fiscal year 2022-23. This follows an increase of \$3 million, or 1.6%, in fiscal year 2022-23 over fiscal year 2021-22.

Following is a summary of the State System's contributions for retiree pension and healthcare benefits for the years ending June 30, 2024 and 2023.

<b>State System Employer Contributions for Retiree Pension and Healthcare Benefits</b>			
<i>(in millions)</i>	<b>June 30, 2024</b>	<b>June 30, 2023</b>	<b>Change from Prior Year</b>
<b>Pension</b>			
SERS	\$99.9	\$93.1	7.3%
PSERS	9.6	9.3	3.2%
ARP	45.8	43.9	4.3%
<b>Retiree Healthcare</b>			
System Plan	30.6	29.1	5.2%
REHP	18.7	8.3	125.3%
PSERS Healthcare	0.2	0.2	0.0%
<b>Totals</b>	<b>\$204.8</b>	<b>\$183.9</b>	<b>11.4%</b>

- **Employer contributions to SERS**, a defined benefits pension plan, were 41.09% of a participating employee's salary for the majority of participants in fiscal year 2023-24, versus 38.82% in fiscal year 2022-23. This rate is expected to increase in the near future, but at a lesser rate than recent historical experience. This rate has been steadily and significantly increasing since fiscal year 2010-11, when the rate was 4.11% of an employee's salary. At December 31, 2023, 65.30% of the SERS liability was funded.
- **Employer contributions to PSERS**, a defined benefits pension plan, were 16.545% of a participating employee's salary in fiscal year 2023-24, versus 17.155% in fiscal year 2022-23. This rate is expected to increase in the near future, but at a lesser rate than recent historical experience. This rate has been significantly increasing, with some fluctuation, since fiscal year 2010-11, when the rate was 2.82% of an employee's salary. The Commonwealth makes annual pension contributions to PSERS on behalf of State System employees at the same annual rate. At June 30, 2024, 61.85% of the PSERS liability was funded.
- **Employer contributions to the ARP**, a defined contribution plan, were 9.29% of a participating employee's salary in fiscal year 2023-24, the same rate since the plan's inception, and are expected to remain at the same rate for the near future. Because it is a defined contribution plan, the ARP has no unfunded liability.
- **Employer contributions to the State System OPEB Plan**, a defined benefits retiree healthcare plan administered by the State System, are made to a third-party health insurance vendor based on claims estimates agreed to by the State System and the third-party vendor. The vendor charges an additional assessment or issues a cash refund in the following year to reconcile to the actual claims paid. Despite the increasing population of retirees and rising healthcare costs, the State System has seen flat or declining healthcare spending in this plan from retirees for the last several years. This can be attributed in part to design changes that increased retirees' share of expenses through higher retiree premium contributions, copays, deductibles, and coinsurance. The employer rate for fiscal year 2023-24 was set at \$189 per pay period per active participating employee and will increase to \$197 in fiscal year 2024-25. Future year changes will depend upon actual claims experience. As of June 30, 2024, no funds have been placed in a trust to fund the future liability.

- **Employer contributions to the REHP**, a defined benefits retiree healthcare plan administered by the Pennsylvania Employee Benefit Trust Fund (PEBTF), were \$275 per pay period per active participating employee in fiscal years 2023-24, versus \$120 per pay in the previous two fiscal years. The contribution rate is set at the discretion of the Commonwealth and periodically fluctuates, with the highest rate of \$418 in fiscal year 2015-16. For fiscal year 2024-25, the rate will remain the same at \$275 per pay period. At June 30, 2024, only 8.81% of the REHP liability was funded.
- **Employer contributions to the PSERS Health Insurance Premium Assistance Program**, a defined benefits retiree healthcare plan administered by PSERS, were 0.375% of a participating employee's salary in fiscal year 2023-24. The rate has been and is expected to remain at approximately the same amount. Any State System retiree who is a member of PSERS is eligible for this additional healthcare benefit, which offers up to \$100 per month of reimbursements for healthcare costs, including insurance premiums.

The cost for **all other employee benefits**, such as Social Security and workers' compensation, increased in fiscal year 2023-24 by a total of \$2 million, or 2.1%, over fiscal year 2022-23, compared to a fiscal year 2022-23 decrease of \$1 million, or (1.0%), over fiscal year 2021-22. The increase in fiscal year 2023-24 is correlated to the increase in salaries and wages over the same period.

### **Other Expenses and Losses**

**Interest expense on capital asset-related debt** was \$39 million, a decrease of \$4 million from fiscal year 2022-23. Interest expense on the SERS pre-funding bond issued in April 2021 was \$18 million, a decrease of \$0.1 million from fiscal year 2022-23. The decrease in interest expense is due to the passage of time and the bond defeasances for Pennsylvania Western University debt that were completed in October 2023. In addition, there were no new debt instruments issued during the fiscal year.

### **Statement of Cash Flows**

The *Statement of Cash Flows* provides information about the State System's cash receipts and cash payments. It can be used to determine the State System's ability to generate future net cash flows and meet its obligations as they come due and its need for external financing.

The universities record their share of the State System pooled deposits and investments account at cost; that is, without regard to the fair value of the underlying investments. The associated markup or markdown for the fair value, as well as the annual unrealized gains or losses on investments, are recorded only at the consolidated level. In fiscal year 2023-24, the unrealized loss on the State System pool deposits and investments account was \$4.9 million, while the accumulated fair value markdown at June 30, 2024 was \$12.1 million. This compares to an unrealized loss on deposits and investments account in fiscal year 2022-23 of \$12.0 million, and an accumulated fair value markdown of \$7.2 million at June 30, 2023.

Total operating cash decreased by \$99.8 million, or (10.5%), in fiscal year 2023-24 to \$853.2 million, compared to a balance of \$953.0 million at June 30, 2023. Cash flow weaknesses, which can seriously challenge financial viability, have affected some universities, primarily those in rural locations with declining demographics. The System Office is monitoring universities whose cash, revenue, expenditure, and enrollment trends may be an indication of future cash flow weaknesses.

## **OTHER ECONOMIC FACTORS**

The **Commonwealth** ended fiscal year 2023-24 with \$45.5 billion in General Fund collections, \$600 million more than the prior year and \$863 million above estimate.

On July 11, 2024, Governor Josh Shapiro signed a fiscal year 2024-25 Commonwealth General Fund budget of \$47.6 billion that provides for increased funding of higher education. The spending plan appropriated to the

State System was \$620.8 million in General Funds, as well as an additional \$85.0 million for various debt relief efforts.

Commonwealth appropriations are a significant source of revenues to the State System. The State System's continued operational viability is substantially dependent on a consistent and proportionate level of ongoing Commonwealth support. Commonwealth support also directly impacts the ability of the State System to maintain affordable tuition rates. The State System further depends on the Commonwealth to provide appropriations in support of its capital program.

### ***Cheyney University of Pennsylvania***

As a result of self-reported compliance issues reported in August 2015, Cheyney University entered into a settlement agreement with the U.S. Department of Education (ED) in February 2020 which resulted in (1) an assessment of \$14,308,377, (2) waiver of its rights to any administrative appeal, and (3) entry into an acceptable repayment agreement with ED. Cheyney has made payments against the principal amount outstanding totaling \$7.4 million through June 30, 2024.

Cheyney has been on the Department of Education's Heightened Cash Monitoring 2 (HCM2) status since September 2015, which means that the university does not receive federal student financial aid funds in advance, but must use its own cash to grant federal financial aid to its students and then request reimbursement from the ED. The university is still on HCM2 status as of June 30, 2024.

The university was still awaiting receipt of approximately \$6.3 million in federal student financial aid funds as of June 30, 2024. The delay in receipt of ED funds contributes to the university's tight cash flow toward the end of the fiscal year. During fiscal year 2023-24, the university took a \$3 million advance on state appropriations it anticipated receiving in 2024-25 and the State System provided a short-term note amounting to \$6 million to meet its cash needs. In April 2024, Cheyney received an HCM2 payment of approximately \$722,000, in relation to the 2022-23 period and is working closely with the Department of Education surrounding payments for 2023-24.

The System Office continues to monitor the university's level of debt and payables and its ability to generate revenue and cash. Securing removal from HCM2 status and obtaining reimbursement of past financial aid awards is a priority. The university continues to implement program and operating efficiencies, is undertaking fundraising campaigns, and is seeking ways to develop income-producing strategies using campus assets and strategic alliances with third parties. Cheyney's eligibility and certification to participate in Title IV programs are effective through June 2026.

As of June 27, 2024, Cheyney University of Pennsylvania was accredited by the Middle States Commission of Higher Education (MSCHE) and is no longer on probation. The university's next accreditation visit is set to be in 2030 with an interim report due March 1, 2025, followed by a small team visit.

***For further information about these financial statements, contact Pennsylvania's State System of Higher Education, Administration and Finance Division, 2300 Vartan Way, Suite 207, Harrisburg, PA 17110.***

**Pennsylvania's State System of Higher Education**

**Statement of Net Position**

*(dollars in thousands)*

**Assets and Deferred Outflows of Resources**

	<u><b>June 30, 2024</b></u>
<b>Current Assets</b>	
Cash and cash equivalents	\$ 34,358
Short-term investments	389,980
Accounts receivable, students, net	49,019
Accounts receivable, other	21,167
Governmental grants and contracts receivable	28,518
Prepaid expenses	45,280
Current portion of loans receivable	439
Due from component units	16,395
Other current assets	<u>12,217</u>
Total Current Assets	597,373
<b>Noncurrent Assets</b>	
Restricted cash and cash equivalents	25
Long-term investments, including endowments	560,098
Beneficial interests	27,556
Loans receivable	750
Due from component units	2,591
Non-depreciable capital assets	103,220
Depreciable or amortizable capital assets, net of accumulated depreciation and amortization	2,081,485
Other noncurrent assets	<u>731,870</u>
Total Noncurrent Assets	3,507,595
<b>Total Assets</b>	<u>4,104,968</u>
<b>Deferred Outflows of Resources</b>	349,364
<b>Total Assets and Deferred Outflows of Resources</b>	<u><u>\$ 4,454,332</u></u>

*See accompanying notes to financial statements.*

# Pennsylvania's State System of Higher Education

## Statement of Net Position *(continued)*

*(dollars in thousands)*

### Liabilities, Deferred Inflows of Resources, and Net Position

	<u>June 30, 2024</u>
<b>Current Liabilities</b>	
Accounts payable and accrued expenses	\$ 182,020
Unearned revenue	75,718
Deposits	5,337
Current portion of workers' compensation liability	5,998
Current portion of compensated absences liability	17,418
Current portion of OPEB liability	49,323
Current portion of lease, subscription and financed purchase obligations	30,110
Current portion of bonds payable	90,720
Due to component units	7,538
Other current liabilities	38,698
Total Current Liabilities	<u>502,880</u>
<b>Noncurrent Liabilities</b>	
Unearned revenue	672
Workers' compensation liability, net of current portion	15,206
Compensated absences liability, net of current portion	106,472
Net pension liability	940,306
OPEB liability, net of current portion	1,126,889
Lease, subscr. and financed purchase obligations, net of current portion	245,226
Bonds payable, net of current portion	1,515,015
Other noncurrent liabilities	40,307
Total Noncurrent Liabilities	<u>3,990,093</u>
<b>Total Liabilities</b>	<u>4,492,973</u>
<b>Deferred Inflows of Resources</b>	763,487
<b>Net Position</b>	
Net investment in capital assets	976,447
Restricted for:	
Nonexpendable:	
Scholarships and fellowships	68,515
Student loans	182
Other	1,584
Expendable:	
Scholarships and fellowships	38,878
Capital projects	60,601
Other	23,245
Unrestricted	(1,971,580)
<b>Total Net Position</b>	<u>(802,128)</u>
<b>Total Liabilities, Deferred Inflows of Resources, and Net Position</b>	<u><u>\$ 4,454,332</u></u>

*See accompanying notes to financial statements.*

**Pennsylvania's State System of Higher Education**

**Statement of Revenues, Expenses, and Changes in Net Position  
For the Year Ended June 30, 2024**

*(dollars in thousands)*

	<b>2024</b>
<b>Operating Revenues</b>	
Tuition and fees, net	\$ 595,012
Grants and contracts	190,807
Sales and services	43,797
Auxiliary enterprises, net	329,675
Other revenues, net	8,512
Total Operating Revenues	1,167,803
<b>Operating Expenses</b>	
Instruction	588,233
Research and Public Service	78,948
Academic support	150,388
Student services	169,628
Institutional support	247,337
Operations and maintenance of plant	101,643
Depreciation and amortization	176,283
Student aid	86,559
Auxiliary enterprises	212,448
Total Operating Expenses	1,811,467
Operating Loss	(643,664)
<b>Nonoperating Revenues (Expenses)</b>	
State appropriations, general and restricted	648,073
Federal and State appropriations and grants-COVID	49,376
Pell grants	124,363
Investment income, net	68,949
Unrealized gain on investments	3,353
Gifts for other than capital purposes	54,042
Interest expense on capital asset-related debt	(57,319)
Loss on disposal/acquisition of assets	(3,301)
Impairment loss net of insurance proceeds	(375)
Loss on termination of Perkins Loan Program	(481)
Gain on bond defeasance	5,432
Other nonoperating revenue	11,941
Net Nonoperating Revenues	904,053
Income before other revenues	260,389
State appropriations, capital	34,726
Capital gifts and grants	8,381
Income	303,496
<b>Increase in Net Position</b>	303,496
Net position—beginning of year	(1,105,624)
Net position—end of year	\$ (802,128)

*See accompanying notes to financial statements.*

# Pennsylvania's State System of Higher Education

## Statement of Cash Flows For the Year Ended June 30, 2024 *(dollars in thousands)*

	<b>2024</b>
<b>Cash Flows from Operating Activities</b>	
Tuition and fees	\$ 593,168
Grants and contracts	198,114
Payments to suppliers for goods and services	(471,747)
Payments to employees	(1,283,875)
Loans issued to students	(126)
Loans collected from students	621
PLUS, Stafford, and other loans receipts (non-Perkins)	617,031
PLUS, Stafford, and other loans disbursements (non-Perkins)	(617,031)
Student aid	(88,327)
Auxiliary enterprise charges	327,295
Sales and services	43,750
Other receipts	6,220
Net cash used in operating activities	(674,907)
<b>Cash Flows from Noncapital Financing Activities</b>	
State appropriations	648,073
Gifts and nonoperating grants for other than capital purposes	179,744
Principal paid on prefunding pension bond	(36,860)
Agency transactions, net	3,087
Other	4,887
Net cash provided by noncapital financing activities	798,931
<b>Cash Flows from Capital Financing Activities</b>	
Proceeds from capital debt and leases	16,821
Capital appropriations	21,203
Capital grants and gifts received	7,924
Proceeds from sales of capital assets	1,935
Purchases of capital assets	(70,648)
Principal paid on capital debt and leases	(197,526)
Interest paid on capital debt and leases	(67,031)
Net cash used in capital financing activities	(287,322)
<b>Cash Flows from Investing Activities</b>	
Proceeds from sales and maturities of investments	39,865,665
Interest on investments	68,110
Purchase of investments	(39,776,852)
Net cash provided by investing activities	156,923
<b>Net Decrease in Cash and Cash Equivalents</b>	(6,375)
Cash and cash equivalents—beginning of year	40,758
Cash and cash equivalents—end of year	\$ 34,383

*See accompanying notes to financial statements.*



**Pennsylvania's State System of Higher Education**

**Statement of Cash Flows** *(continued)*

**For the Year Ended June 30, 2024**

*(dollars in thousands)*

	<b>2024</b>
<b>Reconciliation of Operating Loss to Net Cash Used in Operating Activities</b>	
Operating loss	\$ (643,664)
Adjustments to reconcile operating loss to net cash used in operating activities:	
Depreciation and amortization expense	176,283
Expenses paid by Commonwealth or donor	7,055
Effect of changes in operating assets, liabilities, deferred outflows of resources, and deferred inflows of resources:	
Receivables, net	5,210
Other assets	18,574
Accounts payable	(3,899)
Unearned revenue	(2,378)
Student deposits	(336)
Compensated absences	4,417
Loans to students and employees	494
Net pension activity	(35,878)
Net other postemployment benefits (OPEB) activity	(197,902)
Other liabilities	(4,099)
Deferred inflows of resources related to lease receivable	1,216
Net cash used in operating activities	<u>\$ (674,907)</u>
<b>Noncash Activities</b>	
Capital assets included in payables	\$ 10,595
Capital assets acquired by notes payable (financed purchase)	2,467
Capital assets acquired by new right of use leases	7,404
Capital assets acquired by new subscription agreements	22,027
Capital assets acquired by gift or appropriation	13,979
Like-kind exchanges	143
Commonwealth on-behalf contributions to PSERS	7,055

*See accompanying notes to financial statements.*

**Pennsylvania's State System of Higher Education**

**Component Units Statement of Financial Position**

*(dollars in thousands)*

	<u><b>June 30, 2024</b></u>
<b>Assets</b>	
Cash and cash equivalents	\$ 123,470
Accounts and interest receivable	6,823
Contributions/pledges receivable	29,907
Due from universities	2,165
Inventories and prepaid expenses	8,747
Restricted cash and cash equivalents	54,358
Short-term investments	28,658
Long-term investments	800,447
Land, buildings, and equipment, net	431,342
Right of use assets	7,690
Other assets	167,585
<b>Total Assets</b>	<u><u>\$ 1,661,192</u></u>
<b>Liabilities</b>	
Accounts and interest payable	\$ 17,089
Deferred revenue	7,734
Annuity liabilities	4,251
Due to universities	18,456
Deposits payable	43,573
Interest rate swap agreements	8,338
Lease liabilities	7,404
Bonds and notes payable	719,101
Other liabilities	12,152
<b>Total Liabilities</b>	<u>838,098</u>
<b>Net Assets</b>	
Without donor restrictions	181,332
With donor restrictions	641,762
<b>Total Net Assets</b>	<u>823,094</u>
<b>Total Liabilities and Net Assets</b>	<u><u>\$ 1,661,192</u></u>

*See accompanying notes to financial statements.*

**Pennsylvania's State System of Higher Education**

**Component Units Statement of Activities  
For the Year Ended June 30, 2024**

*(dollars in thousands)*

	<b>2024</b>
<b>Changes in net assets without donor restrictions</b>	
Contributions	\$9,491
Sales and services	27,809
Student fees	29,281
Grants and contracts	17,149
Rental income	81,915
Investment return, net	21,107
Other revenues and gains	24,353
Net assets released from restrictions	<u>50,426</u>
Total Revenues and Gains	261,531
<b>Expenses and Losses</b>	
Program services:	
Scholarships and grants	28,332
Student activities and programs	29,296
University stores	19,297
Housing	74,944
Other programs	44,160
Management and general	27,620
Fundraising	<u>10,657</u>
Total Expenses	234,306
Other expenses and losses	<u>471</u>
Total Expenses and Losses	234,777
<b>Change in net assets without donor restrictions</b>	26,754
<b>Changes in net assets with donor restrictions</b>	
Contributions	\$ 59,410
Investment return, net	58,490
Other revenue and gains	6,904
Other expenses and losses	(1,248)
Net assets released from restrictions	<u>(50,426)</u>
<b>Change in net assets with donor restrictions</b>	73,130
<b>Change in total net assets</b>	<u>99,884</u>
Net assets—beginning of year (restated)	<u>723,210</u>
Net assets—end of year	<u><u>\$ 823,094</u></u>

*See accompanying notes to financial statements.*

**Pennsylvania's State System of Higher Education**

**Component Units Expenses by Nature and Function  
For the Year Ended June 30, 2024**

*(dollars in thousands)*

<b>2024</b>										
<b>Natural Expense</b>	<b>Program Activities</b>						<b>Supporting Activities</b>			<b>Total Expenses</b>
	Scholarships and grants	Student activities and programs	University stores	Housing	Other programs	Total Programs	Management and general	Fundraising	Total Supporting	
Salaries and benefits	\$4,262	\$4,993	\$3,987	\$6,738	\$8,868	\$28,848	\$13,912	\$5,894	\$19,806	\$48,654
Gifts and grants	18,641	4,994	0	1,544	5,615	30,794	1,289	45	1,334	32,128
Supplies and travel	29	8,649	4,793	554	6,260	20,285	889	862	1,751	22,036
Services and professional fees	26	2,578	373	5,116	5,649	13,742	3,062	2,384	5,446	19,188
Office and occupancy	39	1,458	1,181	14,396	1,967	19,041	1,902	195	2,097	21,138
Depreciation	0	230	362	18,108	900	19,600	2,285	40	2,325	21,925
Interest	0	0	0	21,193	3,794	24,987	1,867	37	1,904	26,891
Other	5,335	6,394	8,601	7,295	11,107	38,732	2,414	1,200	3,614	42,346
<b>Total Expenses</b>	<b>\$28,332</b>	<b>\$29,296</b>	<b>\$19,297</b>	<b>\$74,944</b>	<b>\$44,160</b>	<b>\$196,029</b>	<b>\$27,620</b>	<b>\$10,657</b>	<b>\$38,277</b>	<b>\$234,306</b>

*See accompanying notes to financial statements.*

## NOTES TO FINANCIAL STATEMENTS

### Year Ended June 30, 2024

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#### (1) SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

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##### **Organization**

Pennsylvania's State System of Higher Education (State System) is a body corporate and politic, created by the State System of Higher Education Act of November 12, 1982, P.L. 660, No. 188, as amended (Act 188). The State System is a component unit of the Commonwealth of Pennsylvania (Commonwealth) and is governed by a Board of Governors (Board), as provided for in Act 188. The State System comprises 10 universities and the System Office.

##### **Reporting Entity**

The State System functions as a Business Type Activity, as defined by the Governmental Accounting Standards Board (GASB).

Certain affiliated organizations are included in the State System's financial statements as discretely presented component units. Some of the organizations, such as university student associations, are included because the Board has oversight responsibility for the organizations. The criteria used in determining the organizations for which the State System has oversight responsibility include financial interdependency, the ability to select members of the governing body, the ability to designate management, the ability to influence operations significantly, and accountability for fiscal matters. Other affiliated organizations for which the Board does not have oversight responsibility, such as university foundations and alumni associations, are included when the economic resources received or held by the organization are entirely or almost entirely for the direct benefit of the State System, the activity of the organization is significant to the State System universities, and the State System historically has received a majority of these economic resources. Neither the State System nor its universities control the timing or amount of receipts from these organizations.

During fiscal year 2023-24, Millersville University of Pennsylvania did not report Student Services, Inc. and Student Lodging, Inc. as discretely presented component units due to a change in reporting entity. The combined component unit financial statements for fiscal year 2023-24 have been restated accordingly and result in a reduction of \$37,941,000 of component unit assets, and a reduction of \$31,054,000 of component unit liabilities, which, when combined, result in a restatement of beginning net assets of \$6,887,000.

The State System does not consider any of its component units to be major and has aggregated all component unit information into a separate set of financial statements. Information on individual component units can be obtained by contacting the respective universities.

Transactions between the universities and the System Office have been eliminated in the accompanying financial statements.

##### **Measurement Focus, Basis of Accounting, and Basis of Presentation**

The accompanying financial statements have been prepared using the economic resources measurement focus and the accrual basis of accounting in accordance with accounting principles generally accepted in the United States of America (GAAP), as prescribed by GASB. The economic resources measurement focus reports all inflows, outflows, and balances that affect an entity's net position. Under the accrual basis of accounting, revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Grants and similar items are recognized as revenue as soon as all eligibility requirements have been met.

The accompanying financial statements of the component units, which are all private nonprofit organizations, are reported in accordance with Financial Accounting Standards Board (FASB) requirements, including Accounting Standards Update No. 2016-14, *Presentation of Financial Statements of Not-for-Profit Entities*, an

amendment of FASB Codification Topic 958, *Not-for-Profit-Entities*. As such, certain revenue recognition criteria and presentation features are different from GASB revenue recognition criteria and presentation features. No modifications for these differences have been made to the component units' financial information presented herein.

### **Operating Revenues and Expenses**

The State System records tuition, all academic, instructional, and other student fees, student financial aid, auxiliary activity, and corporate partnerships as operating revenue. In addition, governmental and private grants and contracts in which the grantor receives equal value for the funds given to the university are recorded as operating revenue. All expenses, with the exception of interest expense, are recorded as operating expenses. Appropriations, gifts, investment income, parking and library fines, capital grants, gains and losses on investments, gains and losses on the acquisition and disposal of assets, and governmental and private research grants and contracts in which the grantor does not receive equal value for the funds given to the university are reported as nonoperating.

### **Deferred Outflows and Deferred Inflows of Resources**

The statement of net position reports separate sections for *Deferred Outflows of Resources* and *Deferred Inflows of Resources*.

*Deferred Outflows of Resources*, reported after *Total Assets*, is defined by GASB as a consumption of net position that applies to future periods. The expense is recognized in the applicable future period(s). *Deferred Inflows of Resources*, reported after *Total Liabilities*, is defined by GASB as an acquisition of net position that applies to future periods. The revenue is recognized in the applicable future period(s).

Transactions are classified as deferred outflows of resources or deferred inflows of resources only when specifically prescribed by GASB standards.

The State System is required to report the following as Deferred Outflows of Resources or Deferred Inflows of Resources.

- Deferred gain or loss on bond refundings, which results when the carrying value of a refunded bond is greater or less than its reacquisition price. The difference is deferred and amortized over the remaining life of the old bond or the life of the new bond, whichever is shorter.
- For defined benefit pension plans and other postemployment benefit (OPEB) plans: the difference between expected (actuarial) and actual experience, changes in actuarial assumptions, the net difference between projected (actuarial) and actual earnings on pension and OPEB plan investments, changes in the State System's proportion of expenses and liabilities of the pension and OPEB plans as a whole, differences between the State System's pension and OPEB contributions and its proportionate share of contributions, and State System pension and OPEB contributions subsequent to the respective pension or OPEB plan valuation measurement date.
- For lessor accounting: a deferred inflow of resources associated with leases where the State System is a lessor, recognized as income ratably over the term of the lease.

### **Net Position**

Net position is the residual of Assets, plus Deferred Outflows of Resources, less Liabilities, less Deferred Inflows of Resources. The State System maintains the following classifications of net position.

*Net investment in capital assets*: Capital assets, net of accumulated depreciation and outstanding principal balances of debt attributable to the acquisition, construction, repair, or improvement of those assets.

*Restricted—nonexpendable*: The portion of net position subject to externally imposed conditions requiring that it be maintained by the State System in perpetuity.

*Restricted—expendable*: The portion of net position use of which is subject to externally imposed conditions that can be fulfilled by the actions of the State System or by the passage of time.

*Unrestricted:* All other categories of net position. Unrestricted net position may be designated for specific purposes by the Board.

When both restricted and unrestricted funds are available for expenditure, the restricted funds will be used first.

### ***Cash Equivalents and Investments***

The State System considers all demand and time deposits and money market funds to be cash equivalents. Investments purchased are stated at fair value. Investments received as gifts are recorded at their fair value or appraised value as of the date of the gift. The State System classifies investments as short-term when they are readily marketable and intended to be converted to cash within one year.

### ***Accounts and Loans Receivable***

Accounts and loans receivable consist of tuition and fees charged to current and former students and amounts due from federal and state governments in connection with reimbursements of allowable expenditures made pursuant to grants, contracts, and other miscellaneous sources. Accounts and loans receivable are reported at net realizable value. Accounts are written off when they are determined to be uncollectible based upon management's assessment of individual accounts. The allowance for doubtful accounts is estimated based upon the universities' historical losses and periodic review of individual accounts.

### ***Capital Assets***

Land and buildings at the university campuses acquired or constructed prior to its creation on July 1, 1983, are owned by the Commonwealth and made available to the universities of the State System. Since the State System neither owns such assets nor is responsible to service associated bond indebtedness, no value is ascribed thereto in the accompanying financial statements. Likewise, no value is ascribed to the portion of any land or buildings acquired or constructed using capital funds appropriated by the Commonwealth after June 30, 1983 and made available to the universities.

All assets with a purchase cost, or acquisition value if acquired by gift, in excess of \$5,000, with an estimated useful life of two years or greater, are capitalized. Buildings, portions of buildings, and capital improvements acquired or constructed by the universities after June 30, 1983, through the expenditure of university funds or the incurring of debt are stated at cost less accumulated depreciation.

Equipment and furnishings are stated at cost less accumulated depreciation. Library books are capitalized on a composite basis in the year of purchase. Assets purchased under financed leases are recorded at the lower of the present value of the minimum lease payments or the fair value of the asset. Assets under right of use leases or subscription-based information technology agreements are recorded at the present value of the minimum lease payments plus any other amounts that must be included per the GASB standards. The State System provides for depreciation on the straight-line method over the estimated useful lives of the related assets. Buildings and improvements are depreciated over useful lives ranging from 10 to 40 years. Equipment and furnishings are depreciated over useful lives ranging from 3 to 10 years. Library books are depreciated over 10 years. Amortization of assets under right of use leases or subscription-based information technology agreements are included in depreciation and amortization expense over the shorter of the agreement term or the life of the underlying asset. Normal repair and maintenance expenditures are not capitalized because they neither add to the value of the property nor materially prolong its useful life.

The State System does not capitalize collections of art, rare books, historical items, etc., as they are held for public exhibition, education, or research rather than financial gain.

### ***Impairment of Capital Assets***

Management reviews capital assets for impairment whenever events or changes in circumstances indicate that the service utility of an asset has declined significantly and unexpectedly. Any write-downs due to impairment are charged to operations at the time impairment is identified. During fiscal year 2023-24, certain assets of East Stroudsburg University were written down due to a fire at their Innovation Center building during the year. The

total cost of the write-down net of insurance proceeds of \$375,000 is reflected in the accompanying financial statements.

***Leases and Subscription-Based Information Technology Arrangements***

The State System routinely engages in lease agreements or subscription-based information technology arrangements (SBITA) to meet operational needs. The State System's lease contracts generally relate to land, buildings, and various equipment. For short-term leases and SBITAs with a maximum possible term of 12 months or less at commencement, the State System recognizes periodic revenue or expense based on the provision of the lease contract or SBITA. For all other contracts where the State System is the lessee, that meet the requirements of GASB 87 or GASB 96 and were in excess of the minimum dollar threshold, the State System recognized a lease or subscription liability and an intangible right of use asset based on the present value of the future lease payments or subscription payments over the contracted term of the lease or SBITA. Lease and subscription right of use assets are reported with capital assets, and lease and subscription liabilities are reported as long-term debt in the statement of net position. The right of use lease and subscription assets are amortized over the term of the lease or SBITA, as the State System is not expected to lease assets beyond the underlying asset's useful life. The State System also serves as a lessor for certain real estate. For those agreements required to be capitalized, the financial statements recognize a lease receivable and a deferred inflow of resources, based on the present value of the future lease payments expected to be received during the contracted lease term period and the deferred inflow of resources is amortized evenly over the term of the lease. Lease receivables are reported with other current assets and other noncurrent assets. Deferred inflow – lease receivable is reported as deferred inflow in the statement of net position.

The State System uses its estimated incremental borrowing rate as the discount rate for leases and SBITAs unless the rate the lessor charges is known. This rate is based on the general obligation bonds' weighted average interest rate for a given year. If amendments or other certain circumstances occur that are expected to significantly affect the amount of the lease or SBITA, the present value is remeasured, and corresponding adjustments made. Payments based on future performance are not included in the measurement of the lease or subscription liability or lease receivable but recognized as expense or revenue in the period performed. Residual value guarantees and exercise options will be included in the measurement if they are reasonably certain to be paid or exercised.

A minimum dollar threshold was established for lease and SBITA reporting purposes of \$25,000.

***Unearned Revenue***

Unearned revenue includes amounts for tuition and fees, grants, corporate sponsorship payments, and certain auxiliary activities received prior to the end of the fiscal year but earned in a subsequent accounting period.

***Compensated Absences***

The estimated cost of future payouts of annual leave and sick leave that employees have earned for services rendered, and which the employees may be entitled to receive upon termination or retirement, is recorded as a liability.

***Pension Plans and OPEB Plans***

Eligible employees of the State System enroll in one of three available pension plans immediately upon employment. The State System also offers healthcare and tuition benefits to eligible employees upon employment, which vary depending upon the employee's labor group.

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the State Employees' Retirement System (SERS) and Public School Employees' Retirement System (PSERS) and additions to/deductions from SERS and PSERS fiduciary net position have been determined on the same basis as they are reported by SERS and PSERS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.



For purposes of measuring the net Other Postemployment Benefits (OPEB) liability, deferred outflows of resources and deferred inflows of resources related to OPEB, and OPEB expense, information about the fiduciary net position of the System Plan, Retired Employees Health Program (REHP) and Premium Assistance Program (Premium Assistance) and additions to/deductions from the System Plan, REHP and Premium Assistance plans' fiduciary net position have been determined on the same basis as they are reported by the System Plan, REHP and Premium Assistance plans. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

### **Scholarships and Waivers**

In accordance with the Alternate Method prescribed by the National Association of College and University Business Officers (NACUBO) in Advisory Report 2000-05, the State System allocates the cost of scholarships, waivers, and other student financial aid between *Discounts and allowances* (netted against tuition and fees) and *Student aid expense*. Scholarships and waivers of room and board fees are reported in Auxiliary enterprises. The cost of tuition waivers granted to employees is reported as employees' benefits expense.

### **Income Taxes**

The State System and its member universities are tax-exempt; accordingly, no provision for income taxes has been made in the accompanying financial statements.

### **Use of Estimates**

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities, disclosures of contingent assets and liabilities at the date of the financial statements, and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

### **Component Unit Restatements**

Certain component units restated their prior year financial statements. These restatements resulted in a change in the beginning of year net assets of \$41,000, which is reflected in the accompanying Component Units Statement of Activities.

### **New Accounting Standards**

In June 2022, GASB issued Statement No. 100, Accounting Changes and Error Corrections – an amendment of GASB Statement No. 62, effective for reporting periods beginning after June 15, 2023. Statement No. 100 defines accounting changes and prescribes the accounting and financial reporting for each type of accounting change and error corrections. The adoption of this statement by the State System had no impact on previously reported beginning net position at June 30, 2023.

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## **(2) DEPOSITS AND INVESTMENTS**

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On June 30, 2024, the carrying amount of the State System's demand and time deposits and certificates of deposit for all funds was \$43,319,000, compared to bank balances of \$43,238,000. The difference is caused primarily by items in transit. Of the bank balances, \$2,855,000 were covered by federal government depository insurance or collateralized by a pledge of U.S. Treasury obligations held by Federal Reserve banks in the name of the banking institutions; \$1,520,000 were uninsured and uncollateralized; and \$38,863,000 were uninsured and uncollateralized but covered under the collateralization provisions of the Commonwealth of Pennsylvania Act 72 of 1971, as amended. Act 72 allows banking institutions to satisfy the collateralization requirements by pooling eligible investments to cover total public funds on deposit in excess of federal insurance. Such pooled collateral is pledged with the financial institutions' trust departments.

Board of Governors Policy 1986-02-A: *Investment*, authorizes the State System to invest in obligations of the U.S. Treasury, repurchase agreements, commercial paper, certificates of deposit, banker's acceptances, U.S.

money market funds, municipal bonds, corporate bonds, collateralized mortgage obligations (CMOs), asset-backed securities, and internal loan funds. Restricted nonexpendable funds and amounts designated by the Board or university trustees may be invested in the investments described above as well as in corporate equities and approved pooled common funds. For purposes of convenience and expedience, universities use local financial institutions for activities such as deposits of cash. In addition, universities may accept gifts of investments from donors as long as risk is limited to the investment itself. Restricted gifts of investments fall outside the scope of the investment policy.

In keeping with its legal status as a system of public universities, the State System recognizes a fiduciary responsibility to invest all funds prudently and in accordance with ethical and prevailing legal standards. Investment decisions are intended to minimize risk while maximizing asset value. Adequate liquidity is maintained so that assets can be held to maturity. High quality investments are preferred. Reasonable portfolio diversification is pursued to ensure that no single security or investment or class of securities or investments will have a disproportionate or significant impact on the total portfolio. Investments may be made in U.S. dollar-denominated debt of high-quality U.S. and non-U.S. corporations. Investment performance is monitored on a frequent and regular basis to ensure that objectives are attained, and guidelines are followed.

Safety of principal and liquidity are the top priorities for the investment of the State System's operating funds. Within those guidelines, income optimization is pursued. Speculative investment activity is not allowed: this includes investing in asset classes such as commodities, futures, short-sales, equities, real or personal property, options, venture capital investments, private placements, letter stocks, and unlisted securities.

The State System's operating funds are invested and reinvested in the following types of instruments with qualifications as provided. (See [Board of Governors Policy 1986-02-A: Investment](#), for a complete list of and more details on permissible investments and associated qualifications.)

Investment Categories	Qualifications/Moody's Ratings Requirements
United States Government Securities	Together with repurchase agreements, must comprise at least 20% of the market value of the fund.
Repurchase Agreements	Underlying collateral must be direct obligations of the U.S. Treasury and be in the State System's or its agent's custody.
Commercial Paper	P-1 and P-2 notes only, with no more than 5% and 3%, respectively, of the market value of the fund invested in any single issuer. Total may not exceed 20% of the market value of the fund.
Municipal Bonds	Bonds must carry long-term debt rating of A or better. Total may not exceed 20% of the market value of the fund.
Corporate Bonds	15% must carry long-term debt rating of A or better; 5% may be rated Baa2 or better. Total may not exceed 20% of the market value of the fund.
Collateralized Mortgage Obligations (CMOs)	Must be rated Aaa and guaranteed by the U.S. government. Total may not exceed 20% of the market value of the fund.
Asset-Backed Securities	Must be Aaa rated. Total may not exceed 20% of the market value of the fund, with no more than 5% invested in any single issuer.
System Investment Fund Loans (university loans and bridge notes)	Total may not exceed 20% of the market value of the fund, and loan terms may not exceed 5 years.

**CMO Risk:** CMOs sometimes are based on cash flows from interest-only (IO) payments or principal-only (PO) payments and are sensitive to prepayment risks. The CMOs in the State System's portfolio do not have IO or PO structures; however, they are subject to extension or contraction risk based on movements in interest rates.

**Moody's Rating:** The State System uses ratings from Moody's Investors Service, Inc., to indicate the credit risk of investments; i.e., the risk that an issuer or other counterparty to an investment will not fulfill its obligations. An Aaa rating indicates the highest quality obligations with minimal credit risk. Ratings that begin with Aa indicate high quality obligations subject to very low credit risk; ratings that begin with A indicate upper-medium-grade obligations subject to low credit risk; and ratings that begin with Baa indicate medium-grade obligations, subject

to moderate credit risk, which may possess certain speculative characteristics. Moody's appends the ratings with numerical modifiers 1, 2, and 3, with 1 indicating a higher ranking and 3 indicating a lower ranking within the category. For short-term obligations, a rating of *P-1* indicates that issuers have a superior ability to repay short-term debt obligations, and a rating of *P-2* indicates that issuers have a strong ability to repay short-term debt obligations.

**Modified Duration:** The State System denotes interest rate risk, or the risk that changes in interest rates will affect the fair value of an investment, using *modified duration*. *Duration* is a measurement in years of how long it takes for the price of a bond to be repaid by its internal cash flows. *Modified duration* takes into account changing interest rates. The State System maintains a portfolio duration target of 1.8 years with an upper limit of 2.5 years for the intermediate-term component of the operating portion of the investment portfolio. The State System's duration targets are not applicable to its long-term investments.

**Fair Value Hierarchy:** GASB Statement No. 72, *Fair Value Measurement and Application*, requires that investments be classified according to a "fair value hierarchy." With respect to Statement No. 72's fair value hierarchy, GASB defines "inputs" as "the assumptions that market participants would use when pricing an asset or liability, including assumptions about risk." Statement No. 72 further categorizes inputs as *observable* or *unobservable*: *Observable inputs* are "inputs that are developed using market data, such as publicly available information about actual events or transactions, and which reflect the assumptions that market participants would use when pricing an asset or liability;" *Unobservable inputs* are "inputs for which market data are not available and that are developed using the best information available about the assumptions that market participants would use when pricing an asset or liability."

Statement No. 72's fair value hierarchy categorizes the inputs to valuation techniques used to measure fair value into three levels:

**Level 1:** Investments whose values are based on unadjusted quoted prices for identical assets or liabilities in an active market, such as stocks listed in the S&P 500 or NASDAQ. If an up-to-date price of the investment can be found on a major exchange, it is a Level 1 investment.

**Level 2:** Investments whose values are based on quoted prices in active markets for similar assets, or quoted prices in inactive markets for identical assets, or whose values are based on models, and the inputs to those models are observable either directly or indirectly for substantially the full term of the asset or liability.

**Level 3:** Investments that trade infrequently, and as a result do not have many reliable market prices. Valuations of Level 3 investments typically are based on management assumptions or expectations. For example, a private equity investment or complex derivative would likely be a Level 3 investment.

In addition, the fair value of certain investments that do not have a readily determinable fair value is classified as NAV, meaning Net Asset Value per share, when the fair value is calculated in a manner consistent with the Financial Accounting Standards Board's measurement principles for investment companies.

Debt and equity securities classified in Level 1 of the fair value hierarchy are valued using prices quoted in active markets for those securities. Debt and equity securities classified in Level 2 of the fair value hierarchy are valued using a matrix pricing technique. Matrix pricing is used to value securities based on the securities' relationship to benchmark quoted prices. Securities classified in Level 3 of the fair value hierarchy lack an independent pricing source and so are valued using an internal fair value as provided by the investment manager.

Commonfund investments, held locally by some of the universities, are valued based upon the unit values (NAV) of the funds held by the universities at year end. Unit values are based upon the underlying assets of the funds derived from inputs principally from or corroborated by observable market data, by correlation, or other means. Redemption restrictions for the Commonfund vary, depending upon the type of fund in which the universities have invested, and are restricted to withdrawals only on a weekly basis or the last business day of the month. All withdrawals require five days' notice.

### State System Pooled Deposits and Investments

The carrying values (fair values) of deposits and investments for the State System's pooled funds in M&T Bank on June 30, 2024, follow.

State System Pooled Deposits and Investments				
June 30, 2024				
(in thousands)				
	Fair Value Hierarchy Level	Moody's Rating (if applicable)	Modified Duration (if applicable)	Fair Value
Deposits				
Demand and time deposits				\$692
Money market funds				8,922
Total deposits				9,614
Investments				
Commercial paper	2	P1	0.09	141,728
Government money market mutual fund	2	Aaa	0.00	1,278
U.S. government and agency obligations	2	Aaa	0.26	183,392
Asset-backed securities	2	Aaa	0.57	132,028
	2	P1	0.10	11,659
	2	NR	0.75	34,663
Collateralized mortgage obligations (CMOs)	2	Aaa	2.01	136,675
Corporate bonds and notes	2	Aa2	1.27	8,381
	2	Aa3	1.85	10,421
	2	A1	1.65	66,417
	2	A2	1.00	45,026
	2	A3	1.04	33,961
	2	Baa1	1.01	18,796
	2	Baa2	1.44	33,148
Total investments				857,573
Total deposits and investments				\$867,187

Of the investments noted above at June 30, 2024, \$692,000 was held by a trustee to be used for projects funded under the Pennsylvania Higher Educational Facilities Authority/State System of Higher Education bond issues (note 12). Such investments are made subject to the restrictions of the bond indenture and may be liquidated only for the payment of costs associated with the projects described in the bond indenture.

**University Local Deposits and Investments**

The carrying values (fair values) of local university deposits and investments on June 30, 2024, follow.

University Local Deposits and Investments				
June 30, 2024				
(in thousands)				
	Fair Value Hierarchy Level	Moody's Rating (if applicable)	Modified Duration (if applicable)	Fair Value
Deposits				
Demand and time deposits				\$33,691
Certificates of deposit				14
Total deposits				33,705
Investments				
U.S. government and agency obligations	1		0.01	358
	2		5.01	6,925
Bond mutual funds	1		3.10	2,844
	2		3.93	2,383
	NAV		0.16	8,657
Debt Securities	1	Aaa	0.01	20
	1	A1	0.01	20
	1	A2	2.66	133
	1	A3	3.70	218
	1	Baa1	1.61	23
	1	NR	0.00	1,718
	2	Aaa	4.98	95
	2	Aa2	4.98	117
	2	Aa3	4.98	170
	2	A1	4.98	598
	2	A2	4.98	328
	2	A3	4.98	468
	2	Baa1	4.98	110
	2	Baa2	2.60	23
	2	NR	4.98	10
Equity/balanced mutual funds	1			9,914
	2			27,791
	3			1,906
	NAV			14,965
Common stock	1			3,775
Total investments				83,569
Total deposits and investments				\$117,274

Investment revenue is reported net of related investment expenses. Gross investment revenue totaled \$69,979,000 at June 30, 2024. Of this amount, \$730,000 at June 30, 2024 represents the amount of related investment expenses.

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**(3) STUDENT REVENUE AND ACCOUNTS RECEIVABLE**

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Accounts receivable for tuition and fees charged to current and former students totaled \$94,083,000 at June 30, 2024. Of this amount, \$45,064,000 is estimated to be uncollectible based upon the universities' historical losses and periodic review of individual accounts. Other receivables are reported at net realizable value. Accounts will be written off when they are determined to be uncollectible based upon management's assessment of individual accounts.

Tuition and fee revenue is reported net of scholarship discounts and allowances. Gross tuition and fee revenue totaled \$899,818,000 at June 30, 2024. Of this amount, \$304,806,000 represents the amount of student grants, waivers, and scholarships calculated to be a discount against tuition and fees.

Revenue from auxiliary enterprises, which primarily comprises fees from student room and board, student recreation centers, and parking, is reported net of discounts. Gross auxiliary revenue totaled \$338,296,000 at June 30, 2024. Of this amount, \$8,621,000 represents the amount of student grants, waivers, and scholarships calculated to be a discount.

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**(4) LEASE RECEIVABLES**

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The State System routinely leases various land or facilities to third parties and component units. The contracts, at times, may include variable payments that are not known or certain to be exercised at the time of the lease receivable valuation. These are recognized as income in the period that they occur.

The lease revenue, interest income and variable lease income for the fiscal year ended June 30, 2024, is summarized in the following schedule.

	<i>(in thousands)</i>	
	<b>June 30, 2024</b>	
	<b>Third Parties</b>	<b>Component Units</b>
Lease Revenue	\$1,209	\$317
Lease Revenue - Variable	243	-
Interest Income	190	168
<b>Total</b>	<b>\$1,642</b>	<b>\$485</b>

The following summary provides aggregated information reported for June 30, 2024 for lease receivables including additions and reductions for the year then ended.

<i>(in thousands)</i>				
	<b>Beginning Balance</b>	<b>Additions</b>	<b>Reductions</b>	<b>Ending Balance</b>
Lease Receivable, Third Parties	\$7,612	\$2,490	(\$1,136)	\$8,966
Lease Receivable, Comp Units	7,477	229	(102)	7,604
<b>Total</b>	<b>\$15,089</b>	<b>\$2,719</b>	<b>(\$1,238)</b>	<b>\$16,570</b>

#### **(5) BENEFICIAL INTERESTS**

At June 30, 2024, the fair value of beneficial interests totaled \$27,556,000. Of this amount, \$27,555,000 represent gifts that donors placed in trust in perpetuity with third parties, with the respective universities receiving a restricted revenue stream in accordance with the donors' wishes; and \$1,000 represent a split-interest agreement that a donor placed in trust with a third party, and to which the university will take title upon the death of the donor.

#### **(6) CAPITAL ASSETS**

Classifications of capital assets and related depreciation and amortization at June 30, 2024 follows.

<i>(in thousands)</i>				
	<b>Beginning Balance</b>	<b>Additions</b>	<b>Retirements/ Adjustments</b>	<b>Ending Balance</b>
Land	\$33,789	\$0	(\$12)	\$33,777
Construction in progress	68,789	39,535	(38,880)	69,444
<b>Total capital assets not being depreciated</b>	<b>102,578</b>	<b>39,535</b>	<b>(38,892)</b>	<b>103,221</b>
Buildings, including improvements	3,397,387	36,285	8,353	3,442,025
Improvements other than buildings	355,467	2,899	(1,691)	356,675
Equipment and furnishings	568,466	18,711	(22,168)	565,009
Library books	70,262	403	(558)	70,107
Right of use assets land	1,841	0	(255)	1,586
Right of use assets buildings	92,892	7,029	(3,567)	96,354
Right of use assets equipment	5,519	374	(1,146)	4,747
Subscription assets	30,279	22,027	7,960	60,266
<b>Total capital assets being depreciated or amortized</b>	<b>4,522,113</b>	<b>87,728</b>	<b>(13,072)</b>	<b>4,596,769</b>

(in thousands)		(Continued)		
	Beginning Balance	Additions	Retirements/ Adjustments	Ending Balance
Less accumulated depreciation and amortization:				
Buildings and improvements	(1,503,105)	(116,094)	13,722	(1,605,477)
Land improvements	(235,840)	(12,576)	3,285	(245,131)
Equipment and furnishings	(499,896)	(23,457)	22,709	(500,644)
Library books	(67,537)	(628)	558	(67,607)
Right of use assets land	(944)	(279)	149	(1,074)
Right of use assets buildings	(67,053)	(6,114)	3,511	(69,656)
Right of use assets equipment	(3,108)	(1,037)	1,145	(3,000)
Subscription assets	(7,557)	(16,098)	959	(22,696)
<b>Total accumulated depreciation and amortization</b>	<b>(2,385,040)</b>	<b>(176,283)</b>	<b>46,038</b>	<b>(2,515,285)</b>
<b>Total capital assets being depreciated, net</b>	<b>2,137,073</b>	<b>(88,555)</b>	<b>32,966</b>	<b>2,081,484</b>
<b>Capital assets, net</b>	<b>\$2,239,651</b>	<b>(\$49,020)</b>	<b>(\$5,926)</b>	<b>\$2,184,705</b>

## (7) WORKERS' COMPENSATION

The State System is self-insured for workers' compensation losses. For claims occurring prior to July 1, 1995, State System universities must pay up to \$100,000; for claims occurring on or after July 1, 1995, State System universities must pay up to \$200,000. Claims in excess of the self-insurance limits are funded through the Workers' Compensation Collective Reserve Fund (Reserve Fund), to which all State System universities contribute an amount determined by an independent actuarial study. Based on updated actuarial studies, the universities contributed \$828,000, and \$1,346,000 to the Reserve Fund during the years ended June 30, 2024 and 2023, respectively.

For the years ended June 30, 2024 and 2023, the aggregate liability for claims under the self-insurance limit was \$6,983,000 and \$7,435,000, respectively. The Reserve Fund assets of \$14,221,000 and \$13,557,000 were equal to the liability for claims in excess of the self-insurance limits for the years ended June 30, 2024 and 2023, respectively. Changes in the workers' compensation claims liability in fiscal years 2023, and 2024, follow.

(in thousands)				
Year	Beginning Balance	Current Year Claims and Changes in Estimates	Claim Payments	Ending Balance
2023	\$20,383	\$3,769	(\$3,160)	\$20,992
2024	\$20,992	\$4,516	(\$4,304)	\$21,204



### (8) COMPENSATED ABSENCES

Compensated absences are absences for vacation, holiday, and sick leave for which employees will be paid in cash at termination or retirement. Changes in the compensated absences liability in fiscal years 2023 and 2024 are as follows.

<i>(in thousands)</i>				
Year	Beginning Balance	Current Year Claims and Changes in Estimates	Claim Payments	Ending Balance
2023	\$167,049	(\$38,602)	(\$8,974)	\$119,473
2024	\$119,473	\$13,074	(\$8,657)	\$123,890

### (9) PENSION BENEFITS

Employees of the State System enroll in one of three available retirement plans immediately upon employment: the Commonwealth of Pennsylvania State Employees' Retirement System (SERS), the Public School Employees' Retirement System (PSERS), or the Alternative Retirement Plan (ARP).

Following is the total of the State System's pension liabilities, deferred outflows and inflows of resources related to pensions, and the pension expense for the fiscal year ended June 30, 2024.

<i>(in thousands)</i>					
	SERS	PSERS	ARP	Total	
<b>Net pension liabilities</b>	<b>\$ 858,718</b>	<b>\$ 81,588</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ 940,306</b>
Deferred outflows of resources:					
Difference between expected and actual experience	24,245	18	-	-	24,263
Net difference between projected and actual investment earnings on pension plan investments	67,468	2,308	-	-	69,776
Changes in assumptions	37,007	1,217	-	-	38,224
Difference between employer contributions and proportionate share of contributions	3,208	(82)	-	-	3,126
Changes in proportion	-	1,780	-	-	1,780
Contributions after the measurement date	56,955	9,485	-	-	66,440
<b>Total deferred outflows of resources</b>	<b>\$ 188,883</b>	<b>\$ 14,726</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ 203,609</b>

<i>(in thousands)</i>	<i>(Continued)</i>				
		SERS	PSERS	ARP	Total
Deferred inflows of resources:					
Difference between expected and actual experience		1,745	1,117	-	2,862
Net difference between projected and actual investment earnings on pension plan investments		-	-	-	-
Difference between employer contributions and proportionate share of contributions		513	-	-	513
Changes in proportion		50,382	951	-	51,333
<b>Total deferred inflows of resources</b>		<b>\$ 52,640</b>	<b>\$ 2,068</b>	<b>\$ -</b>	<b>\$ 54,708</b>
<b>Pension expense, excluding prefunding credit</b>		<b>\$ 65,857</b>	<b>\$ 13,947</b>	<b>\$ 45,803</b>	<b>\$ 125,607</b>
<b>Contributions recognized by pension plans</b>		<b>\$ 99,236</b>	<b>\$ 9,485</b>	<b>N/A</b>	<b>\$ 108,721</b>

The State System will recognize the \$56,955,000 reported as 2024 SERS deferred outflows of resources resulting from pension contributions after the measurement date, and the \$9,485,000 reported as 2024 PSERS deferred outflows of resources resulting from pension contributions after the measurement date, as reductions of the respective net pension liabilities in the year ended June 30, 2025. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows.

<i>(in thousands)</i>		
Fiscal Year Ended	Amortization	
	SERS	PSERS
June 30, 2025	\$ 12,486	\$ 519
June 30, 2026	23,045	(965)
June 30, 2027	57,014	2,903
June 30, 2028	(13,361)	716
June 30, 2029	104	
Totals	<u>\$ 79,288</u>	<u>\$ 3,173</u>

## SERS

### Plan Description

SERS is the administrator of the State Employees' Retirement fund, a cost-sharing multiple-employer defined benefit pension plan. SERS also is the administrator of the State Employees' Defined Contribution Plan, which was established as part of Commonwealth Act 2017-5. Both the defined benefit plan and the defined contribution plan were established by the Commonwealth to provide retirement benefits for employees of state government and certain independent agencies. SERS is a component unit of the Commonwealth and is included in the Commonwealth's financial report as a pension trust fund. SERS issues a publicly available annual financial report that includes financial statements and required supplementary information for the plan. A copy of the report may be obtained from the SERS website at [www.sers.pa.gov](http://www.sers.pa.gov).

Membership in SERS is mandatory for most state employees. Members and employees of the General Assembly, certain elected or appointed officials in the executive branch, department heads, and certain employees in the field of education are not required, but are given the option, to participate.

#### *Benefits Provided*

SERS provides retirement, death, and disability benefits. Article II of the Commonwealth's Constitution assigns the authority to establish and amend the benefit provisions of the plan to the General Assembly. Cost of Living Adjustments (COLA) are provided ad hoc at the discretion of the General Assembly.

Employees who were hired prior to January 1, 2011, and retire at age 60 with three years of service, or with 35 years of service if under age 60, are entitled to a normal annual retirement benefit; members of the General Assembly and certain employees classified in hazardous duty positions can retire with full benefits at age 50 with at least three years of service. Act 120 of 2010 (Act 120) preserved all benefits in place for members but mandated a number of benefit reductions for new members effective January 1, 2011, through December 31, 2018. The benefit reduction included a new class of membership that accrues benefits at 2% of members' final average salary instead of the previous 2.5%. The vesting period changed from 5 to 10 years of credited service, and the option to withdraw lump-sum accumulated deductions was eliminated. The new normal retirement age is 65 for most employees and 55 for members of the General Assembly and certain employees classified in hazardous duty positions. Act 2017-5 preserved all benefits in place for members, but fundamentally changed retirement options for new hires beginning January 1, 2019: most employees who first become SERS members on or after January 1, 2019, must choose from one of two new defined benefit/defined contribution hybrid options or a straight 401(a) defined contribution option.

According to the State Employees' Retirement Code (SERC), all obligations of SERS will be assumed by the Commonwealth should SERS terminate.

#### *Prefunding Adjustment*

Act 105 issued in November 2019 authorizes eligible employers to make a one-time advance payment to SERS in exchange for a schedule of credits against the employer's future annual accrued liability contributions to SERS for a period of up to thirty (30) years. In the agreement established with SERS, the State System provided a lump sum payment to SERS of approximately 75 percent of its unfunded actuarial liability (UAL) for \$825 million, through the proceeds of the Series of 2021 bond issuance. In exchange for the lump sum payment, SERS established a schedule of setoff credits that will be issued to the State System totaling over \$1.5 billion over the term of the agreement commencing with the fiscal year ended June 30, 2022. These credits are assigned to each year of the agreement and will be used to support the annual bond payment and will offset the SERS employer expense incurred, generating net savings each year. For the fiscal year ended June 30, 2024, the State System recognized reduced pension expense associated with these credits of \$51,887,000. This amount and the remaining prefunding balance of \$746,019,000 at June 30, 2024, is not reflected in the subsequent tables and schedules related to the SERS plan. The prefunding balance at June 30, 2024, based on the actuarial valuation dated December 31, 2023 was \$ 770,286,208.

#### *Contributions*

The contribution rate for both active members and the State System depends upon when the active member was hired and what benefits class was selected. Section 5507 of the SERC (71 Pa. C.S. §5507) requires the Commonwealth and other employers whose employees are SERS members to make contributions on behalf of all active members and annuitants to fund the liabilities and provide the annuity reserves required to pay benefits. The SERS funding policy, as set by the SERS Board, provides for periodic active member contributions at statutory rates. The SERS funding policy also provides for periodic employer contributions at actuarially determined rates based on SERS' funding valuation, expressed as a percentage of annual retirement covered payroll, such that the employer contributions, along with employee contributions and an actuarially determined rate of investment return, are adequate to accumulate assets to pay benefits when due. Act 2017-5 includes a savings "plow-back" provision requiring that the annual savings achieved through SERS benefit changes flow back into the Defined Benefit Plan through the employer contributions rate rather than to other non-pension obligations.

For the SERS defined benefit plan, the State System's actuarially determined contribution rate for most active members was 41.09% of active members' annual covered payroll at June 30, 2024, with less common rates ranging between 27.60% and 32.24%, depending upon the defined benefit plan chosen by the employee. For the SERS defined benefit/defined contribution hybrid plan, the State System's actuarially determined contribution rate was either 17.40% or 17.65% of annual covered payroll, depending upon the hybrid plan chosen by the employee. In addition, the State System was required to contribute to the defined benefit plan 16.10% of the annual covered payroll of employees who selected the straight 401(a) defined contribution plan. The State System's contributions to the SERS defined benefit plan for the year ended June 30, 2024, was \$99,236,000, equal to the required contractual contribution.

The contribution rate of most active members who participate in the SERS defined benefit plan was 6.25% of gross salary, with less common rates ranging between 5.00% and 9.30% of salary, depending upon when the member was hired and what class of membership was elected. Defined benefit contribution rates for active members who participate in the defined benefit/defined contribution hybrid plan were either 3.25% or 3.50% of gross salary, depending upon what class of membership was elected. The contribution rate to the defined contribution plan for active members who participate in the straight 401(a) defined contribution plan was 7.5% of gross salary.

For the SERS defined contribution plan, the State System contributed at actuarially determined rates of between 2.00% and 3.50% of active members' annual covered payroll at June 30, 2024, depending upon the plan chosen by the employee. The State System recognized \$743,000 in SERS defined contribution pension expense for the year ended June 30, 2024. The vesting period for employer contributions to the defined contribution plan, both for members who participate in the straight 401(a) defined contribution plan and those who participate in one of the defined benefit/defined contribution hybrid plans, is three years. Once money is contributed to the plan, it cannot be removed from the plan, except for making distribution payments to participants. Forfeitures of unvested employer contributions and earnings are invested in the PA Treasury short-term investment fund. The funds are forfeited to the employee's most recent employer and used to offset future contributions to the plan and correct funding discrepancies. Forfeitures seized under the Pension Forfeiture Act are used for administrative expenses of the plan.

#### *Actuarial Methods and Assumptions*

Actuarial valuations are performed annually using a December 31 measurement date. Every five years, SERS is required to conduct an actuarial experience study to determine whether the assumptions used in its annual actuarial valuations remain accurate based on current and anticipated demographic trends and economic conditions. The *19<sup>th</sup> Investigation of Actuarial Experience* study for the period 2015–2019 was released in July 2020. The actuary, under oversight of the SERS Board, reviewed economic assumptions (such as the assumed future investment returns and salary increases) as well as demographic assumptions (such as employee turnover, retirement, disability, and death rates). Some assumption adjustments increased projected cost, and some decreased it, but the overall result was a slight increase to the net pension liability. The SERS Board adopted the actuarial assumptions set forth in the *19<sup>th</sup> Investigation of Actuarial Experience* at its September 2020 meeting. In addition, SERS reviews its investment return assumption in light of economic conditions every year. At its June 2024 meeting, the SERS Board approved maintaining the assumed investment rate of return at 6.875%. The next SERS actuarial experience review will occur in summer 2025 and will be used for its 2025 annual valuation.

The following methods and assumptions were used in the actuarial valuation for the December 31, 2023, measurement date.

- Entry age actuarial cost method.
- Investments amortized on a straight-line, closed-period basis over five years; assumption changes and noninvestment gains/losses amortized over the average expected remaining service lives of all employees who are provided benefits.
- Inflation of 2.50%.
- Investment return of 6.875%, net of manager fees and including inflation.

- Salary increases based on an average of 4.55%, with a range of 3.30% to 6.95%, including inflation.
- Asset valuation using fair (market) value.
- Mortality rates based on the projected PubG-2010 and PubNS-2010 Mortality Tables, adjusted for actual plan experience and future improvement.
- No cost-of-living adjustments.

The long-term expected real rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of manager fees and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in SERS' target asset allocation as of December 31, 2023, are summarized below.

Asset Class	Target Allocation	Long-Term Real Rate of Return
Private equity	16.00%	6.00%
Real estate	7.00%	4.80%
U.S. equity	31.00%	4.85%
International developed equity	14.00%	4.75%
Emerging markets equity	5.00%	4.95%
Fixed income	22.00%	1.75%
Inflation protection (TIPS)	3.00%	1.50%
Cash	2.00%	0.25%
	<u>100.00%</u>	

The discount rate used to measure the total SERS pension liability was 6.875%. The projection of cash flows used to determine the discount rate assumed that employee contributions will be made at the rates applicable for each member and that employer contributions will be made based on rates determined by the actuary and as set by statute. Based on those assumptions, SERS' fiduciary net position was projected to be available to make all projected future benefit payments of current SERS members. The long-term expected rate of return on SERS' investments, therefore, was applied to all periods of projected benefit payments to determine the total pension liability.

The following presents the State System's proportionate share of the SERS net pension liability at June 30, 2024, calculated using the discount rate of 6.875%, as well as what the SERS net pension liability would be if it were calculated using a discount rate that is one percentage point lower (5.875%) or one percentage point higher (7.875%) than the current rate.

Sensitivity of the State System's Proportionate Share of the SERS Net Pension Liability to Changes in the Discount Rate		
(in thousands)		
1% Decrease 5.875%	Current Rate 6.875%	1% Increase 7.875%
\$1,031,982	\$858,718	\$578,970

#### Proportionate Share

At June 30, 2024, the amount recognized as the State System's proportionate share of the SERS net pension liability, measured at December 31, 2023, was \$858,718,000.

The allocation percentage assigned to each participating employer is based on a projected contribution method. For the allocation of the December 2023 amounts, this methodology applies the most recently calculated contribution rates for fiscal year 2024-25, from the December 31, 2023, funding valuation, to the expected funding payroll. At the December 31, 2023 measurement date, the State System's proportion was 4.0628%, a decrease of 0.0876% from its proportion calculated as of the December 31, 2022 measurement date.

## **PSERS**

### *Plan Description*

PSERS is a governmental cost-sharing multiple-employer defined benefit pension plan that provides retirement, disability, and death benefits to public school employees of the Commonwealth. The members eligible to participate in PSERS include all full-time public school employees, part-time hourly public school employees who render at least 500 hours of service in the school year, and part-time per diem public school employees who render at least 80 days of service in the school year in any of the reporting entities in Pennsylvania. The Public School Employees' Retirement Code (Act No. 96 of October 2, 1975, as amended) (24 Pa. C.S. §§8101–8535) (the Code) is the authority by which PSERS benefits provisions and contribution requirements are established. The Commonwealth's General Assembly has the authority to amend the benefit terms by passing bills in the Senate and House of Representatives and sending them to the Governor for approval. The Code requires contributions by active members, the employer (State System), and the Commonwealth. PSERS is a component unit of the Commonwealth and is included in the Commonwealth's financial report as a pension trust fund.

On June 12, 2017, Commonwealth of Pennsylvania Act 5 of 2017 was signed into law. This legislation establishes a new hybrid defined benefit/defined contribution retirement benefit plan applicable to all school employees who become new members of PSERS on July 1, 2019, and thereafter. The three new plan design options under Act 5 include two hybrid plans consisting of defined benefit and defined contribution components and a stand-alone defined contribution plan. A stand-alone defined benefit plan is no longer available to new members after June 30, 2019.

PSERS issues a publicly available financial report that may be obtained at [www.psers.pa.gov](http://www.psers.pa.gov).

### *Benefits Provided*

Members who joined prior to July 1, 2011, are eligible for monthly retirement benefits upon reaching age 62 with at least one year of credited service, age 60 with 30 or more years of credited service, or any age with 35 or more years of service. Act 120 of 2010 preserved the benefits of members who joined prior to July 1, 2011, and introduced benefit reductions for individuals who become new members on or after July 1, 2011, through June 30, 2019, by creating two new membership classes: Class T-E and Class T-F. To qualify for normal retirement, Class T-E and Class T-F members must complete a minimum of 35 years of service with a combination of age and service that totals 92 or greater, or they must work until age 65 with a minimum of three years of service.

Depending upon membership class, benefits are generally between 1% to 2.5% of the member's final average salary (as defined in the Code) multiplied by the number of years of credited service. Members who joined prior to July 1, 2011, vest after completion of five years of service and may elect early retirement benefits. Class T-E and Class T-F members vest after completion of 10 years of service.

Participants are eligible for disability retirement benefits after completion of five years of credited service. Such benefits are generally equal to 2% or 2.5%, depending upon membership class, of the member's final average salary (as defined in the Code) multiplied by the number of years of credited service, but not less than one-third of such salary nor greater than the benefit the member would have had at normal retirement age. Members over normal retirement age may apply for disability benefits.

Death benefits are payable upon the death of an active member who has reached age 62 with at least one year of credited service (age 65 with at least three years of credited service for Class T-E and Class T-F members) or has at least five years of credited service (10 years for Class T-E and Class T-F members). Such benefits are

actuarially equivalent to the benefit that would have been effective if the member had retired on the day before death.

#### *Member Contributions*

Active members who joined PSERS prior to July 22, 1983, contribute at 5.25% (Class T-C members) or at 6.50% (Class T-D members) of the member's qualifying compensation. Members who joined PSERS on or after July 22, 1983, and who were active or inactive as of July 1, 2001, contribute at 6.25% (Class T-C) or at 7.5% (Class T-D) of the member's qualifying compensation. Members who joined PSERS after June 30, 2001, and before July 1, 2011, contribute at 7.5% (Class T-D). For these hires and for members who elected Class T-D, the 7.5% contribution rate began with service rendered on or after January 1, 2002. Members who joined PSERS after June 30, 2011, contribute at the rate of 7.5% (Class T-E) or 10.3% (Class T-F) of their qualifying compensation. Class T-E and Class T-F members are subject to a "shared risk" provision in Act 120 that could cause the rate in future years to fluctuate between 7.5% and 9.5% for Class T-E and 10.3% and 12.3% for Class T-F.

#### *Employer Contributions*

The State System's contractually required contribution rate for PSERS for fiscal year ended June 30, 2024, was 33.09% of covered payroll, actuarially determined as an amount that, when combined with employee contributions, is expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. Per §8327 of the Code, the Commonwealth is required to contribute 50% of the contribution rate directly to PSERS on behalf of the State System, meaning that the amount that the State System actually contributed was 16.545% of covered payroll. The State System's reported contributions for year ended June 30, 2024, was \$9,486,000 which is equal to the required contractual contribution.

For the PSERS defined contribution plan, the State System is required to contribute at actuarially determined average rate 0.27% of active members' annual covered payroll for the year ending June 30, 2024, depending upon the plan chosen by the employee. Members were first eligible to choose the defined contribution plan on July 1, 2019. The contributions for the year ended June 30, 2024, was \$22,000.

#### *Actuarial Assumptions*

The State System records its PSERS pension liability annually utilizing a measurement date one year prior to its fiscal year end. The total PSERS pension liability, as of the June 30, 2023, measurement date, was determined by rolling forward PSERS' total pension liability at June 30, 2022, to June 30, 2023, using the following actuarial assumptions, applied to all periods included in the measurement.

- Valuation date - June 30, 2022
- Actuarial cost method is entry age normal, level percent of pay.
- Investment return of 7.00% with 2.50% inflation.
- Salary increases based on an effective average of 4.5%, which comprises a 2.50% allowance for inflation and 2.00% for real wage growth and merit or seniority increases.
- Mortality rates based on a blend of 50% PubT-2010 and 50% PubG-2010 Retiree Tables for Males and Females, adjusted to reflect PSERS' experience and projected using a modified version of the MP-2020 Improvement Scale.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation.

PSERS' policy in regard to the allocation of invested plan assets is established and may be amended by the PSERS Board of Trustees. Plan assets are managed with a long-term objective of achieving and maintaining a fully funded status for the benefits provided through the pension. Following is the PSERS Board of Trustees'

adopted asset allocation policy and best estimates of geometric real rates of return for each major asset class as of June 30, 2023.

Asset Class	Target Allocation	Long-Term Real Rate of Return
Global public equity	30.00%	5.20%
Private equity	12.00%	7.90%
Fixed income	33.00%	3.20%
Commodities	7.50%	2.70%
Infrastructure/MLPs	10.00%	5.40%
Real estate	11.00%	5.70%
Absolute return	4.00%	4.10%
Cash	3.00%	1.20%
Leverage	(10.50%)	1.20%
	<u>100.00%</u>	

The discount rate used to measure the total PSERS pension liability was 7.00%. The projection of cash flows used to determine the discount rate assumed that contributions from plan members will be made at the current contribution rate and that contributions from employers will be made at contractually required rates, actuarially determined. Based on those assumptions, PSERS' fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on PSERS' investments was applied to all periods of projected benefit payments to determine the total pension liability.

The following presents the State System's proportionate share of the PSERS net pension liability at June 30, 2024, calculated using the discount rate of 7.00%, as well as what the PSERS net pension liability would be if it were calculated using a discount rate that is one percentage point lower (6.00%) or one percentage point higher (8.00%) than the current rate.

Sensitivity of the State System's Proportionate Share of the PSERS Net Pension Liability to Changes in the Discount Rate		
(in thousands)		
1% Decrease 6.00%	Current Rate 7.00%	1% Increase 8.00%
\$105,761	\$81,588	\$61,194

#### Proportionate Share

The amount recognized as the State System's proportionate share of the PSERS net pension liability, plus the related PSERS pension support provided by the Commonwealth, is as follows.

(in thousands)		
	2024	2023
Total PSERS net pension liability associated with the State System	\$ 163,176	\$ 158,984
Commonwealth's proportionate share of the PSERS net pension liability associated with the State System	(81,588)	(79,492)
State System's proportionate share of the PSERS net pension liability	\$ 81,588	\$ 79,492



PSERS measured the 2024 net pension liabilities as of June 30, 2023. PSERS calculated the employer's proportion of the net pension liability using the employer's one-year reported covered payroll in relation to all participating employers' one-year reported covered payroll. At June 30, 2023, the State System's proportion was 0.1834%, an increase of 0.0046% from its proportion calculated as of June 30, 2022.

#### **ARP**

The ARP is a defined contribution pension plan administered by the State System. Benefits equal amounts contributed to the plan plus investment earnings. Act 188 empowers the Board to establish and amend benefits provisions. The State Employees' Retirement Code establishes the employer contribution rate for the ARP, while the Board establishes the employee contribution rates. Active members contribute at a rate of 5% of their qualifying compensation. The State System recognizes annual pension expenditures equal to its contractually required contributions to the plan. The State System's contribution rate on June 30, 2024, was 9.29% of qualifying compensation. The contributions to the ARP for the year ended June 30, 2024 was \$ 45,803,000, from the State System; and \$24,652,000 from active members. No liability is recognized for the ARP.

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### **(10) OTHER POSTEMPLOYMENT BENEFITS (OPEB)**

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Other postemployment benefits (OPEB) are benefits such as healthcare benefits that are paid in the period after employment and that are provided separately from a pension plan. OPEB does not include termination benefits or retirement payments for sick leave. (See note 8)

State System employees who retire after meeting specified service and age requirements are eligible to receive healthcare and tuition benefits in retirement. Employee members of the Association of Pennsylvania State College and University Faculties (APSCUF), the State College and University Professional Association (SCUPA), PASSHE Officers Association (POA), Security Police and Fire Professionals of America (SPFPA), Office and Professional Employees International Union (OPEIU), and nonrepresented employees participate in a defined benefit healthcare plan administered by the State System (System Plan). Employee members of the American Federation of State, County and Municipal Employees (AFSCME); Pennsylvania Doctors Alliance (PDA); and Service Employees International Union (SEIU, Local 668), formerly Pennsylvania Social Services Union (PSSU), participate in the Retired Employees Health Program (REHP), which is a defined benefit healthcare plan sponsored by the Commonwealth and administered by the Pennsylvania Employee Benefits Trust Fund (PEBTF). In addition to the above, any employee who participates in the Public School Employees' Retirement System (PSERS) pension plan is eligible to receive benefits from the PSERS Health Insurance Premium Assistance Program (Premium Assistance), a defined benefit plan, and all eligible retirees and their eligible dependents receive tuition waivers at any of the 10 State System universities.

Following is the total of the State System's OPEB liabilities, deferred outflows and inflows of resources related to OPEB, and the OPEB expense for the fiscal year ended June 30, 2024.

(in thousands)

	System Plan	REHP	Premium Assistance	Total
<b>Net OPEB liabilities</b>	<b>\$ 937,363</b>	<b>\$ 235,554</b>	<b>\$ 3,295</b>	<b>\$ 1,176,212</b>
Deferred outflows of resources:				
Difference between expected and actual experience	-	8,989	22	9,011
Net difference between projected and actual investment earnings on OPEB plan investments	-	231	7	238
Changes in assumptions	67,084	16,425	285	83,794
Changes in proportion	-	-	122	122
Contributions after the measurement date	30,635	18,688	184	49,507
<b>Total deferred outflows of resources</b>	<b>\$ 97,719</b>	<b>\$ 44,333</b>	<b>\$ 620</b>	<b>\$ 142,672</b>
Deferred inflows of resources:				
Difference between expected and actual experience	169,537	71,297	33	240,867
Net difference between projected and actual investment earnings on OPEB plan investments	-	-	-	-
Changes in assumptions	252,286	62,226	623	315,135
Changes in proportion	-	135,590	129	135,719
<b>Total deferred inflows of resources</b>	<b>\$ 421,823</b>	<b>\$ 269,113</b>	<b>\$ 785</b>	<b>\$ 691,721</b>
<b>OPEB expense</b>	<b>\$ (63,021)</b>	<b>\$ (85,463)</b>	<b>\$ 185</b>	<b>\$ (148,299)</b>
<b>Contributions recognized by OPEB plans</b>	<b>N/A</b>	<b>\$ 18,688</b>	<b>\$ 184</b>	<b>\$ 18,872</b>

The State System will recognize the deferred outflows of resources resulting from contributions after the measurement date, totaling \$30,635,000 for the System Plan, \$18,688,000 for the REHP plan, and \$184,000 for the PSERS OPEB plan, as reductions of the respective net OPEB liabilities in the year ended June 30, 2025. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows.

Fiscal Year Ended	Amortization		
	System Plan	REHP	Premium Assistance
June 30, 2025	\$ (85,672)	\$ (75,578)	\$ (57)
June 30, 2026	(102,473)	(55,726)	(79)
June 30, 2027	(84,176)	(54,411)	(109)
June 30, 2028	(84,176)	(37,925)	(112)
June 30, 2029	1,758	(19,828)	8
Thereafter	-	-	-
<b>Totals</b>	<b>\$ (354,739)</b>	<b>\$ (243,468)</b>	<b>\$ (349)</b>

## **System Plan**

### **Plan Description**

The System Plan is a single-employer defined benefit healthcare plan administered by the System Office. Act 188 empowers the Board to establish and amend benefit provisions and to require the System Office to pay OPEB as the benefits come due. The System Office discretely accounts for and accumulates all System Plan contributions that have been collected from the universities (employer) and retirees, but not yet been paid to the provider; however, the System Plan has no assets accumulated in a trust in which the employer contributions are irrevocable, are dedicated to providing OPEB to plan members, or are legally protected from creditors.

The System Plan provides eligible retirees and their eligible dependents with healthcare benefits, including hospital, medical/surgical, prescription drugs, and major medical coverage, as well as a Medicare supplement for individuals over age 65. Retirees receive varying coverages based on the benefits in effect when they retired, and benefits may continue for the retiree's lifetime. Spouse benefits cease upon the retiree's death, but the surviving spouse may continue coverage at full cost. Non-spouse dependents may be covered until age 19 or until age 25 if a certified full-time student. SCUPA, SPFPA, POA, OPEIU, and nonrepresented employees whose retirement date is on or after January 1, 2016, and APSCUF employees whose retirement date is on or after July 1, 2017, receive the same pre-Medicare benefits as active employees, with benefits changing as active employee benefits change. All other pre-Medicare retirees continue to receive the same benefits to which they were entitled at retirement.

A total of 11,307 individuals are covered by the benefit terms (down from 11,872 in the prior actuarial valuation), including 5,817 active employees that may be entitled to receive benefit payments upon retirement, 314 retired participants entitled to but not yet receiving benefits, and 5,176 retired participants receiving benefits.

Effective January 16, 2016, the State System OPEB plan became closed to newly hired SCUPA, SPFPA, POA, OPEIU, and nonrepresented employees, while newly hired APSCUF employees (faculty and coaches) continue to be eligible to participate in the plan.

Plan members receiving benefits contribute at various rates, depending upon when they retire, whether they are eligible for Medicare, the contribution rate in effect on the day of their retirement or the contribution rate for active employees, and applicable collective bargaining agreements. Following are the contribution rates of eligible plan members receiving benefits as of June 30, 2024.

- Plan members who retired prior to July 1, 2005, are not required to make contributions.
- Plan members, with the exception of nonfaculty coaches, who retired on or after July 1, 2005, and prior to July 1, 2008, and who are under age 65, pay the same dollar amount they paid as active employees on the day of retirement. When these plan members become eligible for Medicare, they pay 18% of the current cost of their Medicare coverage and current cost of coverage for covered dependents. The rate changes annually, and future adjustments will apply if contributions increase for active employees.
- Plan members, with the exception of nonfaculty coaches, who retire on or after July 1, 2008, pay 18% of the plan premium in effect for active employees on their retirement date. Future adjustments will apply if contributions increase for active employees.
- Nonfaculty coaches who retired on or after July 1, 2005, pay 3.0% of their final annual gross salary at the time of retirement.

### **Actuarial Assumptions and Other Inputs**

The System performs actuarial valuations every two years for the System Plan and utilizes a measurement date that is the first day of its current fiscal year end. The actuarial valuation on which the total OPEB liability as of June 30, 2024, is based is dated July 1, 2022, which is the measurement date. The total OPEB liability was measured using the following actuarial assumptions and other inputs, applied to all periods included in the measurement, unless otherwise specified:

- Healthcare cost trend rate of 7.0% in 2023, with 0.5% decrease per year until 5.5% in 2026 to 4.1% in 2075 and later, based on the Society of Actuaries Long-Run Medical Cost Trend Model.

- Annual salary increase of 4%.
- 90% of employees eligible for a subsidy and 15% of employees not eligible for a subsidy are assumed to elect coverage. 2% of vested former members are assumed to return to coverage each year upon reaching age 45.
- The per capita claims cost for medical and prescription drugs is based on the expected portion of the group's overall cost attributed to individuals in specified age and gender brackets.
- Retiree premium cost sharing for retired participants covered under "Other Less Subsidized Health Coverage" is assumed to remain at 18% and increase at the same rate as the Health Care Cost Trend Rate. Otherwise, retiree premium cost sharing is not assumed to increase after retirement.
- APSCUF mortality rates based on PubT-2010 Above Median Income Mortality Table, including rates for disabled retirees and contingent survivors. All other groups mortality rates based on the PubG-2010 Above Median Income Mortality Table, including rates for disabled retirees and contingent survivors. Both incorporate rates based on a generational projection using Scale MP-2021 to reflect mortality improvement.
- The discount rate increased from 4.06% to 4.13%, based on S&P Municipal Bond 20-Year High Grade Rate Index at July 1, 2023.
- Participant data is based on census information as of July 1, 2022.
- Rates of withdrawal vary by age and years of service.
- Costs have been loaded by 0.5% to account for tuition waiver benefits, which are offered to all eligible retirees, regardless of employee bargaining unit when active, and including those not represented when active, who meet years of service and/or age criteria.

The following presents the System Plan's net OPEB liability at June 30, 2024, as well as what the liability would be if it were calculated using healthcare cost trend rates that are one percentage point lower (6.0% decreasing to 3.1%) or one percentage point higher (8.0% decreasing to 5.1%) than the current healthcare cost trend rates (7.0% decreasing to 4.1%).

Sensitivity of the System Plan's Net OPEB Liability to Changes in the Healthcare Cost Trend Rate (in thousands)		
1% Decrease (6.0% decreasing to 3.1%)	Healthcare Cost Trend Rates (7.0% decreasing to 4.1%)	1% Increase (8.0% decreasing to 5.1%)
\$789,238	\$937,363	\$1,125,097

The following presents the State System's net OPEB liability at June 30, 2024, as well as what the liability would be if it were calculated using a discount rate that is one percentage point lower (3.13%) or one percentage point higher (5.13%) than the current discount rate (4.13%).

Sensitivity of the System Plan's Net OPEB Liability to Changes in the Discount Rate (in thousands)		
1% Decrease 3.13%	Current Rate 4.13%	1% Increase 5.13%
\$1,075,377	\$937,363	\$824,425

### System Plan OPEB Liability

The System Plan's total OPEB liability of \$937,363,000 was measured and determined by an actuarial valuation as of July 1, 2022.

Changes in the System Plan Total OPEB Liability (in thousands)	
Fiscal Year Ending	June 30, 2024
Balance beginning of year	\$ 902,031
Service cost	25,367
Interest	36,829
Changes of benefit terms	-
Differences between expected and actual experience	-
Changes of assumptions	10,551
Benefit payments	(37,415)
Net Changes	35,332
Balance end of year	\$ 937,363

### REHP

#### Plan Description

The Retired Employees Health Program (REHP) is a single-employer defined benefit OPEB plan that includes Commonwealth agencies and some component units. The REHP is established as a trust equivalent arrangement. The REHP is administered by the Pennsylvania Employees Benefit Trust Fund (PEBTF), which acts as a third-party administrator under an agreement with the Commonwealth. The REHP is provided as part of collective bargaining agreements with most Commonwealth labor unions. All policy decisions and types and levels of benefits for the REHP fall under the purview of the Commonwealth's Executive Board and the Secretary of Administration. The REHP does not have a governing board.

The REHP is reported in the Commonwealth's Annual Comprehensive Financial Report (ACFR) as a Pension (and Other Employee Benefit) Trust. The REHP is reported using the economic resources measurement focus and the accrual basis of accounting. The ACFR is an audited financial statement and is available at [www.budget.pa.gov](http://www.budget.pa.gov).

The REHP provides eligible retirees and their eligible dependents with subsidized healthcare for the retiree's lifetime. Benefits include healthcare, including hospital, medical/surgical, prescription drugs, and major medical coverage, as well as a Medicare supplement for individuals over age 65. Retirees receive varying coverage based on the plan they choose. Spouse benefits cease upon the retiree's death, but the surviving spouse may continue coverage at full cost. Non-spouse dependents may be covered until age 26.

Plan members receiving benefits contribute at various rates, depending upon when they retire, whether they are eligible for Medicare, and their salary at retirement. Following are the contribution rates of eligible plan members receiving benefits as of June 30, 2024.

- Plan members who retired prior to July 1, 2005, are not required to make contributions.
- Plan members who retired on or after July 1, 2005, and prior to July 1, 2007, pay 1% of their final annual salary.
- Plan members who retired on or after July 1, 2007, and prior to July 1, 2011, pay 3% of either final gross annual base salary or final average salary, whichever is less. Members eligible for Medicare pay 1.5% of either final gross annual base salary or final average salary, whichever is less.

- Plan members who retire on or after July 1, 2011, pay 3% of final average salary. Members eligible for Medicare pay 1.5% of final gross annual base salary.

Employer contribution requirements are established by the Commonwealth as provided by pertinent statutory authority. With the exception of certain employing agencies, employers contributed to the REHP Trust a retiree health assessment rate of \$275.00 per pay period for each current REHP eligible active employee during the period July 1, 2023 through June 30, 2024. The rate during the period July 1, 2022 through June 30, 2023 was \$120.00 per pay period.

#### *Actuarial Assumptions and Other Inputs*

The State System records its REHP pension liability annually utilizing a measurement date one year prior to its fiscal year end. The Commonwealth's State Employees' Retirement System (SERS) performs experience studies periodically to determine reasonable and appropriate economic and demographic assumptions for purposes of valuing the defined benefit pension plan. The most recent SERS experience study covered the years 2015 through 2019 and was presented to the SERS Board in July 2020. The approved recommendations from that study were used to determine the assumptions in the REHP annual valuations, where applicable. The inflation assumption was selected by the SERS Board during a July 2020 meeting based on a review of actual plan experience and the prevalent economic outlook.

The total OPEB liability in the June 30, 2023, actuarial valuation was determined using the following actuarial assumptions and other inputs, applied to all periods included in the measurement, unless otherwise specified:

- Actuarial Cost Method is Entry Age Normal, which requires an estimate of the projected benefit payable at retirement to determine costs and liabilities.
- Inflation of 2.50%.
- Healthcare cost trend rate of 8.9%, with rates gradually decreasing to 3.9% in 2075 and later, based on the SOA-Getzen trend rate model version 2023\_1f.
- Average salary growth of 2.50% per year and an assumed 2.80% payroll growth rate.
- Projected benefits based on estimates of future years of service and projected health benefit costs.
- Mortality rates for active employees based on PUB-2010 General Employees Headcount-Weighted Mortality Tables and adjusted for mortality improvements using projection scale MP-2021.
- Participant data based on census information as of December 31, 2021, for the June 30, 2022, measurement date.

The following assumptions were made with regard to the discount rate:

- Discount rate of 5.65% as of June 30, 2023.
- The discount rate was based on the long-term expected rate of return on assets held in the OPEB investment pool (6.75%) and a municipal bond rate of 3.65% based on the 20-year Bond Buyer GO Index as of the end of June 2023.

The long-term expected rate of return on REHP plan investments is determined using a risk premium review. This review compares the current relationship between fixed income and equity and their relationship over long periods of time to come up with an expected rate of return. Other variables considered in the expected rates of return are a reversion to the mean for each asset class.

Best estimates of arithmetic real rates of return for each major asset class included in the target asset allocation are summarized as follows:

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return
Domestic equity	42.00%	5.10%
International equity	22.00%	5.50%
Fixed income	22.00%	1.80%
Public REITs	4.00%	0.00%
Infrastructure	4.00%	5.00%
Real estate	4.00%	4.80%
Cash and cash equivalents	1.00%	1.00%
Private Equity	1.00%	8.40%
	100.00%	

The Commonwealth calculated an allocated share of the REHP OPEB liability for each participating employer based upon their actual contributions made to the REHP. The State System's proportion of the collective net OPEB liability was 3.0292% for the measurement date of June 30, 2023, and 3.6478% for the measurement date of June 30, 2022.

The following presents the State System's share of the REHP net OPEB liability at June 30, 2024, as well as what the liability would be if it were calculated using healthcare cost trend rates that are one percentage point lower (7.9% decreasing to 2.9%) or one percentage point higher (9.9% decreasing to 4.9%) than the current healthcare cost trend rates (8.9% decreasing to 3.9%).

Sensitivity of the REHP Net OPEB Liability to Changes in the Healthcare Cost Trend Rate (in thousands)		
1% Decrease (7.9% decreasing to 2.9%)	Healthcare Cost Trend Rates (8.9% decreasing to 3.9%)	1% Increase (9.9% decreasing to 4.9%)
\$205,189	\$235,554	\$272,219

The following presents the State System's share of the REHP net OPEB liability at June 30, 2024, as well as what the liability would be if it were calculated using a discount rate that is one percentage point lower (4.65%) or one percentage point higher (6.65%) than the current discount rate (5.65%).

Sensitivity of the REHP Net OPEB Liability to Changes in the Discount Rate (in thousands)		
1% Decrease 4.65%	Current Rate 5.65%	1% Increase 6.65%
\$264,786	\$235,554	\$210,616

The assets of the REHP are managed by the Commonwealth's Treasury in an investment pool. The REHP investments are made based upon an interagency agreement, dated June 17, 2008, and the prudent investor standard set forth in the Commonwealth of Pennsylvania's amendment to fiscal code 72 P.S. §30.1, the principles of Prudent Investors Standards.

### **Premium Assistance**

#### **Plan Description**

The Health Insurance Premium Assistance Program (Premium Assistance) is a governmental cost sharing, multiple-employer OPEB plan administered by the administrative staff of PSERS. The members eligible to participate in the program include all full-time public school employees, part-time hourly public school employees who render at least 500 hours of service in the school year, and part-time per diem public school employees who render at least 80 days of service in the school year in any of the reporting entities in Pennsylvania. The control and management of PSERS, including the investment of its assets, is vested in the Board of Trustees (PSERS Board). The Commonwealth's General Assembly has the authority to amend the benefit terms of PSERS by passing bills in the Senate and House of Representatives and sending them to the Governor for approval. Additional plan information can be found in the PSERS Annual Comprehensive Financial Report at [www.psers.pa.gov](http://www.psers.pa.gov)

Effective January 1, 2002, under the provisions of Act 9 of 2001, participating eligible retirees are entitled to receive premium assistance payments equal to the lesser of \$100 per month or their out-of-pocket monthly health insurance premium. To receive premium assistance, eligible retirees must obtain their health insurance through either their school employer or the PSERS Health Options Program. As of June 30, 2021, there were no assumed future benefit increases to participating eligible retirees. Plan members receiving benefits are not required to make contributions.

Employer contribution rates for Premium Assistance are established to provide reserves in the Health Insurance Account that are sufficient for the payment of Premium Assistance benefits for each succeeding year. The contribution policy is governed by applicable provisions of the Retirement Code. The contractually required employer contribution rate was 0.75% of covered payroll for the fiscal year ended June 30, 2023, and 0.80% of covered payroll for the fiscal year ended June 30, 2022. Per §8327 of the Code, the Commonwealth is required to contribute 50% of the contribution rate directly to PSERS on behalf of the State System, meaning that the amount that the State System actually contributed was 0.375% of covered payroll.

#### **Actuarial Assumptions and Other Inputs**

The State System records its PSERS OPEB liability annually utilizing a measurement date one year prior to its fiscal year end. The total OPEB liability, as of the June 30, 2023 measurement date, was determined by rolling forward the PSERS total OPEB liability as of June 30, 2022, to June 30, 2023, using the following actuarial assumptions, applied to all periods included in the measurement:

- Valuation Date - June 30, 2022
- Actuarial cost method was entry age normal, level percent of pay.
- Investment return of 4.13% based on the S&P 20 Year Municipal Bond Rate.
- Effective average salary growth of 4.5%, comprising 2.50% for inflation and 2.00% for real wage growth and for merit and seniority increases.
- Premium Assistance reimbursement benefits capped at \$1,200 per year.
- Assumed healthcare cost trends were applied to retirees with less than \$1,200 in premium assistance per year.
- Mortality rates were based on a blend of 50% PubT-2010 and 50% PubG-2010 Retiree Tables for Males and Females, adjusted to reflect PSERS' experience and projected using a modified version of the MP-2020 Improvement Scale.
- Eligible retirees pre-age 65 are assumed to participate at 50%, while eligible retirees post-age 65 are assumed to participate at 70%.

The following assumptions were used to determine the contribution rate:



- The results of the actuarial valuation as of June 30, 2021, determined the employer contribution rate for fiscal year 2023.
- Cost method was developed using the amount necessary to assure solvency of Premium Assistance through the third fiscal year after the valuation date.
- Asset valuation method was market value.
- Participation rate assumed that 63% of eligible retirees will elect premium assistance.
- Mortality Tables for Males and Females, adjusted to reflect PSERS' experience and projected using a modified version of the MP-2020 Mortality Improvement Scale.

The following assumptions were made with regard to the discount rate:

- The discount rate used to measure the total OPEB liability was 4.13% at June 30, 2023, and 4.09% at June 30, 2022.
- Under the plan's funding policy, contributions are structured for short-term funding of Premium Assistance. The funding policy sets contribution rates necessary to assure solvency of Premium Assistance through the third fiscal year after the actuarial valuation date.
- The Premium Assistance account is funded to establish reserves that are sufficient for the payment of Premium Assistance benefits for each succeeding year. Due to the short-term funding policy, the OPEB plan's fiduciary net position was not projected to be sufficient to meet projected future benefit payments; therefore, the plan is considered to be a pay-as-you-go plan. A discount rate of 4.13%, which represents the S&P 20-year Municipal Bond Rate at June 30, 2023, was applied to all projected benefit payments to measure the total OPEB liability.
- Investments consist primarily of short-term assets designed to protect the principal of the plan assets. The OPEB plan's policy in regard to the allocation of invested plan assets is established and may be amended by the PSERS Board. Under the program, as defined in the retirement code, employer contribution rates for Premium Assistance are established to provide reserves in the health insurance account that are sufficient for the payment of premium assistance benefits for each succeeding year. Following is the PSERS Board's adopted asset allocation policy and best estimates of geometric real rates of return for each major asset class, as of June 30, 2023.

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return
Cash	100.00%	1.20%
	<u>100.00%</u>	

The net OPEB liability was measured as of June 30, 2023, and the total OPEB liability used to calculate the net OPEB liability was determined by rolling forward the total OPEB liability as of June 30, 2022, to June 30, 2023. An employer's proportion is calculated utilizing the employer's one-year reported covered payroll as a percentage of total one-year reported covered payroll. The State System's proportion of the collective net OPEB liability was 0.1821% and 0.1780% for the measurement dates of June 30, 2023 and 2022, respectively.

The following presents the State System's share of the Premium Assistance net OPEB liability at June 30, 2024, as well as what the liability would be if it were calculated using healthcare cost trend rates that are one percentage point lower (between 4.0% and 6.0%) or one percentage point higher (between 6.0% and 8.0%) than the current healthcare cost trend rates (between 5.0% and 7.0%).

Sensitivity of the Premium Assistance Net OPEB Liability to Changes in the Healthcare Cost Trend Rate		
(in thousands)		
1% Decrease (between 4.0% and 6.0%)	Healthcare Cost Trend Rates (between 5.0% and 7.0%)	1% Increase (between 6.0% and 8.0%)
\$3,294	\$3,295	\$3,295

The following presents the State System's share of the Premium Assistance net OPEB liability at June 30, 2024, as well as what the liability would be if it were calculated using a discount rate that is one percentage point lower (3.13%) or one percentage point higher (5.13%) than the current discount rate (4.13%).

Sensitivity of the Premium Assistance Net OPEB Liability to Changes in the Discount Rate at June 30, 2023		
(in thousands)		
1% Decrease 3.13%	Current Rate 4.13%	1% Increase 5.13%
\$3,725	\$3,295	\$2,934

#### (11) RIGHT OF USE LEASES, SUBSCRIPTION AGREEMENTS AND FINANCED PURCHASES

The State System routinely leases various facilities and equipment and enters into subscription-based information technology arrangements (SBITAs) instead of purchasing the assets. The contracts, at times, may include variable payments, residual value guarantees or termination penalties that are not known or certain to be exercised at the time of the lease or subscription liability valuation. These are recognized as expenses in the period that they occur. For the fiscal year ended June 30, 2024, lease and subscription variable payments, mainly based on performance, totaled \$49,000. There were no termination penalties or residual guarantee payments expensed for the fiscal year ended June 30, 2024. Interest expense on leases and SBITAs for the fiscal year ended June 30, 2024 totaled \$1,414,000 and \$796,000 respectively. Leases that provide for the transfer of title to the State System at the end of the lease term are accounted for as financed purchases. Interest expense recognized on these leases for the fiscal year ended June 30, 2024 totaled \$3,938,000.

The following schedule provided future minimum principal and interest payments to maturity for financed purchases, right of use leases and SBITAs.

(in thousands)	Financed Purchases		Right of Use Leases with Third Parties		Right of Use Leases with Component Units		Subscription Liabilities	
	Principal	Interest	Principal	Interest	Principal	Interest	Principal	Interest
Fiscal Year Ending June 30								
2025	\$8,239	\$6,854	\$3,676	\$308	\$5,843	\$815	\$12,352	\$530
2026	8,553	6,590	3,351	225	5,327	604	10,037	220
2027	8,820	6,315	3,219	143	3,921	395	2,013	55
2028	9,108	6,024	2,171	72	2,625	263	705	17
2029	8,877	5,724	540	40	1,728	532	124	-

(in thousands)	(Continued)		Right of Use Leases with Third Parties		Right of Use Leases with Component Units		Subscription Liabilities	
	Financed Purchases		Principal	Interest	Principal	Interest	Principal	Interest
	Principal	Interest						
Fiscal Year Ending June 30								
2030-2034	46,865	23,890	1,538	69	4,310	169	-	-
2035-2039	44,524	16,653	17	21	3,494	0	-	-
2040-2044	28,553	10,964	19	19	0	0	-	-
2045-2049	19,290	6,597	21	16	0	0	-	-
2050-2054	22,061	2,792	24	13	0	0	-	-
2055-2059	3,298	88	27	10	0	0	-	-
2060-2064	-	-	66	9	-	-	-	-
Total	\$208,188	\$92,491	\$14,669	\$945	\$27,248	\$2,778	\$25,231	\$822

The following summary provides aggregated information reported for June 30, 2024 financed purchases, right of use lease liabilities and subscription liabilities on SBITAs including additions, reductions and reported liabilities for the year then ended.

(in thousands)				
	Beginning Balance	Additions	Reductions	Ending Balance
Financed Purchases	\$214,399	\$2,467	(\$8,681)	\$208,185
Leases, Third Parties	11,546	7,100	(3,976)	14,670
Leases, Comp Units	33,089	304	(6,143)	27,250
Subscription liabilities	18,486	22,026	(15,281)	25,231
<b>Total</b>	<b>\$277,520</b>	<b>\$31,897</b>	<b>(\$34,081)</b>	<b>\$275,336</b>

## (12) BONDS PAYABLE

Bonds payable on June 30, 2024, consisted of several outstanding tax-exempt revenue and taxable bond series issued by the Pennsylvania Higher Educational Facilities Authority (PHEFA), except for Series 2021 which has been issued by the Pennsylvania Economic Development Financing Authority (PEDFA). In connection with the bond issuance, the State System entered into a loan agreement with PHEFA and PEDFA under which the State System has pledged its full faith and credit for the repayment of the bonds. The loan constitutes an unsecured general obligation of the State System. The bonds were issued to provide funds to undertake various capital projects at the universities, to refund certain previously issued bonds, or to undertake a prefunding savings program (SERS).

The Series of 2021 bond through PEDFA was permitted by Act 105 of November 2019 which authorizes eligible employers to make a one-time advance payment to SERS in exchange for a schedule of credits against the employer's future annual accrued liability contributions to SERS for a period of up to thirty (30) years. In the agreement established with SERS, the State System provided a lump sum payment to SERS of approximately 75 percent of its unfunded actuarial liability (UAL) for \$825 million, through the proceeds of the Series of 2021 bond issuance. In exchange for the lump sum payment, SERS established a schedule of setoff credits that will be issued to the State System totaling over \$1.5 billion over the term of the agreement. These credits are

assigned to each year of the agreement and will be used to support the annual bond payment and will offset the SERS employer expense incurred, generating net savings each year.

Activity for the various bond series for the year ended June 30, 2024, was as follows.

Bonds Payable (in thousands)							
June 30, 2024 and 2023							
Description	Original Issuance	Weighted Average Interest Rate	Balance June 30, 2023	Bonds Issued	Bonds Redeemed/ Refunded	Balance June 30, 2024	Current Portion
Series AO issued in July 2013, final maturity October 2023	30,915	-	19,320	-	19,320	-	-
Series AP issued in May 2014, final maturity June 2024	46,110	-	8,015	-	8,015	-	-
Series AQ issued in May 2015, final maturity June 2036	94,975	4.06%	40,020	-	10,480	29,540	7,275
Series AR issued in September 2015, final maturity June 2040	102,365	3.70%	80,425	-	11,460	68,965	3,270
Series AS issued in June 2016, final maturity June 2037	47,280	4.07%	28,850	-	3,620	25,230	2,935
Series AT issued in September 2016, final maturity June 2055	298,110	3.47%	246,195	-	10,560	235,635	9,200
Series AU issued in September 2017, final maturity June 2042	128,260	3.42%	89,165	-	12,910	76,255	6,330
Series AV issued in September 2018, final maturity June 2045	236,945	4.10%	183,700	-	11,210	172,490	6,000
Series AW issued in September 2019, final maturity June 2044	84,980	4.44%	63,720	-	29,505	34,215	4,215
Series AX issued in July 2020, final maturity June 2042	94,985	3.58%	80,050	-	8,365	71,685	4,545
Series AY issued in October 2020, final maturity June 2036	78,925	1.72%	64,365	-	22,445	41,920	5,375
SERS 2021 issued in April 2021, final maturity June 2042	827,580	2.47%	756,640	-	36,860	719,780	37,140
Series AZ issued in June 2021, final maturity June 2047	142,710	2.75%	134,330	-	4,310	130,020	4,435
<b>Total</b>	<b>2,214,140</b>		<b>1,794,795</b>	<b>-</b>	<b>189,060</b>	<b>1,605,735</b>	<b>90,720</b>

Principal and interest requirements to maturity are as follows.

(in thousands)			
	Principal	Interest	Total
2025	\$ 90,720	\$ 50,067	\$ 140,787
2026	91,225	47,357	138,582
2027	98,265	44,623	142,888
2028	99,130	41,700	140,830
2029	99,485	38,674	138,159
2030-2034	457,355	148,876	606,231
2035-2039	413,730	80,374	494,104
2040-2044	227,995	23,067	251,062
2045-2049	23,670	2,483	26,153
2050-2054	3,680	690	4,370
2055-2059	480	24	504
<b>Total</b>	<b>\$1,605,735</b>	<b>\$ 477,934</b>	<b>\$ 2,083,669</b>

The State System's outstanding bonds contain a provision that in an event of default, PHEFA or PEDFA may declare the outstanding principal plus accrued interest to be immediately due and payable. An event of default occurs if the State System fails to make a required payment when due, if the State System fails to perform any of its other covenants or obligations, or if a State System bankruptcy is instituted or commenced.

On July 15, 2023, the State System redeemed \$11,125,000 principal amount of the Series AO-2 revenue bonds originally issued in July 2013 by PHEFA. The early redemption was performed to reduce debt service by approximately \$3,300,000 at Indiana University of Pennsylvania and resulted in a recognized gain on early redemption of \$27,550.

On October 31, 2023, the State System redeemed \$8,195,000 principal amount of the Series AO-1 revenue bonds originally issued in July 2013 and defeased \$55,435,000 principal amount of eleven different bonds series originally issued between May 2014 and October 2020. The in-substance defeasance was accomplished by depositing funds irrevocably in trust with an escrow agent, such funds used to purchase U.S. Government Securities. This redemption and in-substances defeasance were performed to reduce average annual debt service by approximately \$4,600,000 at Pennsylvania Western University and resulted in an accounting gain of \$5,405,000. The funds associated with this redemption and defeasance were provided by the Commonwealth of Pennsylvania as part of their 2023-24 State Budget. A total of \$65,431,000 was provided by the Commonwealth to make this early repayment. The redemption and defeasance required \$62,454,906 of the funds provided by the Commonwealth. The unused portion of \$2,976,084 was returned to the Commonwealth on September 29, 2023. As of June 30, 2024, the principal amount of in-substance defeased debt that remains outstanding totals \$49,190,000.

### (13) RATING ACTIONS

In December 2023, Moody's Investors Service, Inc. maintained the State System's **bond rating** of Aa3, but revised the outlook from negative to stable. The stable outlook reflects Moody's expectations that leadership will continue to successfully execute the system redesign initiative leading to the maintenance of break-even operations and expectations of continued strong liquidity, growing Commonwealth financial support and steady declines in bonded debt. At the same time, Moody's revised the State System's Environmental, Social, and Governance (ESG) and Credit Impact Scores (CIS) from CIS-4 to CIS-3, reflecting an improvement in that measure. CIS-3 reflects the State System's elevated exposure to social risks, including weak demographics

and highly competitive market conditions, while strong financial management partly mitigates it exposure to ESG risks. In March 2024, Fitch Ratings affirmed the State System's existing rating of A+ with stable outlook.

#### (14) DEFERRED OUTFLOWS OF RESOURCES AND DEFERRED INFLOWS OF RESOURCES

The classifications of deferred outflows of resources and deferred inflows of resources at June 30, 2024, follow.

<i>(in thousands)</i>		June 30, 2024
<b>Deferred Outflows of Resources</b>		
Pension related (see note 9)	\$	203,609
OPEB related (see note 10)		142,672
Unamortized loss on refunding of debt		3,083
Total Deferred Outflows of Resources	\$	349,364
<b>Deferred Inflows of Resources</b>		
Lease receivable related (see note 4)	\$	15,712
Pension related (see note 9)		54,708
OPEB related (see note 10)		691,721
Unamortized gain on refunding of debt		1,338
Split-interest agreements		8
Total Deferred Inflows of Resources	\$	763,487

#### (15) CONTINGENCIES AND COMMITMENTS

##### **Contingencies**

The nature of the educational industry is such that, from time to time, the State System is exposed to various risks of loss related to torts; alleged negligence; acts of discrimination; breach of contract; labor disputes; disagreements arising from the interpretation of laws or regulations; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. While some of these claims may be for substantial amounts, they are not unusual in the ordinary course of providing educational services in a higher education system.

The State System receives support from federal and Commonwealth grant programs, primarily for student financial assistance, including federal CARES, Coronavirus Response and Relief Supplemental Appropriations Act (CRRSAA) and American Rescue Plan Act (ARPA) funding received between fiscal years 2020-21 and 2022-23. Entitlement to the resources requires compliance with terms of the grant agreements and applicable regulations, including the expenditure of the resources for eligible purposes. Substantially all grants are subject to financial and compliance audits by the grantors. As of June 30, 2024, the State System estimates that adjustments, if any, as a result of such audits would not have a material adverse effect on the accompanying financial statements.

##### **Cheyney University of Pennsylvania**

As a result of self-reported compliance issues reported in August 2015, Cheyney University entered into a settlement agreement with the U.S. Department of Education (ED) in February 2020 which resulted in (1) an assessment of \$14,308,377, (2) waiver of its rights to any administrative appeal, and (3) entry into an

acceptable repayment agreement with ED. Cheyney has made payments against the principal amount outstanding totaling \$7.0 million through June 30, 2024.

Cheyney has been on the Department of Education's (ED) Heightened Cash Monitoring 2 (HCM2) status since September 2015, which means that the university does not receive federal student financial aid funds in advance, but must use its own cash to grant federal financial aid to its students and then request reimbursement from the ED. The university is still on HCM2 status as of June 30, 2024.

The university was still awaiting receipt of approximately \$6.3 million in federal student financial aid funds as of June 30, 2024. The delay in receipt of ED funds contributes to the university's tight cash flow toward the end of the fiscal year. During fiscal year 2023-24, the university took a \$3 million advance on state appropriations it anticipated receiving in 2024-25 and the State System provided a short-term note amounting to \$6 million to meet its cash needs. In April 2024, Cheyney received an HCM2 payment of approximately \$722,000, in relation to the 2022-23 period and is working closely with the Department of Education surrounding payments for 2023-24.

The System Office continues to monitor the university's level of debt and payables and its ability to generate revenue and cash. Securing removal from HCM2 status and obtaining reimbursement of past financial aid awards is a priority. The university continues to implement program and operating efficiencies, is undertaking fundraising campaigns, and is seeking ways to develop income-producing strategies using campus assets and strategic alliances with third parties. Cheyney's eligibility and certification to participate in Title IV programs are effective through June 2026.

As of June 27, 2024, Cheyney University of Pennsylvania was accredited by the Middle States Commission of Higher Education (MSCHE) and is no longer on probation. The university's next accreditation visit is set to be in 2030 with an interim report due March 1, 2025, followed by a small team visit.

### ***Insurance***

The State System is self-insured for workers' compensation up to stated limits (note 6). For all other risks of loss, the State System pays annual premiums to the Commonwealth to participate in its Risk Management Program. The State System does not participate in any public entity risk pools and does not retain risk related to any aforementioned exposure, except for those amounts incurred relative to policy deductibles that are not significant. The State System has not significantly reduced any of its insurance coverage from the prior year. Settled claims have not significantly exceeded the State System's insurance coverage in any of the past three years. It is not expected that the resolution of any outstanding claims and litigation will have a material adverse effect on the accompanying financial statements.

### ***Construction Commitments***

Authorized expenditures for construction projects unexpended as of June 30, 2024, were approximately \$46,852,000.

### ***Labor Concentration***

Approximately 84% of PASSHE's full-time equivalent (FTE) employees are covered by nine collective bargaining agreements. During 2023-24, new collective bargaining agreements were established for the State System's clerical, administrative, technical, maintenance and trade employees with American Federation of State, County, and Municipal Employees (AFSCME); State System's social workers with Service Employees International Union (SEIU); Association of Pennsylvania State College and University Faculties (APSCUF); State College & University Professional Association (SCUPA); APSCUF Non-Faculty Athletic Coaches and Office of Professional Employees International Union Healthcare Pennsylvania (OPEIU) which covers nursing positions. The new agreement with the Pennsylvania Doctors Alliance (PDA) is awaiting ratification. All of these agreements are effective July 1, 2023 through June 30, 2027. During 2022-23, new collective bargaining agreements were established for police supervisors and security officers with the International Union, Security, Police, and Fire Professionals of America (SPFPA) and PASSHE Officers Association (POA) through August 31, 2025.

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**(16) SUBSEQUENT EVENTS**

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The 2024-25 State budget, which was signed by Governor Shapiro on July 11, 2024, provides for an additional appropriation of \$85,000,000 to the State System for facilities transition costs, the payment of bond debt services, loan repayments and other repayments. In September 2024, a portion of these funds, approximately \$58,950,000, were used by the State System to make early repayment of various bonds series for Commonwealth University of Pennsylvania and Indiana University of Pennsylvania.

In August 2024, a federal jury awarded a \$3,933,638 verdict in favor of the plaintiff against Commonwealth University of Pennsylvania, University officials, and the State System. The verdict pertains to a matter that existed at the end of the fiscal year ending June 30, 2024. This amount, as well as estimated legal fees and interest expense totaling approximately \$5,265,000 has been recorded in the accompanying financial statements. The State System is in the process of filing post-trial motions seeking to reduce or eliminate various parts of the award and an appeal will likely follow.



## REQUIRED SUPPLEMENTARY INFORMATION

Year Ended June 30, 2024

(Unaudited)

### Schedule of Proportionate Share of SERS Net Pension Liability (NPL)

Determined as of SERS' December 31 measurement dates

(in thousands)

Fiscal Year	State System's Proportion	State System's Proportionate Share	State System's Covered-Employee Payroll	State System's Proportionate Share of NPL as a Percentage of Covered-Employee Payroll	SERS Fiduciary Net Position as a Percentage of Total Pension Liability
2014-15	4.90%	\$728,094	\$296,967	245%	64.80%
2015-16	4.72%	\$858,417	\$297,714	288%	58.90%
2016-17	4.84%	\$931,620	\$300,803	310%	57.80%
2017-18	4.91%	\$848,315	\$309,084	275%	63.00%
2018-19	4.90%	\$1,020,123	\$318,501	320%	56.40%
2019-20	4.77%	\$867,669	\$315,000	276%	63.10%
2020-21	4.42%	\$808,636	\$297,904	271%	67.00%
2021-22	4.18%	\$608,705	\$279,479	218%	76.00%
2022-23	4.15%	\$948,291	\$283,603	334%	61.50%
2023-24	4.06%	\$858,718	\$288,184	298%	65.30%

### SERS Schedule of Contributions

Determined as of State System's June 30 fiscal year end dates

(in thousands)

Fiscal Year	Contractually Required Contributions	Contributions Recognized by SERS	Contribution Deficiency (Excess)	Covered-Employee Payroll	Contributions as a Percentage of Covered-Employee Payroll
2014-15	\$57,234	\$57,234	\$0	\$293,506	19.50%
2015-16	\$69,021	\$69,021	\$0	\$291,594	23.67%
2016-17	\$83,754	\$83,754	\$0	\$301,828	27.75%
2017-18	\$94,727	\$94,727	\$0	\$304,575	31.10%
2018-19	\$97,467	\$97,467	\$0	\$315,369	30.90%
2019-20	\$97,074	\$97,074	\$0	\$305,074	31.82%
2020-21	\$93,434	\$93,434	\$0	\$291,237	32.08%
2021-22	\$91,297	\$91,297	\$0	\$283,328	32.22%
2022-23	\$92,544	\$92,544	\$0	\$285,524	32.41%
2023-24	\$99,236	\$99,236	\$0	\$294,495	33.70%

### Schedule of Proportionate Share of PSERS Net Pension Liability (NPL)

*Determined as of PSERS' June 30 measurement dates*

*(in thousands)*

Fiscal Year	PSERS Net Pension Liability				State System's Covered-Employee Payroll	State System's Proportionate Share of NPL as a Percentage of Covered-Employee Payroll	PSERS Fiduciary Net Position as a Percentage of Total Pension Liability
	State System's Proportion	State System's Proportionate Share	Commonwealth's Proportionate Share	Total			
2014-15	0.1785%	\$70,650	\$70,650	\$141,350	\$45,552	155%	57.2%
2015-16	0.1852%	\$80,220	\$80,220	\$160,440	\$47,670	168%	54.4%
2016-17	0.1833%	\$90,838	\$90,838	\$181,676	\$47,485	191%	50.1%
2017-18	0.1811%	\$89,442	\$89,442	\$178,884	\$48,236	185%	51.8%
2018-19	0.1836%	\$88,137	\$88,137	\$176,274	\$49,437	178%	54.0%
2019-20	0.1886%	\$88,232	\$88,232	\$176,464	\$52,020	169%	55.7%
2020-21	0.1856%	\$91,388	\$91,388	\$182,776	\$51,994	173%	54.3%
2021-22	0.1777%	\$72,958	\$72,958	\$145,916	\$53,184	137%	63.7%
2022-23	0.1788%	\$79,492	\$79,492	\$158,984	\$55,460	143%	61.3%
2023-24	0.1834%	\$81,588	\$81,588	\$163,176	\$58,119	140%	61.9%

### PSERS Pension Schedule of Contributions

*Determined as of State System's June 30 fiscal year end dates*

*(in thousands)*

Fiscal Year	Contractually Required Contributions	Contributions Recognized by PSERS	Contribution Deficiency (Excess)	Covered-Employee Payroll	Contributions as a Percentage of Covered-Employee Payroll
2014-15	\$5,236	\$5,236	\$0	\$51,086	10.25%
2015-16	\$6,012	\$6,012	\$0	\$48,419	12.41%
2016-17	\$7,107	\$7,107	\$0	\$49,518	14.35%
2017-18	\$7,880	\$7,880	\$0	\$50,586	15.58%
2018-19	\$8,565	\$8,565	\$0	\$53,394	16.04%
2019-20	\$8,771	\$8,771	\$0	\$53,324	16.45%
2020-21	\$8,746	\$8,746	\$0	\$51,994	16.82%
2021-22	\$8,896	\$8,896	\$0	\$53,184	16.73%
2022-23	\$9,342	\$9,342	\$0	\$55,460	16.84%
2023-24	\$9,486	\$9,486	\$0	\$58,119	16.32%

<b>State System Plan OPEB Liability</b> <i>Determined as of the July 1 measurement dates</i> <i>(in thousands)</i>								
Fiscal Year	Beginning OPEB Liability	Service cost	Interest	Changes of benefit terms	Differences between expected and actual experience	Changes of assumptions	Benefit payments	Ending OPEB Liability
2017-18	\$1,559,134	\$48,636	\$39,441	\$0	\$0	(\$143,201)	(\$43,968)	\$1,460,042
2018-19	\$1,460,042	\$42,364	\$46,251	(\$1,018)	(\$175,819)	(\$11,542)	(\$45,671)	\$1,314,607
2019-20	\$1,314,607	\$35,611	\$39,561	\$0	\$0	(\$68,676)	(\$41,864)	\$1,279,239
2020-21	\$1,279,239	\$33,131	\$43,290	\$0	(\$150,225)	\$291,462	(\$44,263)	\$1,452,634
2021-22	\$1,452,634	\$44,750	\$27,454	\$0	\$0	(\$91,484)	(\$39,394)	\$1,393,960
2022-23	\$1,393,960	\$40,815	\$32,205	(\$8,221)	(\$209,238)	(\$306,370)	(\$41,120)	\$902,031
2023-24	\$902,031	\$25,367	\$36,829	\$0	\$0	\$10,551	(\$37,415)	\$937,363

**Note to Schedule:** The System Plan has no assets accumulated in a trust in which the employer contributions are irrevocable, are dedicated to providing OPEB to plan members, or are legally protected from creditors.

<b>State System Plan OPEB Covered Payroll</b> <i>Determined as of the July 1 measurement dates</i> <i>(in thousands)</i>		
Fiscal Year	Covered Employee Payroll	OPEB Liability as a Percent of Covered Payroll
2017-18	\$592,245	246.53%
2018-19	\$582,841	225.55%
2019-20	\$582,841	219.48%
2020-21	\$570,846	254.47%
2021-22	\$570,846	244.19%
2022-23	\$515,352	175.03%
2023-24	\$515,352	181.89%

### Schedule of Proportionate Share of the REHP Net OPEB Liability

*Determined as of REHP's June 30 measurement dates*

*(in thousands)*

Fiscal Year	State System's Proportion	State System's Proportionate Share	State System's Covered-Employee Payroll	State System's Proportionate Share of Net OPEB Liability as a Percentage of Covered-Employee Payroll	REHP's Fiduciary Net Position as a Percentage of Total OPEB Liability
2017-18	4.374%	\$860,881	\$117,366	734%	1.40%
2018-19	4.573%	\$658,214	\$117,400	561%	2.20%
2019-20	4.370%	\$455,091	\$116,857	389%	3.80%
2020-21	4.275%	\$526,658	\$116,118	454%	3.67%
2021-22	4.026%	\$411,946	\$104,727	393%	6.12%
2022-23	3.648%	\$359,910	\$100,940	357%	5.92%
2023-24	3.029%	\$235,554	\$105,080	224%	8.81%

### REHP Schedule of Contributions

*Determined as of State System's June 30 fiscal year end dates*

*(in thousands)*

Fiscal Year	Contractually Required Contributions	Contributions Recognized by SERS	Contribution Deficiency (Excess)	Covered-Employee Payroll	Contributions as a Percentage of Covered-Employee Payroll
2017-18	\$21,441	\$21,441	\$0	\$141,268	15.18%
2018-19	\$25,787	\$25,787	\$0	\$144,385	17.86%
2019-20	\$19,567	\$19,567	\$0	\$139,418	14.03%
2020-21	\$10,369	\$10,369	\$0	\$131,491	7.89%
2021-22	\$9,181	\$9,181	\$0	\$126,955	7.23%
2022-23	\$8,291	\$8,291	\$0	\$125,654	6.60%
2023-24	\$18,688	\$18,688	\$0	\$131,030	14.26%

### Schedule of Proportionate Share of PSERS Net OPEB Liability

*Determined as of PSERS' June 30 measurement dates*

*(in thousands)*

Fiscal Year	PSERS Net OPEB Liability				State System's Covered-Employee Payroll	System's Proportionate Share of Net OPEB Liability as a Percentage of Covered-Employee Payroll	PSERS Fiduciary Net Position as a Percentage of Total OPEB Liability
	State System's Proportion	State System's Proportionate Share	Commonwealth's Proportionate Share	Total			
2017-18	0.1811%	\$3,690	\$3,690	\$7,380	\$48,236	7.65%	5.73%
2018-19	0.1836%	\$3,828	\$3,828	\$7,656	\$49,437	7.74%	5.56%
2019-20	0.1886%	\$4,011	\$4,011	\$8,022	\$52,020	7.71%	5.56%
2020-21	0.1852%	\$4,002	\$4,002	\$8,004	\$51,994	7.70%	5.69%
2021-22	0.1770%	\$4,196	\$4,196	\$8,392	\$50,192	8.36%	5.30%
2022-23	0.1780%	\$3,277	\$3,277	\$6,554	\$52,352	6.26%	6.86%
2023-24	0.1821%	\$3,295	\$3,295	\$6,590	\$55,801	5.90%	7.22%

### PSERS OPEB Schedule of Contributions

*Determined as of State System's June 30 fiscal year end dates*

*(in thousands)*

Fiscal Year	Contractually Required Contributions	Contributions Recognized by PSERS	Contribution Deficiency (Excess)	Covered-Employee Payroll	Contributions as a Percentage of Covered-Employee Payroll
2017-18	\$204	\$204	\$0	\$50,586	0.40%
2018-19	\$217	\$217	\$0	\$53,394	0.40%
2019-20	\$220	\$220	\$0	\$53,324	0.41%
2020-21	\$216	\$216	\$0	\$52,900	0.41%
2021-22	\$212	\$212	\$0	\$53,184	0.40%
2022-23	\$204	\$204	\$0	\$55,460	0.37%
2023-24	\$184	\$184	\$0	\$58,119	0.32%



**INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER  
FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS  
BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED  
IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS**

Board of Governors  
Pennsylvania State System of Higher Education  
Harrisburg, Pennsylvania

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the business-type activities and the aggregate discretely presented component units, of Pennsylvania's State System of Higher Education (the State System), a component unit of the Commonwealth of Pennsylvania, as of and for the year ended June 30, 2024, and the related notes to the financial statements, which collectively comprise the State System's basic financial statements, and have issued our report thereon dated September 25, 2024. Our report includes a reference to other auditors who audited the financial statements of certain of the discretely presented component units, which represent 98.05 percent of the total assets, 96.14 percent of the total net assets, and 96.92 percent of the total revenues of the discretely presented component units, as described in our report on the State System's financial statements. The financial statements of the discretely presented component units were not audited in accordance with *Government Auditing Standards*.

**Report on Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the State System's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the State System's internal control. Accordingly, we do not express an opinion on the effectiveness of the State System's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

### **Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the State System's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the result of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

A handwritten signature in black ink that reads "CliftonLarsonAllen LLP". The signature is written in a cursive, flowing style.

**CliftonLarsonAllen LLP**

King of Prussia, Pennsylvania  
September 25, 2024

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**PENNSYLVANIA STATE SYSTEM OF HIGHER EDUCATION  
COMMONWEALTH OF PENNSYLVANIA**

**SINGLE AUDIT REPORT**

**YEAR ENDED JUNE 30, 2024**

**PENNSYLVANIA STATE SYSTEM OF HIGHER EDUCATION  
COMMONWEALTH OF PENNSYLVANIA  
SINGLE AUDIT REPORT  
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YEAR ENDED JUNE 30, 2024**

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**INDEPENDENT AUDITORS' REPORT ON COMPLIANCE FOR EACH  
MAJOR FEDERAL PROGRAM, REPORT ON INTERNAL CONTROL OVER  
COMPLIANCE, AND REPORT ON THE SCHEDULE OF EXPENDITURES  
OF FEDERAL AWARDS REQUIRED BY THE UNIFORM GUIDANCE**

Board of Governors  
Pennsylvania's State System of Higher Education  
Harrisburg, Pennsylvania

**Report on Compliance for Each Major Federal Program**

***Opinion on Each Major Federal Program***

We have audited Pennsylvania's State System of Higher Education's (the State System) compliance with the types of compliance requirements identified as subject to audit in the OMB *Compliance Supplement* that could have a direct and material effect on each of the State System's major federal programs for the year ended June 30, 2024. The State System's major federal programs are identified in the summary of auditors' results section of the accompanying Schedule of Findings and Questioned Costs.

In our opinion, the State System complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2024.

***Basis for Opinion on Each Major Federal Program***

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America (GAAS); the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the Auditors' Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of the State System and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal program. Our audit does not provide a legal determination for the State System's compliance with the compliance requirements referred to above.

***Responsibilities of Management for Compliance***

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules and provisions of contracts or grant agreements applicable to the State System's federal programs.

### ***Auditors' Responsibilities for the Audit of Compliance***

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the State System's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the State System's compliance with the requirements of each major federal program as a whole.

In performing an audit in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the State System's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- Obtain an understanding of the State System's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of the State System's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

### ***Other Matters***

The results of our auditing procedures disclosed instances of noncompliance, which are required to be reported in accordance with the Uniform Guidance and which are described in the accompanying Schedule of Findings and Questioned Costs as items 2024-001 through 2024-003. Our opinion on each major federal program is not modified with respect to these matters.

*Government Auditing Standards* requires the auditor to perform limited procedures on the State System's response to the noncompliance findings identified in our compliance audit described in the accompanying schedule of findings and questioned costs. The State System's response was not subjected to the other auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on the response.

## **Report on Internal Control Over Compliance**

Our consideration of internal control over compliance was for the limited purpose described in the Auditors' Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance and therefore, material weaknesses or significant deficiencies may exist that were not identified. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, as discussed below, we did identify certain deficiencies in internal control over compliance that we consider to be significant deficiencies.

*A deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. *A material weakness in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. *A significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance. We consider the deficiencies in internal control over compliance described in the accompanying schedule of findings and questioned costs as items 2024-001 through 2024-003 to be significant deficiencies.

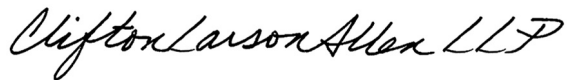
Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

*Government Auditing Standards* requires the auditor to perform limited procedures on the State System's response to the internal control over compliance findings identified in our audit described in the accompanying schedule of findings and questioned costs. The State System's response was not subjected to the other auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on the response.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

**Report on Schedule of Expenditures of Federal Awards Required by the Uniform Guidance**

We have audited the financial statements of the business-type activities and the aggregate discretely presented component units of the State System, a component unit of the Commonwealth of Pennsylvania as of and for the year ended June 30, 2024, and the related notes to the financial statements, which collectively comprise the State System's basic financial statements. We have issued our report thereon dated September 25, 2024, which contained unmodified opinions on those financial statements. We did not audit the financial statements of certain of the discretely presented component units, which represent 98.05%, 96.14%, and 96.92%, respectively, of the 2024 assets, net assets, and revenues of the discretely presented component units. Those statements were audited by other auditors whose reports have been furnished to us, and our opinion, insofar as it relates to the amounts included for the discretely presented component units, is based solely on the reports of the other auditors. Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the basic financial statements. The accompanying schedule of expenditures of federal awards is presented for purposes of additional analysis as required by the Uniform Guidance and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the schedule of expenditures of federal awards is fairly stated in all material respects in relation to the basic financial statements as a whole.



**CliftonLarsonAllen LLP**

King of Prussia, Pennsylvania  
March 19, 2025

**PENNSYLVANIA STATE SYSTEM OF HIGHER EDUCATION  
COMMONWEALTH OF PENNSYLVANIA  
SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS  
YEAR ENDED JUNE 30, 2024**

Federal Grantor/Program or Cluster Title/ Pass-Through Grantor	Grant Number/ Pass-Through Identifying Number	Federal Assistance Listing Number	University	Passed Through to Subrecipients	Federal Expenditures
<b>U.S. Department of Agriculture</b>					
Plant and Animal Disease, Pest Control, and Animal Care	AP22PPQS&T00C058	10.025	East Stroudsburg	\$ -	\$ 7,365
Agriculture and Food Research Initiative (AFRI)	2021-67034-39677	10.31	East Stroudsburg	-	48,504
Partnership Agreements	23-CS-11091900-011	10.699	Commonwealth	-	2,510
Pass-Through IUP Research Institute:					
Environmental Quality Incentives Program	NR213A750027C001	10.912	Indiana	-	18,733
Environmental Quality Incentives Program	NR233A750010C001	10.912	Indiana	-	21,252
Total Environmental Quality Incentives Program				-	39,985
Total U.S. Department of Agriculture				-	98,364
<b>U.S. Department of Defense</b>					
Strategic Environment Research and Development Program		12.U01	Commonwealth	-	36,718
Pass-Through The State University of New York					
Conservation and Rehabilitation of Natural Resources on Military Installations	W9126G-23-2-0036	12.005	Indiana	-	4,409
Pass-Through The George Washington University:					
Basic and Applied Scientific Research	Federal award #N00014-21-1-2133 Subaward(ee) #21-S09	12.300	West Chester	-	113,778
Pass-Through Yale University:					
Basic and Applied Scientific Research	N00014-21-1-2417 (FAIN) Subaward #CON-80003136(GR113000)	12.300	West Chester	-	138,071
Total Basic and Applied Scientific Research				-	251,849
Pass-Through IUP Research Institute:					
CyberSecurity Core Curriculum	H98230-22-1-0315	12.905	Indiana	-	177,662
Total U.S. Department of Defense				-	470,638
<b>U.S. Department of the Interior</b>					
State Wildlife Grants	GR#4100093330	15.634	East Stroudsburg	-	56,959
Pass-Through Temple University:					
National Fish and Wildlife Foundation	0406-19-066677	15.657	Commonwealth	-	800
Pass-Through IUP Research Institute:					
NFWF-USFWS Conservation Partnership	FAIN F20AP00233	15.663	Indiana	-	274
Pass-Through IUP Research Institute:					
Adaptive Science	F21AC0151400	15.670	Indiana	-	439
Adaptive Science	F22AC02642	15.670	Indiana	-	11,395
Adaptive Science	F22AC02458	15.670	Indiana	-	55,877
Pass-Through Drexel University:					
Adaptive Science	0403.20.068902 Subaward 960235	15.670	Commonwealth	-	5,722
Total Adaptive Science				-	73,433
Total U.S. Department of the Interior				-	131,466

See accompanying Notes to Schedule of Expenditures of Federal Awards.

**PENNSYLVANIA STATE SYSTEM OF HIGHER EDUCATION  
COMMONWEALTH OF PENNSYLVANIA  
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YEAR ENDED JUNE 30, 2024**

Federal Grantor/Program or Cluster Title/ Pass-Through Grantor	Grant Number/ Pass-Through Identifying Number	Federal Assistance Listing Number	University	Passed Through to Subrecipients	Federal Expenditures
<b>U.S. Department of Justice</b>					
Pass-Through IUP Research Institute:					
State Justice Statistics Program for Statistical Analysis Centers	15PBJS-22-GK-00736-BJSB	16.550	Indiana	\$ -	\$ 29,960
Total U.S. Department of Justice				-	29,960
<b>National Aeronautics and Space Administration</b>					
Pass-Through Harvard University:					
Office of Stem Engagement (OSTEM)	DMR-1231319	43.008	Slippery Rock	-	11,847
Pass-Through The Pennsylvania State University:					
Office of Stem Engagement (OSTEM)	80NSSC20M0097 (ASP sub award no 2018-04-77-W) S000979-NASA	43.008	West Chester	-	8,263
Total National Aeronautics and Space Administration				-	20,110
<b>National Foundation on the Arts and the Humanities</b>					
Promotion of the Arts Grants to Organizations and Individuals	1919726-38-23	45.024	West Chester	-	68,831
Total National Foundation on the Arts and the Humanities				-	68,831
<b>National Science Foundation</b>					
Engineering Grants	2129183	47.041	West Chester	149,687	164,016
Mathematical and Physical Sciences	PHY-2011767	47.049	Kutztown	-	57,400
Mathematical and Physical Sciences	PHY-2309025	47.049	Kutztown	-	15,704
Mathematical and Physical Sciences	1900077	47.049	Penn West	-	115,218
Mathematical and Physical Sciences	2328540	47.049	West Chester	3,122	116,194
Total Mathematical and Physical Sciences				3,122	304,516
Pass-Through IUP Research Institute:					
Geosciences	ICER: 1701174	47.050	Indiana	-	5,000
Geosciences	2022946	47.050	Indiana	-	72,183
Pass-Through University of Pittsburgh:					
Geosciences	Federal award 2002484 Sub #AWD00002693 (012498-1)	47.050	West Chester	-	19,654
Geosciences	2229352	47.050	Penn West	-	14,373
Total Geosciences				-	111,210
Biological Sciences	2337129	47.074	Penn West	-	41,975
Biological Sciences	IOS-2202272	47.074	Slippery Rock	-	19,837
Biological Sciences	2218079	47.074	West Chester	-	70,044
Biological Sciences	2233694	47.074	West Chester	9,656	45,656
Total Biological Sciences				9,656	177,512
Social, Behavioral, and Economic Sciences	BCS-2122134	47.075	Kutztown	-	29,158
Social, Behavioral, and Economic Sciences	BCS-2235657	47.075	Slippery Rock	5,137	36,914
Total Social, Behavioral, and Economic Services				5,137	66,072

See accompanying Notes to Schedule of Expenditures of Federal Awards.



**PENNSYLVANIA STATE SYSTEM OF HIGHER EDUCATION  
COMMONWEALTH OF PENNSYLVANIA  
SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS  
YEAR ENDED JUNE 30, 2024**

Federal Grantor/Program or Cluster Title/ Pass-Through Grantor	Grant Number/ Pass-Through Identifying Number	Federal Assistance Listing Number	University	Passed Through to Subrecipients	Federal Expenditures
STEM Education (formerly Education and Human Resources)	HRD-2008197	47.076	Cheyney	\$ -	\$ 12,250
STEM Education (formerly Education and Human Resources)	2322581	47.076	Commonwealth	-	3,637
STEM Education (formerly Education and Human Resources)	2130103	47.076	East Stroudsburg	579,453	852,397
STEM Education (formerly Education and Human Resources)	1949849	47.076	East Stroudsburg	-	7,046
Pass-Through IUP Research Institute:					
STEM Education (formerly Education and Human Resources)	DUE: 1742304	47.076	Indiana	-	214,674
STEM Education (formerly Education and Human Resources)	2243340	47.076	Indiana	-	60,219
STEM Education (formerly Education and Human Resources)	DUE-2029357	47.076	Kutztown	16,086	176,302
STEM Education (formerly Education and Human Resources)	DRL-2122367	47.076	Kutztown	-	101,822
STEM Education (formerly Education and Human Resources)	DUE-2150692	47.076	Kutztown	-	191,820
STEM Education (formerly Education and Human Resources)	EES-2153776	47.076	Kutztown	-	66,702
STEM Education (formerly Education and Human Resources)	DUE-2130176	47.076	Millersville	-	232,856
STEM Education (formerly Education and Human Resources)	2307307	47.076	Millersville	-	21,047
STEM Education (formerly Education and Human Resources)	DRL-1850060	47.076	Millersville	-	4,270
STEM Education (formerly Education and Human Resources)	2142295	47.076	Penn West	197,023	327,949
STEM Education (formerly Education and Human Resources)	2221519	47.076	Penn West	-	48,215
STEM Education (formerly Education and Human Resources)	2221519	47.076	Penn West	-	44,675
STEM Education (formerly Education and Human Resources)	1852781	47.076	Penn West	-	77,384
STEM Education (formerly Education and Human Resources)	2150966	47.076	Shippensburg	-	99,565
STEM Education (formerly Education and Human Resources)	2150671	47.076	West Chester	-	2,146
STEM Education (formerly Education and Human Resources)	2028230 (FAIN) NSF 20-256	47.076	West Chester	-	236,136
STEM Education (formerly Education and Human Resources)	2344792	47.076	West Chester	-	215
STEM Education (formerly Education and Human Resources)	UDR000474	47.076	West Chester	-	30,000
Total STEM Education (formerly Education and Human Resources)				792,562	2,811,327
Pass-Through IUP Research Institute:					
Polar Programs	FAIN 2114786	47.078	Indiana	-	23
Office of International Science and Engineering	OISE-1952545	47.079	Kutztown	-	84,555
Office of International Science and Engineering	2246330	47.079	Shippensburg	-	23,607
Total Office of International Science and Engineering				-	108,162
Pass-Through IUP Research Institute:					
Integrative Activities	FAIN 2120767	47.083	Indiana	-	77,927
Integrative Activities	2216272	47.083	West Chester	-	320,463
Total Integrative Activities				-	398,390
Total National Science Foundation				960,164	4,141,228

See accompanying Notes to Schedule of Expenditures of Federal Awards.

**PENNSYLVANIA STATE SYSTEM OF HIGHER EDUCATION  
COMMONWEALTH OF PENNSYLVANIA  
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YEAR ENDED JUNE 30, 2024**

Federal Grantor/Program or Cluster Title/ Pass-Through Grantor	Grant Number/ Pass-Through Identifying Number	Federal Assistance Listing Number	University	Passed Through to Subrecipients	Federal Expenditures
<b>U.S. Department of Energy</b>					
Pass-Through IUP Research Institute: Office of Science Financial Assistance Program	DE-SC0013599	81.049	Indiana	\$ -	\$ 99,128
National Nuclear Security Administration (NNSA) Minority Serving Institutions (MSI) Program	B661561	81.123	West Chester	-	28,387
Total U.S. Department of Energy				-	127,515
<b>Department of Education</b>					
Fund for the Improvement of Postsecondary Education	P116T210027	84.116	West Chester	35,075	192,854
Total Department of Education				35,075	192,854
<b>U.S. Department of Health and Human Services</b>					
Pass-Through Geisinger Clinic: Human Genome Research	R01HG009671	93.172	Commonwealth	-	14,617
Research Related to Deafness and Communication Disorders	1R15DC019954-04	93.173	West Chester	7,500	72,142
Substance Abuse and Mental Health Services Projects of Regional and National Significance	4000027939	93.243	West Chester	-	26,216
Drug Abuse and Addiction Research Programs	3R15DA050102-01A1S1	93.279	West Chester	-	165,908
				-	278,883
Pass-Through The Pennsylvania State University: Diabetes, Digestive, and Kidney Diseases Extramural Research	5R01DK1197379-03 Subaward #WCUDK119379	93.847	West Chester	-	32,377
Pass-Through Lehigh University: Biomedical Research and Research Training	1R15GM141606-01 Subaward 544366-78001	93.859	Commonwealth	-	16,786
Pass-Through James Madison University: Biomedical Research and Research Training	1R15GM148890-01 SubawardS22-189-01	93.859	Commonwealth	-	30,727
Total Biomedical Research and Research Training				-	47,513
Pass-Through Pennsylvania State University: Child Health and Human Development Extramural Research	5 R01 HD088448-08 Subaward BUHD088448	93.859	Commonwealth	-	18,272
Total U.S. Department of Health and Human Services				7,500	377,045
Total Research and Development Cluster				1,002,739	5,658,011

See accompanying Notes to Schedule of Expenditures of Federal Awards.

**PENNSYLVANIA STATE SYSTEM OF HIGHER EDUCATION  
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YEAR ENDED JUNE 30, 2024**

Federal Grantor/Program or Cluster Title/ Pass-Through Grantor	Grant Number/ Pass-Through Identifying Number	Federal Assistance Listing Number	University	Passed Through to Subrecipients	Federal Expenditures
<b>U.S. Department of Agriculture</b>					
Pass-Through IUP Research Institute:					
Agricultural Research, Basic and Applied Research	58-3022-2-007	10.001	Indiana	\$ -	\$ 78,804
Pass-Through Pennsylvania Department of Education:					
Child and Adult Care Food Program	300214900	10.558	Shippensburg	-	92,443
Pass-Through Pennsylvania Department of Education:					
Summer Food Service Program for Children	Not Available	10.559	Penn West	-	4,596
Total U.S. Department of Agriculture				-	175,843
<b>U.S. Department of Commerce</b>					
Pass-Through American Meteorological Society:					
NOAA Mission-Related Education Awards	NA17SEC0080003	11.008	Penn West	-	196,086
Pass-Through Southern Regional Education Board:					
Economic Adjustment Assistance	01-69-15092-CU	11.307	Cheyney	73,269	105,071
Pass-Through IUP Research Institute:					
Economic Adjustment Assistance	01-79-15316URI121596	11.307	Indiana	-	142,627
Economic Adjustment Assistance	071915313	11.307	Indiana	-	122,745
Total Economic Adjustment Assistance				73,269	370,443
Pass-Through Stroud Water Research Center:					
Chesapeake Bay Studies	NA21NMF4570498	11.457	Millersville	27,927	150,884
Chesapeake Bay Studies	NA22NMF4570318	11.457	Millersville	-	8,742
Total Chesapeake Bay Studies				27,927	159,626
Total U.S. Department of Commerce				101,196	726,155
<b>U.S. Department of Defense</b>					
Procurement Technical Assistance for Business Firms	SP4800-22-2-2236	12.002	Kutztown	40,190	55,677
Procurement Technical Assistance for Business Firms	W56KGU-23-2-0085	12.002	Kutztown	76,862	204,690
Procurement Technical Assistance for Business Firms	W56KGU-24-2-0079	12.002	Kutztown	-	29,450
Pass-Through Defense Logistics Agency:					
Procurement Technical Assistance for Business Firms	SP4800-22-2-2234	12.002	Penn West	-	37,519
Pass-Through Defense Contract Management Agency:					
Procurement Technical Assistance for Business Firms	W56KGU2320061	12.002	Penn West	-	176,725
Procurement Technical Assistance for Business Firms	W56KGU2420095	12.002	Penn West	-	73,720
Total Procurement TechniCalifornia Assistance for Business Firms				117,052	577,781
Pass-Through IUP Research Institute:					
National Defense Education Program	HQ00342220009	12.006	Indiana	-	192,247

See accompanying Notes to Schedule of Expenditures of Federal Awards.

**PENNSYLVANIA STATE SYSTEM OF HIGHER EDUCATION  
COMMONWEALTH OF PENNSYLVANIA  
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YEAR ENDED JUNE 30, 2024**

Federal Grantor/Program or Cluster Title/ Pass-Through Grantor	Grant Number/ Pass-Through Identifying Number	Federal Assistance Listing Number	University	Passed Through to Subrecipients	Federal Expenditures
Pass-Through Institute of International Education:					
ROTC Language and Culture Training Grants	H98210-18-2-0002	12.357	Commonwealth	\$ -	\$ 75,447
ROTC Language and Culture Training Grants	H9821023C0010	12.357	Commonwealth	-	380,965
Total ROTC Language and Culture Training Grants				-	456,412
Pass-Through IUP Research Institute:					
Past Conflict Accounting	HQ0761-18-2-0001	12.740	Indiana	-	29,707
Information Security Grants	H98230-21-1-0270		East Stroudsburg	-	1,849
Information Security Grants	H98230-22-1-0272		East Stroudsburg	-	4,289
Information Security Grants	H98230-23-1-0186		East Stroudsburg	-	44,763
Pass-Through IUP Research Institute:					
Information Security Grants	H98230-22-1-0278	12.902	Indiana	-	65,378
Information Security Grants	H98230-22-1-0258	12.902	Indiana	-	66,575
Information Security Grants	H98230-23-1-0191	12.902	Indiana	-	545,208
Total Information Security Grants				-	728,062
Pass-Through IUP Research Institute:					
GenCyber Grants Program	H98230-22-1-0116	12.903	Indiana	-	92,012
GenCyber Grants Program	H98230-23-1-0101	12.903	Indiana	-	69,374
Total GenCyber Grants Program				-	161,386
Pass-Through IUP Research Institute:					
CyberSecurity Core Curriculum	H98230-23-1-0078	12.905	Indiana	-	217,988
Total U.S. Department of Defense				117,052	2,363,583
<b>U.S. Department of Housing and Urban Development</b>					
Pass-Through Pennsylvania Department of Health:					
Housing Opportunities for Persons with AIDS	4100092812 R1	14.241	Penn West	-	451,347
Pass-Through North Central District Aids Coalition:					
Housing Opportunities for Persons with AIDS		14.241	Penn West	-	215
Total U.S. Department of Housing and Urban Development				-	451,562

See accompanying Notes to Schedule of Expenditures of Federal Awards.

**PENNSYLVANIA STATE SYSTEM OF HIGHER EDUCATION  
COMMONWEALTH OF PENNSYLVANIA  
SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS  
YEAR ENDED JUNE 30, 2024**

Federal Grantor/Program or Cluster Title/ Pass-Through Grantor	Grant Number/ Pass-Through Identifying Number	Federal Assistance Listing Number	University	Passed Through to Subrecipients	Federal Expenditures
<b>U.S. Department of the Interior</b>					
Pass-Through West Virginia University Research Corporation: Science and Technology Projects Related to Coal Mining and Reclamation	22-241-SRU	15.255	Slippery Rock	\$ -	\$ 164
Pass-Through Regional Science Consortium: Great Lakes Restoration	0501.21.071788	15.662	Penn West	-	16,267
Pass-Through America View: National Land Remote Sensing Education Outreach and Research	AV18-PA01	15.815	Penn West	5,900	8,880
National Land Remote Sensing Education Outreach and Research	AV23-PA-01	15.815	Penn West	-	2,104
Total National Land Remote Sensing Education Outreach and Research				5,900	10,984
Historic Preservation Fund Grants-In-Aid	P22AP02077-00	15.904	Cheyney	-	39,930
Cooperative Research and Training Programs - Resources of the National Park System	P23AM00646-00	15.945	Shippensburg	-	22,947
Cultural Resources Management	P23AC02131-00	15.946	West Chester	-	12,509
National Park Service Conservation, Protection, Outreach, and Education	05-PA11-NPS2023	15.954	East Stroudsburg	-	3,500
Total U.S. Department of the Interior				5,900	106,301
<b>U.S. Department of Justice</b>					
Pass-Through Pennsylvania Commission on Crime and Delinquency: Juvenile Justice and Delinquency Prevention	39318	16.540	Shippensburg	-	607,667
Pass-Through Pennsylvania Commission on Crime and Delinquency: State Justice Statistics Program for Statistical Analysis Centers	15PBJS-23-GK-00684-BJSB	16.550	Indiana	-	217,976
Pass-Through Pennsylvania Commission on Crime and Delinquency: Crime Victim Assistance	15POVC-21-GG-00594-ASSI	16.575	Indiana	-	60,046
Public Safety Partnership and Community Policing Grants	15JCOPS-22-GG-04558-PPSE	16.710	Millersville	-	11,000
Public Safety Partnership and Community Policing Grants	15JCOPS-22-GG-04575-PPSE	16.710	West Chester	-	7,553
Total Public Safety Partnership and Community Policing Grants				-	18,553
Pass-Through Pennsylvania Commission on Crime and Delinquency: Edward Byrne Memorial Justice Assistance Grant Program	2019-MU-BX-0020	16.738	Indiana	-	329,487
Pass-Through Pennsylvania Commission on Crime and Delinquency: Second Chance Act Reentry Initiative	15PBJA-21-GG-02791-SMTP	16.812	Indiana	-	49,963
Total U.S. Department of Justice				-	1,283,692

See accompanying Notes to Schedule of Expenditures of Federal Awards.

**PENNSYLVANIA STATE SYSTEM OF HIGHER EDUCATION  
COMMONWEALTH OF PENNSYLVANIA  
SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS  
YEAR ENDED JUNE 30, 2024**

Federal Grantor/Program or Cluster Title/ Pass-Through Grantor	Grant Number/ Pass-Through Identifying Number	Federal Assistance Listing Number	University	Passed Through to Subrecipients	Federal Expenditures
<b>U.S. Department of Labor</b>					
WIOA Adult Program	060-21-011	17.258	Millersville	\$ -	\$ 57,385
WIOA Dislocated Worker Formula Grants	060-21-012	17.278	Millersville	-	66,338
WIOA Dislocated Worker National Reserve Demonstration Grants	Not Available	17.280	Cheyney	-	44,828
Community Project Funding/Congressionally Directed Spending	24A60CP000165	17.289	Shippensburg	-	26,085
Occupational Safety and Health Susan Harwood Training Grants	SH371642160F42	17.502	Millersville	-	87,179
Occupational Safety and Health Susan Harwood Training Grants	SH-39182-22-60-F-42	17.502	Millersville	-	35,068
Total Occupational Safety and Health Susan Harwood Training Grants				-	122,247
Pass-Through IUP Research Institute:					
Consultation Agreements	CS39051CS3	17.504	Indiana	-	506,731
Consultation Agreements	CS00014CS4	17.504	Indiana	-	1,509,696
Total Consultation Agreements				-	2,016,427
Total U.S. Department of Labor				-	2,333,310
<b>U.S. Department of State</b>					
Pass-Through Meridian International:					
Academic Exchange Programs - Undergraduate Programs	S-ECAGD-21-CA-3095	19.009	Shippensburg	-	119,494
Academic Exchange Programs - Undergraduate Programs	S-ECAGD-21-CA-3095	19.009	Shippensburg	-	26,219
Total Academic Exchange Programs - Undergraduate Programs				-	145,713
Pass-Through IUP Research Institute:					
Academic Exchange Programs - Teachers	S-ECAGD-22-CA-0002	19.408	Indiana	-	166,272
Academic Exchange Programs - Teachers	S-ECAGD-23-CA-0010	19.408	Indiana	-	2,313
Total Academic Exchange Programs - Teachers				-	168,585
Total U.S. Department of State				-	314,298

See accompanying Notes to Schedule of Expenditures of Federal Awards.

**PENNSYLVANIA STATE SYSTEM OF HIGHER EDUCATION  
COMMONWEALTH OF PENNSYLVANIA  
SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS  
YEAR ENDED JUNE 30, 2024**

Federal Grantor/Program or Cluster Title/ Pass-Through Grantor	Grant Number/ Pass-Through Identifying Number	Federal Assistance Listing Number	University	Passed Through to Subrecipients	Federal Expenditures
<b>U.S. Department of Transportation</b>					
Highway Safety Cluster					
Pass-Through IUP Research Institute:					
State and Community Highway Safety	256001035	20.600	Indiana	\$ -	\$ 27,131
State and Community Highway Safety	C920001768	20.600	Indiana	-	83,508
Total State and Community Highway Safety				-	110,639
Total Highway Safety Cluster				-	110,639
Total U.S. Department of Transportation				-	110,639
<b>U.S. Department of Treasury</b>					
Coronavirus Relief Fund	C000082122	21.019	West Chester	-	371
Pass-Through PA Commission on Crime and Delinquency					
CORONAVIRUS STATE AND LOCAL FISCAL RECOVERY FUNDS	SLFRP1746	21.027	Commonwealth	-	242,777
CORONAVIRUS STATE AND LOCAL FISCAL RECOVERY FUNDS	41239	21.027	Kutztown	-	7,842
CORONAVIRUS STATE AND LOCAL FISCAL RECOVERY FUNDS	Subaward # PCCD - 2021-VI-VI-36606 Federal # SLRP1746	21.027	West Chester	-	384,141
Pass-Through Commonwealth of PA, Dept. of Human Services					
CORONAVIRUS STATE AND LOCAL FISCAL RECOVERY FUNDS	4100094369	21.027	West Chester	-	191,028
CORONAVIRUS STATE AND LOCAL FISCAL RECOVERY FUNDS	4100084467	21.027	Shippensburg	-	237,800
CORONAVIRUS STATE AND LOCAL FISCAL RECOVERY FUNDS	2022-CL-01-41200	21.027	Slippery Rock	-	6,996
Total COVID-19 - Coronavirus State and Local Fiscal Recovery Funds				-	1,070,584
State Small Business Credit Initiative Technical Assistance Grant Program	SSBCI-21031-0044	21.031	Kutztown	221	313,136
Total U.S. Department of Treasury				221	1,384,091
<b>Appalachian Regional Commission</b>					
Appalachian Regional Development	Not Available	23.001	Commonwealth	-	8,120
Pass-Through Appalachian Regional Commission:					
Appalachian Regional Development	CUGO-001	23.001	Penn West	-	8,512
Total Appalachian Regional Development				-	16,632
Pass-Through Pennsylvania State University:					
Appalachian Area Development	K-21207	23.002	Penn West	-	53,042
Appalachian Regional Development	PA-20481-21	23.002	East Stroudsburg	-	36,831
Total Appalachian Area Development				-	89,873
Total Appalachian Regional Commission				-	106,505

See accompanying Notes to Schedule of Expenditures of Federal Awards.

**PENNSYLVANIA STATE SYSTEM OF HIGHER EDUCATION  
COMMONWEALTH OF PENNSYLVANIA  
SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS  
YEAR ENDED JUNE 30, 2024**

Federal Grantor/Program or Cluster Title/ Pass-Through Grantor	Grant Number/ Pass-Through Identifying Number	Federal Assistance Listing Number	University	Passed Through to Subrecipients	Federal Expenditures
<b>National Aeronautics and Space Administration</b>					
Pass-Through Pennsylvania State University:					
Office of Stem Engagement (OSTEM)	S002831-NASA	43.008	Penn West	\$ -	\$ 11,614
Total National Aeronautics and Space Administration				-	11,614
<b>National Education Association</b>					
Pass-Through Pennsylvania Council on the Arts					
Promotion of the Arts Grants to Organizations and Individuals	C960004636	45.024	Kutztown	-	13,000
Total National Education Association				-	13,000
<b>National Endowment for the Humanities</b>					
Pass-Through IUP Research Institute:					
Promotion of the Humanities Teaching and Learning Resources and Curriculum					
Development	AH-274009-20	45.162	Indiana	-	16,260
Promotion of the Humanities Teaching and Learning Resources and Curriculum Development	ASB-292336-23	45.162	West Chester	-	15,177
Total Promotion of the Humanities Teaching and Learning Resources and Curriculum Development				-	31,437
Laura Bush 21st Century Librarian Program	RE-252357-OLS-22	45.313	West Chester	5,348	65,801
Total National Endowment for the Humanities				5,348	97,238
<b>National Science Foundation</b>					
STEM Education (formerly Education and Human Resources)	2151115	47.076	West Chester	11,500	226,977
STEM Education (formerly Education and Human Resources)	2331317	47.076	West Chester	-	38,067
Total STEM Education (formerly Education and Human Resources)				11,500	265,044
<b>U.S. Small Business Administration</b>					
Small Business Development Centers	SBAHQ22B0051	59.037	Kutztown	32,746	311,856
Small Business Development Centers	SBAHQ23B0047	59.037	Kutztown	2,153,247	3,581,315
Small Business Development Centers	SBAHQ24B0018	59.037	Kutztown	1,234,892	1,410,479
Small Business Development Centers	SBAHQ24B0078	59.037	Kutztown	22,138	27,233
Pass-Through Ben Franklin Technology Center:					
Small Business Development Centers	SBAHQ20B0057	59.037	Penn West	-	64,344
Total Small Business Development Centers				3,443,023	5,395,227
Total U.S. Small Business Administration				3,443,023	5,395,227

See accompanying Notes to Schedule of Expenditures of Federal Awards.



**PENNSYLVANIA STATE SYSTEM OF HIGHER EDUCATION  
COMMONWEALTH OF PENNSYLVANIA  
SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS  
YEAR ENDED JUNE 30, 2024**

Federal Grantor/Program or Cluster Title/ Pass-Through Grantor	Grant Number/ Pass-Through Identifying Number	Federal Assistance Listing Number	University	Passed Through to Subrecipients	Federal Expenditures
<b>Department of Veterans Affairs</b>					
VA Grants for Adaptive Sports Programs for Disabled Veterans and Disabled Members of the Armed Forces	SPORTS-22-013	64.034	Slippery Rock	\$ -	\$ 14,470
VA Grants for Adaptive Sports Programs for Disabled Veterans and Disabled Members of the Armed Forces	SPORTS-23-009	64.034	Slippery Rock	-	51,135
Total VA Grants for Adaptive Sports Programs for Disabled Veterans and Disabled Members of the Armed Forces				-	65,605
Total Department of Veterans Affairs				-	65,605
<b>Environmental Protection Agency</b>					
Pollution Prevention Grants Program	4U-95303801	66.708	Slippery Rock	702	75,178
Source Reduction Assistance	96381401	66.717	Slippery Rock	-	3,586
Total Environmental Protection Agency				702	78,764
<b>U.S. Department of Education</b>					
Migrant Education State Grant Program	S011A220038	84.011	Millersville	-	3,989,180
Pass-Through PA Dept. of Education/PA Training and Technical Assistance Network					
Special Education Grants to States	062-24-0032	84.027	Commonwealth	-	47,298
Pass-Through: PA Training and Technical Assistance Network					
Special Education Grants to States	062-24-0032	84.027	Kutztown	-	67,765
Pass-Through: Intermediate Unit I					
Special Education Grants to States	062-24-0032	84.027	Slippery Rock	-	86,603
Special Education Grants to States	524-23-007	84.027	Slippery Rock	-	62,119
Special Education Grants to States	062-24-0032	84.027	West Chester	-	44,319
Total Special Education Grants to States				-	308,104
Higher Education Institutional Aid	P031B170078	84.031	Cheyney	-	24,306
Higher Education Institutional Aid	P031B220067	84.031	Cheyney	-	811,168
Higher Education Institutional Aid	P031B220067	84.031	Cheyney	-	1,358,500
Higher Education Institutional Aid	P031E200016	84.031	Cheyney	-	41,870
Higher Education Institutional Aid	P031E200016	84.031	Cheyney	-	19,746
Higher Education Institutional Aid	P031E200016	84.031	Cheyney	-	31,013
Higher Education Institutional Aid	P031E200016	84.031	Cheyney	-	237,722
Higher Education Institutional Aid	P031A220150	84.031	East Stroudsburg	-	354,289
Pass-Through IUP Research Institute:					
Higher Education Institutional Aid	P031A230060	84.031	Indiana	-	243,874
Higher Education Institutional Aid	P031A230074	84.031	Kutztown	-	170,613
Higher Education Institutional Aid	P031A200095	84.031	Penn West	-	275,742
Total Higher Education Institutional Aid				-	3,568,843

See accompanying Notes to Schedule of Expenditures of Federal Awards.

**PENNSYLVANIA STATE SYSTEM OF HIGHER EDUCATION  
COMMONWEALTH OF PENNSYLVANIA  
SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS  
YEAR ENDED JUNE 30, 2024**

Federal Grantor/Program or Cluster Title/ Pass-Through Grantor	Grant Number/ Pass-Through Identifying Number	Federal Assistance Listing Number	University	Passed Through to Subrecipients	Federal Expenditures
TRIO Cluster					
TRIO Student Support Services	P042A201825	84.042	Cheyney	\$ -	\$ 223,767
TRIO Student Support Services	P042A201720	84.042	Cheyney	-	210,245
TRIO Student Support Services	P042A200734 - 23	84.042	Commonwealth	-	332,393
TRIO Student Support Services	P042A200466 - 22	84.042	Commonwealth	-	81,375
TRIO Student Support Services	P042A200466 - 23	84.042	Commonwealth	-	322,623
TRIO Student Support Services	P042A200370 - 22	84.042	Commonwealth	-	59,316
TRIO Student Support Services	P042A200370 - 23	84.042	Commonwealth	-	356,213
TRIO Student Support Services	P042A200739-22	84.042	Kutztown	-	36,057
TRIO Student Support Services	P042A200739-23	84.042	Kutztown	-	315,162
TRIO Student Support Services	P042A200087	84.042	Penn West	-	3,348
TRIO Student Support Services	P042A200087-23	84.042	Penn West	-	284,527
TRIO Student Support Services	P042A200253-23	84.042	Penn West	-	410,628
Total TRIO - Student Support Services				-	2,635,654
TRIO Talent Search	P044A220726	84.044	Millersville	-	235,684
TRIO Talent Search	P044A210189-23	84.044	Penn West	-	464,910
Total TRIO - Talent Search				-	700,594
TRIO - Upward Bound	P047A181305 - 20	84.047A	Commonwealth	-	31
TRIO - Upward Bound	P047A181305 - 21	84.047A	Commonwealth	-	43,144
TRIO - Upward Bound	P047A181305 - 22	84.047A	Commonwealth	-	131,366
TRIO - Upward Bound	P047A230547	84.047A	Commonwealth	-	328,385
TRIO - Upward Bound	PA047A221266	84.047	East Stroudsburg	-	(3,350)
TRIO - Upward Bound	PA047A221266	84.047	East Stroudsburg	-	407,161
TRIO - Upward Bound	PA047A221266	84.047	East Stroudsburg	-	41,396
TRIO - Upward Bound	P047A220906-22	84.047	Kutztown	-	150,007
TRIO - Upward Bound	P047A220906-23	84.047	Kutztown	-	168,115
TRIO - Upward Bound	P047A220171	84.047	Penn West	-	27,993
TRIO - Upward Bound	P047A220175	84.047	Penn West	-	25,071
TRIO - Upward Bound	P047A220171-23	84.047	Penn West	-	304,427
TRIO - Upward Bound	P047A220175-23	84.047	Penn West	-	268,637
TRIO - Upward Bound	P047A220536-23	84.047	Penn West	-	467,518
Total TRIO - Upward Bound				-	2,359,901
Total TRIO Cluster				-	5,696,149
Student Financial Assistance Cluster					
Federal Supplemental Education Opportunity Grants	Not Available	84.007	See Note 3	-	3,603,772
Federal Work-Study Program	Not Available	84.033	See Note 3	-	5,194,782
Federal Perkins Loan Program	Not Available	84.038	See Note 3	-	3,666,110
Federal Pell Grant Program	Not Available	84.063	See Note 3	-	124,439,411
Federal Direct Student Loans	Not Available	84.268	See Note 3	-	454,996,582
Teacher Education Assistance for College and Higher Education Grants	Not Available	84.379	See Note 3	-	107,030
Postsecondary Education Scholarships for Veteran's Dependents	Not Available	84.408	See Note 3	-	-
Nurse Faculty Loan Program (NFLP)	Not Available	93.264	See Note 3	-	37,550
Nursing Student Loans	Not Available	93.364	See Note 3	-	304,975
Total Student Financial Assistance Cluster				-	592,350,212

See accompanying Notes to Schedule of Expenditures of Federal Awards.

**PENNSYLVANIA STATE SYSTEM OF HIGHER EDUCATION  
COMMONWEALTH OF PENNSYLVANIA  
SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS  
YEAR ENDED JUNE 30, 2024**

Federal Grantor/Program or Cluster Title/ Pass-Through Grantor	Grant Number/ Pass-Through Identifying Number	Federal Assistance Listing Number	University	Passed Through to Subrecipients	Federal Expenditures
Pass-Through Pennsylvania Department of Education:					
Career and Technical Education - Basic Grants to States	119-23-0003	84.048A	Indiana	\$ -	\$ 12,174
Career and Technical Education - Basic Grants to States	FA-119-24-1001	84.048A	Indiana	-	1,265,496
Total Career and Technical Education - Basic Grants to States				-	1,277,670
Migrant Education - College Assistance Migrant Program	S149A210024	84.149	Millersville	-	486,717
Innovative Approaches to Literacy; Promise Neighborhoods; Full-Service Community Schools; and Congressionally Directed Spending for Elementary and Secondary Education Community Projects	S215K230003	84.215	West Chester	-	465,096
Special Education - Personnel Development to Improve Services and Results for Children with Disabilities	H325K230129	84.325	Millersville	-	30,548
Gaining Early Awareness and Readiness for Undergraduate Programs	P334S210005 21	84.334	Shippensburg	(139,483)	468,846
Gaining Early Awareness and Readiness for Undergraduate Programs	P334S140007	84.334	System Office	-	54,618
Total Gaining Early Awareness and Readiness for Undergraduate Programs				(139,483)	523,464
Child Care Access Means Parents in School	P335A210039	84.335A	Indiana	-	201,962
Child Care Access Means Parents in School	P335A210012-22	84.335A	Slippery Rock	-	11,552
Child Care Access Means Parents in School	P335A210012-23	84.335A	Slippery Rock	-	26,117
Total Childcare Access Means Parents in School				-	239,631
Pass-Through Arts for Learning Maryland Arts in Education	2023-5001	84.351	West Chester	-	5,369
Supporting Effective Instruction State Grants (formerly Improving Teacher Quality State Grants)	S367A220051	84.367	East Stroudsburg	-	96,923
Transition Programs for Students with Intellectual Disabilities into Higher Education	P407A200076	84.407	Millersville	-	405,416
COVID-19 - Education Stabilization Fund - Higher Education Emergency Relief Fund	P425J200016	84.425J	Cheyney	-	1,336,395
Pass-Through Iowa State University of Science and Technology					
COVID-19 - Education Stabilization Fund - Higher Education Emergency Relief Fund	026326	84.425	Penn West	-	30,000
Total COVID-19 - Education Stabilization Fund				-	1,366,395
Total U.S. Department of Education				(139,483)	610,809,717

See accompanying Notes to Schedule of Expenditures of Federal Awards.

**PENNSYLVANIA STATE SYSTEM OF HIGHER EDUCATION  
COMMONWEALTH OF PENNSYLVANIA  
SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS  
YEAR ENDED JUNE 30, 2024**

Federal Grantor/Program or Cluster Title/ Pass-Through Grantor	Grant Number/ Pass-Through Identifying Number	Federal Assistance Listing Number	University	Passed Through to Subrecipients	Federal Expenditures
<b>U.S. Department of Health and Human Services</b>					
Pass-Through PA Dept. of Education					
Cooperative Agreements to Promote Adolescent					
Health through School-Based HIV/STD Prevention and School-Based Surveillance	Not Available	93.079	West Chester	\$ -	\$ 8,000
Nurse Anesthetist Traineeship	6 A22HP30973-07-01	93.124	Commonwealth	-	14,130
Graduate Psychology Education	1 D40HP45694-01	93.191	West Chester	-	307,245
Pass-Through IUP Research Institute:					
Rural Health Research Centers	P13RH42201	93.155	Indiana	-	
Pass-Through Pennsylvania Department of Community and Economic Development:					
Immunization Research, Demonstration, Public Information and Education Training	C000082113	93.185	Shippensburg	-	
Graduate Psychology Education	D40HP45694-01	93.191	West Chester	-	
Pass-Through Central Susquehanna Intermediate Unit					
Substance Abuse and Mental Health Services Projects of Regional					
and National Significance	23-COO-CFS-0015	93.243	Commonwealth	-	149,315
Substance Abuse and Mental Health Services Projects of Regional and					
National Significance	1H79SM084201-01	93.243	Commonwealth	-	114,225
Substance Abuse and Mental Health Services Projects of Regional and					
National Significance	1H79SM086324-01	93.243	East Stroudsburg	-	10,901
Total Substance Abuse and Mental Health Services Projects of Regional					
and National Significance				-	274,441
Occupational Safety and Health Program	2T03OH008622	93.262	Millersville	-	41,088
Drug-Free Communities Support Program Grants	NH28CE003504	93.276	Shippensburg	-	125,281
Child Care and Development Fund Cluster					
Pass-Through Pennsylvania Department of Human Services:					
Child Care and Development Block Grant	4100084467	93.575	Shippensburg	360,832	8,151,092
Total Child Care and Development Fund Cluster				<u>360,832</u>	<u>8,151,092</u>
Chafee Education and Training Vouchers Program (ETV)	S-ECAGD-21-CA-3095	93.599	Shippensburg	-	28,202
Head Start Cluster					
Head Start	03CH011984-02	93.600	Shippensburg	-	828,751
Head Start	03HE001158-01	93.600	Shippensburg	-	427,278
Total Head Start				<u>-</u>	<u>1,256,029</u>
Total Head Start Cluster				<u>-</u>	<u>1,256,029</u>

See accompanying Notes to Schedule of Expenditures of Federal Awards.

**PENNSYLVANIA STATE SYSTEM OF HIGHER EDUCATION  
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SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS  
YEAR ENDED JUNE 30, 2024**

Federal Grantor/Program or Cluster Title/ Pass-Through Grantor	Grant Number/ Pass-Through Identifying Number	Federal Assistance Listing Number	University	Passed Through to Subrecipients	Federal Expenditures
Developmental Disabilities Basic Support and Advocacy Grants	4100095836	93.630	West Chester	\$ -	\$ 11,712
John H. Chafee Foster Care Program for Successful Transition to Adulthood	410047664	93.674	Commonwealth	-	35,000
Mental and Behavioral Health Education and Training Grants	1 MC1HP42091	93.732	Millersville	-	493,964
Mental and Behavioral Health Education and Training Grants	2M01HP31390-05-00	93.732	West Chester	-	468,423
Pass-Through Health Resources and Services Administration					
Mental and Behavioral Health Education and Training Grants	T98HP33463	93.732	Penn West	-	39,663
Total Mental and Behavioral Health Education and Training Grant				-	1,002,050
Pass-Through Pennsylvania Commission on Crime and Delinquency: Opioid STR	2022-OG-IH-39019	93.788	Kutztown	-	11,211
Pass-Through Geisinger Commonwealth School of Medicine: Primary Care Training and Enhancement	5 T85HP244640500	93.884	East Stroudsburg	-	1,593
Pass-Through North Central District Aids Coalition: HIV Care Formulas Grants	Not Available	93.917	Penn West	-	144,935
Pass-Through Pennsylvania Department of Health: HIV Care Formulas Grants	4100092812 R1	93.917	Penn West	103,178	4,391,046
Total HIV Care Formulas Grants				103,178	4,535,981
Pass-Through Health Resource and Services Administration:					
Grants to Provide Outpatient Early Intervention Services with Respect to HIV	23H76HA48995	93.918	Penn West	-	493,835
Grants to Provide Outpatient Early Intervention Services with Respect to HIV	6H76HA48995-03-01	93.918	Penn West	-	214,260
Total Grants to Provide Outpatient Early Intervention Services with Respect to HIV				-	708,095
Pass-Through PA Dept of Human Services					
Block Grants for Community Mental Health Services	4100097120	93.958	Kutztown	22,062	91,073
Block Grants for Community Mental Health Services	Not Available	93.958	Millersville	-	215,052
Total Block Grants for Community Mental Health Services				22,062	306,125
Total U.S. Department of Health and Human Services				486,072	16,817,275
<b>U.S. Department of Homeland Security</b>					
Pass-Through Pennsylvania Emergency Management Agency: COVID-19 - Disaster Grants – Public Assistance	Project #733979	97.036	West Chester	-	51,682
Total Disaster Grants - Public Assistance				-	51,682
Total U.S. Department of Homeland Security				-	51,682

See accompanying Notes to Schedule of Expenditures of Federal Awards.

**PENNSYLVANIA STATE SYSTEM OF HIGHER EDUCATION  
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SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS  
YEAR ENDED JUNE 30, 2024**

Federal Grantor/Program or Cluster Title/ Pass-Through Grantor	Grant Number/ Pass-Through Identifying Number	Federal Assistance Listing Number	University	Passed Through to Subrecipients	Federal Expenditures
<b>Other Agencies</b>					
Pass-Through Substance Abuse & Mental Health Services Administration					
2024 Communities Talk to Prevent Underage Drinking Award	Not Available	12.U01	Commonwealth	\$ -	\$ 750
Pass-Through Pennsylvania Department of Environmental Protection through Penn Dot:					
Wetlands Mitigation Project	M125532000	20.U01	Penn West	-	471
Marchezak Farm Stream Mitigation Project II	M124299000	20.U02	Penn West	-	5,758
Ralston Run/Ashton Dam	M124297000	20.U03	Penn West	-	10,039
Little Daniels Run Mitigation	M125596000	20.U04	Penn West	-	68,781
VA-ONCE			Shippensburg	-	774
Total Other Agencies				-	86,573
Total Expenditures of Federal Awards				\$ 5,034,270	\$ 648,705,729

See accompanying Notes to Schedule of Expenditures of Federal Awards.

**PENNSYLVANIA STATE SYSTEM OF HIGHER EDUCATION  
COMMONWEALTH OF PENNSYLVANIA  
NOTES TO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS  
YEAR ENDED JUNE 30, 2024**

**NOTE 1 BASIS OF PRESENTATION**

The accompanying Schedule of Expenditures of Federal Awards (the Schedule) represents a summary of federal awards expended by the Pennsylvania State System of Higher Education, Commonwealth of Pennsylvania (the State System), and its member universities, for the year ended June 30, 2024. For purposes of the Schedule, federal awards include all U.S. government financial assistance, procurement relationships between the State System and its member universities and the federal government, and subawards made under federally sponsored agreements that are received from nonfederal organizations.

The Schedule classifies the expenditures of federal awards into two categories: Research & Development Cluster and Other Federal Awards. Within each category, federal awards have been classified as either direct (awards received directly from a federal agency) or pass through (subawards received from nonfederal organizations that were made under federally sponsored agreements). The State System recognizes expenditures of federal program funds on the accrual basis of accounting.

**NOTE 2 RELATIONSHIP TO BASIC FINANCIAL STATEMENTS**

Expenditures reported on the Schedule are reported on the accrual basis of accounting. Such expenditures are recognized following the cost principles contained in the Uniform Guidance for all awards. The State System has elected not to use the 10-percent de minimis indirect cost rate allowed under the Uniform Guidance.

**PENNSYLVANIA STATE SYSTEM OF HIGHER EDUCATION  
COMMONWEALTH OF PENNSYLVANIA  
NOTES TO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS (CONTINUED)  
YEAR ENDED JUNE 30, 2024**

**NOTE 3 STUDENT FINANCIAL ASSISTANCE**

The following table shows certain information concerning student financial assistance programs detailed by University for the year ended June 30, 2024:

<b>University</b>	<b>Federal Pell</b>	<b>Federal Supplemental Educational Opportunity Grant</b>	<b>Federal Work Study</b>	<b>Teacher Education Assistance For College And Higher Education Grant</b>
Cheyney	\$ 1,367,998	\$ (95,851)	\$ 215,352	\$ 1,885
Commonwealth	17,732,454	550,994	883,288	-
East Stroudsburg	11,346,733	242,466	274,874	-
Indiana	15,892,328	699,835	1,426,757	-
Kutztown	11,775,318	303,975	317,839	-
Millersville	8,553,943	203,942	223,226	-
PennWest	18,582,077	760,226	543,823	24,518
Shippensburg	7,226,008	207,093	229,872	13,202
Slippery Rock	11,690,061	229,530	534,262	52,808
West Chester	20,272,491	501,562	545,489	14,617
<b>Total</b>	<b>\$ 124,439,411</b>	<b>\$ 3,603,772</b>	<b>\$ 5,194,782</b>	<b>\$ 107,030</b>

The above amounts awarded to students include certain administrative allowances.

The State System participates in the following student loan programs: Federal Perkins Loan Program (AL No. 84.038); Nursing Student Loan Program (AL NO. 93.364); and Federal Direct Loan Program (AL No. 84.268), which includes the Federal Stafford Loan Program, the Federal Supplemental Loan for Students Program (SLS), and the Federal Parent Loans for Undergraduate Students Program (PLUS). Federal Perkins Loans and Nursing Student Loans outstanding at the beginning of the year and loans made during the year are included in the federal expenditures presented in the Schedule. Federal Perkins Loans and Nursing Student Loans awarded are included as part of Federal Perkins Loans and Nursing Student Loans Program on the schedule of expenditures of federal awards.



**PENNSYLVANIA STATE SYSTEM OF HIGHER EDUCATION  
COMMONWEALTH OF PENNSYLVANIA  
NOTES TO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS (CONTINUED)  
YEAR ENDED JUNE 30, 2024**

**NOTE 3 STUDENT FINANCIAL ASSISTANCE (CONTINUED)**

Loans awarded under these programs for the year ended June 30, 2024 are as follows:

<u>University</u>	<u>Federal Direct Loans Awarded</u>
Cheyney	\$ 1,571,132
Commonwealth	59,577,515
East Stroudsburg	28,189,071
Indiana	48,087,369
Kutztown	41,175,912
Millersville	31,783,317
PennWest	73,658,456
Shippensburg	28,111,851
Slippery Rock	53,244,013
West Chester	89,597,946
Total	<u>\$ 454,996,582</u>

Outstanding loans under the programs administered by the State System as of June 30, 2024 are as follows:

<u>University</u>	<u>Federal Perkins Loans Outstanding</u>	<u>Nursing Student Loans Outstanding</u>
Cheyney <sup>(1)</sup>	\$ -	\$ -
Commonwealth <sup>(2)</sup>	-	-
East Stroudsburg	235,747	-
Indiana <sup>(2)</sup>	-	-
Kutztown <sup>(2)</sup>	-	-
Millersville	103,679	-
PennWest	185,889	271,630
Shippensburg <sup>(2)</sup>	-	-
Slippery Rock <sup>(2)</sup>	-	-
West Chester <sup>(2)</sup>	-	-
Total	<u>\$ 525,315</u>	<u>\$ 271,630</u>

(1) - University does not participate in the Perkins Program

(2) - University closed out the Perkins Program in FY24 or prior

**PENNSYLVANIA STATE SYSTEM OF HIGHER EDUCATION  
COMMONWEALTH OF PENNSYLVANIA  
NOTES TO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS (CONTINUED)  
YEAR ENDED JUNE 30, 2024**

**NOTE 4    FEDERAL STUDENT LOAN PROGRAM**

Loans outstanding at the beginning of the year are presented in the Schedule. During the year ended June 30, 2024, Kutztown University, Slippery Rock University, and Pennwest – Edinboro completed the liquidation of the Perkins Loan Program. All loans were properly assigned and accepted by the Department of Education.

**NOTE 5    STUDENT FINANCIAL AID AND INSTITUTIONAL PROGRAM ELIGIBILITY METRICS**

The Universities are in compliance with the following institutional and program eligibility requirements under the Higher Education Act of 1965 and Federal regulations under 34 CFR 668.23:

- Correspondence courses the institution offers under 34 CFR 600.7(b) and (g)
- Regular students that enroll in correspondence courses under 34 CFR 600.7(b) and (g)
- Institution's regular students that are incarcerated under 34 CFR 600.7(c) and (g)
- Completion rates for confined or incarcerated individuals enrolled in non-degree programs at nonprofit institutions under 34 CFR 600.7(c)(3)(ii) and (g)
- Institution's regular students that lack a high school diploma or its equivalent under 34 CFR 600.7(d) and (g)
- Completion rates for short-term programs under 34 CFR 668.8(f) and (g)
- Placement rates for short-term programs under <https://www.ecfr.gov/current/title-34/subtitle-B/chapter-VI/part-668/subpart-A/section-668.8> 34 CFR 668.8(e)(2)

**PENNSYLVANIA STATE SYSTEM OF HIGHER EDUCATION  
COMMONWEALTH OF PENNSYLVANIA  
SCHEDULE OF FINDINGS AND QUESTIONED COSTS  
YEAR ENDED JUNE 30, 2024**

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***Section I – Summary of Auditors' Results***

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**Financial Statements**

Type of auditor's report issued: Unmodified

Internal control over financial reporting:

- Material weakness(es) identified? \_\_\_\_\_ yes   X   no
- Significant deficiency(ies) identified that are not considered to be material weaknesses? \_\_\_\_\_ yes   X   none reported

Noncompliance material to financial statements noted? \_\_\_\_\_ yes   X   no

**Federal Awards**

Internal control over major programs:

- Material weakness(es) identified? \_\_\_\_\_ yes   X   no
- Significant deficiency(ies) identified that are not considered to be material weaknesses?   X   yes \_\_\_\_\_ none reported

Type of auditor's report issued on compliance for major programs: Unmodified

Any audit findings disclosed that are required to be reported in accordance with Part 200 of the Uniform Guidance?   X   yes \_\_\_\_\_ no

**Identification of major programs:**

<u>Program</u>	<u>Federal Assistance #</u>
Student Financial Assistance Cluster	Various
TRIO Cluster	Various
Career and Technical Education	84.048
Childcare and Development Block Grant	93.575
Mental and Behavioral Health Education and Training Grants	93.732
Consultation Agreement	17.504

Dollar threshold used to distinguish between type A and type B programs: \$1,690,666

Auditee qualified as low-risk auditee?   X   yes \_\_\_\_\_ no

**PENNSYLVANIA STATE SYSTEM OF HIGHER EDUCATION  
COMMONWEALTH OF PENNSYLVANIA  
SCHEDULE OF FINDINGS AND QUESTIONED COSTS (CONTINUED)  
YEAR ENDED JUNE 30, 2024**

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***Section II – Financial Statement Findings***

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Our audit did not disclose any matters required to be reported in accordance with *Government Auditing Standards*.

**PENNSYLVANIA STATE SYSTEM OF HIGHER EDUCATION  
COMMONWEALTH OF PENNSYLVANIA  
SCHEDULE OF FINDINGS AND QUESTIONED COSTS (CONTINUED)  
YEAR ENDED JUNE 30, 2024**

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***Section III – Findings and Questioned Costs – Major Federal Programs***

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**2024 – 001**

**Federal Agency:** Department of Education

**Federal Program Name:** Student Financial Assistance Cluster

**Assistance Listing Numbers:** 84.063 and 84.268

**Federal Award Identification Number and Year:** See FAIN numbers included within the Context section below; all grants were awarded within the 2022-23 and 2023-24 award years.

**Award Period:** July 1, 2023, through June 30, 2024

**Type of Finding:** Significant Deficiency in Internal Control over Compliance and Other Matters

**Criteria:**

The Code of Federal Regulations, consisting of 2 CFR 200.303, 34 CFR 685.309, and 34 CFR 690.83(b)(2), requires that enrollment status changes for students be reported to NSLDS within 30 days or within 60 days if the student with the status change will be reported on a scheduled transmission within 60 days of the change in status. Additionally, schools are required to certify enrollment at a minimum of every 60 days or every other month.

**Condition and Context:**

During our testing of NSLDS Enrollment Reporting on the State System, we noted:

- 1) Status change received by NSLDS was outside of the 60-day time frame.
  - **Cheyney University (P268K222131, P268K232131, P063P212131, and P063P222131):** 9 of the 12 students tested for award year 2023-24
  - **Commonwealth University (P268K242129, P268K252129, P063P222129 and P063P232129):** 35 of the 40 students tested for award year 2023-24
  - **East Stroudsburg University (P268K232133, P268K242133, P063P222133, and P063P232133):** 2 of the 5 students tested for award year 2023-24
  - **Indiana University (P268K232107, P268K242107, P063P222107, and P063P232107):** 17 of the 40 students tested for award year 2023-24
  - **Kutztown University (P268K232135, P268K242135, P063P222135, and P063P232135):** 3 of the 5 students tested for award year 2023-24
  - **Millersville University (P268K242138, P268K252138, P063P222138, P063P232138):** 10 of the 40 students tested for award year 2023-24
- 2) Enrollment was not certified at a minimum of every 60 days or every other month.
  - **Commonwealth University (P268K242129, P268K252129, P063P222129 and P063P232129):** 23 of the 40 students tested for award year 2023-24
  - **East Stroudsburg University (P268K232133, P268K242133, P063P222133, and P063P232133):** 2 of the 5 students tested for award year 2023-24

**Questioned Costs:**

N/A

**PENNSYLVANIA STATE SYSTEM OF HIGHER EDUCATION  
COMMONWEALTH OF PENNSYLVANIA  
SCHEDULE OF FINDINGS AND QUESTIONED COSTS (CONTINUED)  
YEAR ENDED JUNE 30, 2024**

---

***Section III – Findings and Questioned Costs – Major Federal Programs (Continued)***

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**Cause:**

The Universities' policies and procedures were not designed to ensure that student status changes were timely reported to NSLDS.

**Effect:**

The NSLDS system is not updated with the student information which can cause over-awarding should the student transfer to another institution and the student may not properly enter the repayment period.

**Repeat Finding:**

Cheyney University – Yes – Finding 2023-002  
Kutztown University – Yes – Finding 2023-002  
East Stroudsburg University – Yes – Finding 2023-002  
All Other Universities – No

**Recommendation:**

The Universities should review their reporting procedures to ensure that students' statuses are timely reported to NSLDS as required by Federal regulations.

**Views of Responsible Officials:**

There is no disagreement with the audit finding.

**2024 – 002**

**Federal Agency:** Department of Education

**Federal Program Name:** Student Financial Assistance Cluster

**Assistance Listing Numbers:** 84.063 and 84.268

**Federal Award Identification Number and Year:** See FAIN numbers included within the Context section below; all grants were awarded within the 2022-23 and 2023-24 award years

**Award Period:** July 1, 2023, through June 30, 2024

**Type of Finding:** Significant Deficiency in Internal Control over Compliance and Other Matters

**Criteria:**

The Code of Federal Regulations, 34 CFR 685.309(b), states that:

- 1) Schools must have some arrangement to report student enrollment data to NSLDS through an enrollment roster file. The school is required to report changes in the student's enrollment status, the effective date of the status, and an anticipated completion date. Also, the Code of Federal Regulations, 34 CFR 682.610, states that institutions must report accurately the enrollment status of all students regardless if they receive aid from the institution or not.
- 2) Schools must have some arrangement to report student program enrollment effective date and status to NSLDS.

The Code of Federal Regulations, 2 CFR 200.303, non-Federal entities receiving Federal awards are required to establish and maintain internal controls designed to reasonably ensure compliance with federal laws, regulations and program compliance requirements.

**PENNSYLVANIA STATE SYSTEM OF HIGHER EDUCATION  
COMMONWEALTH OF PENNSYLVANIA  
SCHEDULE OF FINDINGS AND QUESTIONED COSTS (CONTINUED)  
YEAR ENDED JUNE 30, 2024**

---

***Section III – Findings and Questioned Costs – Major Federal Programs (Continued)***

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**Condition and Context:**

During our testing of enrollment status reporting on the State System, we noted:

- 1) Incorrect Enrollment Effective Date Reported to NSLDS
  - **Cheyney University (P268K222131, P268K232131, P063P212131, and P063P222131):** 2 of the 12 students tested for award year 2023-24
  - **Commonwealth University (P268K242129, P268K252129, P063P222129 and P063P232129):** 2 of the 40 students tested for award year 2023-24
  - **East Stroudsburg University (P268K232133, P268K242133, P063P222133, and P063P232133):** 3 of the 5 students tested for award year 2023-24
  - **Indiana University (P268K232107, P268K242107, P063P222107, and P063P232107):** 17 of the 40 students tested for award year 2023-24
  - **Kutztown University (P268K232135, P268K242135, P063P222135, and P063P232135):** 2 of the 5 students tested for award year 2023-24
  - **Millersville University (P268K242138, P268K252138, P063P222138, P063P232138):** 22 of the 40 students tested for award year 2023-24
- 2) Incorrect Program Enrollment Effective Date Reported to NSLDS
  - **Cheyney University (P268K222131, P268K232131, P063P212131, and P063P222131):** 1 of the 12 students tested for award year 2023-24
  - **Indiana University (P268K232107, P268K242107, P063P222107, and P063P232107):** 3 of the 40 students tested for the award year 2023-24.
- 3) Incorrect Program Enrollment Status Reported to NSLDS
  - **Cheyney University (P268K222131, P268K232131, P063P212131, and P063P222131):** 4 of the 12 students tested for award year 2023-24
  - **Commonwealth University (P268K242129, P268K252129, P063P222129 and P063P232129):** 2 of the 40 students tested for award year 2023-24
  - **Millersville University (P268K242138, P268K252138, P063P222138, P063P232138):** 1 of the 40 students tested for award year 2022-23

**Questioned Costs:**

N/A

**Causes:**

- 1) The Universities did not have a process in place to ensure the effective date reported to NSLDS matches the effective date of the student's last date of attendance.
- 2) The Universities did not have a process in place to ensure the student's program enrollment effective date was being accurately reported.
- 3) The Universities did not have a process in place to ensure the student's program enrollment status was being accurately reported.

**PENNSYLVANIA STATE SYSTEM OF HIGHER EDUCATION  
COMMONWEALTH OF PENNSYLVANIA  
SCHEDULE OF FINDINGS AND QUESTIONED COSTS (CONTINUED)  
YEAR ENDED JUNE 30, 2024**

---

***Section III – Findings and Questioned Costs – Major Federal Programs (Continued)***

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**Effect:**

- 1) The enrollment effective date reported to NSLDS is used to determine when the student's grace period should begin. By not reporting a correct effective date, the grace period begin date for the student will be incorrect.
- 2) The program enrollment effective date reported to NSLDS is used to determine the student's 150% limit for direct loans as well as when grace period should begin. By not reporting the correct status, the calculation of the 150% would be incorrect and the grace period begin date would be incorrect.

**Repeat Finding:**

Cheyney University – Yes – Finding 2023-003  
East Stroudsburg - Yes – Finding 2023-003  
Kutztown University – Yes – Finding 2023-003  
Commonwealth University (Lock Haven University) – Yes – Finding 2023-003  
All Other Universities – No

**Recommendation:**

- 1) The Universities should evaluate their procedures and review policies surrounding reporting status changes to NSLDS to ensure the enrollment effective date reported to NSLDS is aligning with the Universities' last date of attendance.
- 2) The Universities should evaluate their procedures and review policies surrounding reporting program enrollment effective dates to NSLDS.
- 3) The Universities should evaluate their procedures and review policies surrounding reporting program enrollment statuses to NSLDS.

**Views of Responsible Officials:**

There is no disagreement with the audit finding.

**2024 – 003**

**Federal Agency:** Department of Education

**Federal Program Name:** Student Financial Assistance Cluster

**Assistance Listing Number:** 84.268

**Federal Award Identification Number and Year:** P268K242129, P268K252129; all grants were awarded within the 2022-23 and 2023-24 award years

**Award Period:** July 1, 2023, through June 30, 2024

**Type of Finding:** Significant Deficiency in Internal Control over Compliance

**Criteria:**

The Code of Federal Regulations, 2 CFR 200.303, non-Federal entities receiving Federal awards are required to establish and maintain internal controls designed to reasonably ensure compliance with federal laws, regulations and program compliance requirements.

**Condition and Context:**

During the testing of Direct Loan Reconciliations on the State System, we noted that Commonwealth University was performing reconciliations; however, formal documentation of review or approval could not be provided.



PENNSYLVANIA STATE SYSTEM OF HIGHER EDUCATION  
COMMONWEALTH OF PENNSYLVANIA  
SCHEDULE OF FINDINGS AND QUESTIONED COSTS (CONTINUED)  
YEAR ENDED JUNE 30, 2024

---

***Section III – Findings and Questioned Costs – Major Federal Programs (Continued)***

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**Questioned Costs:**

N/A

**Cause:**

The University financial and student records management did not have the appropriate coordination or communication with the financial aid team to formally document the review of the reconciliations being performed on a timely basis.

**Effect:**

The University is not complying with internal policy and federal requirements to ensure federal funds are properly reconciled.

**Repeat Finding:**

No

**Recommendation:**

The University should ensure all necessary employees receive proper training, support, and time to follow the university policies and federal requirements related to monthly reconciliations and maintenance of documentation.

**Views of Responsible Officials:**

There is no disagreement with the audit finding.

**EAST STROUDSBURG UNIVERSITY OF PENNSYLVANIA  
CORRECTIVE ACTION PLAN  
YEAR ENDED JUNE 30, 2024**

The East Stroudsburg University of Pennsylvania respectfully submits the following corrective action plan for the year ended June 30, 2024.

Audit period: July 01, 2023 - June 30, 2024

The findings from the schedule of findings and questioned costs are discussed below. The findings are numbered consistently with the numbers assigned in the schedule.

**FINDINGS—FINANCIAL STATEMENT AUDIT**

None noted

**FINDINGS—FEDERAL AWARD PROGRAMS AUDITS**

U.S. Department of Education

**2024-001 Student Financial Aid Cluster – Assistance Listing Numbers 84.063 and 84.268**

**Recommendation:**

The University should review its reporting procedures to ensure that students' statuses are timely reported to NSLDS as required by federal regulations.

**University Response:**

The University does not disagree with the audit finding.

**Action Taken:**

The University acknowledges this is a repeat finding. In response, updated policies and procedures were implemented in May 2024. The audit sample included students from Fall 2023 and Spring 2024—periods that predated the implementation of the corrective measures.

To improve compliance, the University has introduced enhanced reporting mechanisms to identify when a student is no longer participating in any enrolled courses during a given semester. Once a determination is made that a student has withdrawn, University Registrar staff manually update the student's status in the National Student Clearinghouse. This process reduces the delay between a student's actual withdrawal and the status update reported to NSLDS.

These steps are intended to ensure timely and accurate reporting moving forward.

Name(s) of the contact person(s) responsible for corrective action:

Leo Hertling Director – Financial Aid 570-422-2828

Geryl Kinsel – Registrar 570-422-2811

**2024-002      Student Financial Aid Cluster – Assistance Listing Numbers 84.063 and 84.268**

**Recommendation:**

The University should evaluate its procedures and review policies related to reporting status changes to NSLDS to ensure the enrollment effective date reported aligns with the student's last date of attendance.

**University Response:**

The University does not disagree with the audit finding.

**Action Taken:**

The University acknowledges this is a repeat finding. While a corrective action plan was implemented in May 2024, the audit sample consisted of students from Fall 2023 and Spring 2024, before the updated procedures were in effect.

Since then, the University has enhanced its process for identifying when a student ceases participation in a course. Faculty are now required to indicate when a student stops attending. If a faculty member and student agree on issuing an incomplete grade, both must sign a document attesting that the incomplete is a valid final grade. This ensures clarity for the Registrar's Office.

Registrar staff now update the National Student Clearinghouse promptly once a student's last date of activity is confirmed, particularly when a student withdraws from all courses. This process supports timely compliance with the 60-day federal reporting requirement.

Additionally, the University is reviewing its procedures for reporting program enrollment effective dates to ensure consistency with NSLDS standards. All updates are submitted through the National Student Clearinghouse.

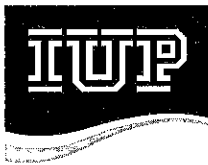
Name(s) of the contact person(s) responsible for corrective action:

Leo Hertling Director – Financial Aid 570-422-2828

Geryl Kinsel – Registrar 570-422-2811

Planned completion date for corrective action plan: April 1, 2025

If the U.S. Department of Education has questions regarding this plan, please contact the individual(s) noted above.



Indiana University of Pennsylvania

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Financial Aid Office  
Clark Hall, 200  
1090 South Drive  
Indiana, Pennsylvania 15705-1038

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F 724-357-2094  
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[www.iup.edu/financialaid](http://www.iup.edu/financialaid)

**INDIANA UNIVERSITY OF PENNSYLVANIA  
CORRECTIVE ACTION PLAN  
YEAR ENDED JUNE 30, 2024**

The Indiana University of Pennsylvania respectfully submits the following corrective action plan for the year ended June 30, 2024.

Audit period: July 01, 2023 - June 30, 2024

The findings from the schedule of findings and questioned costs are discussed below. The findings are numbered consistently with the numbers assigned in the schedule.

**FINDINGS—FINANCIAL STATEMENT AUDIT**

None noted

**FINDINGS—FEDERAL AWARD PROGRAMS AUDITS**

U.S. Department of Education

**2024-001 Student Financial Aid Cluster – Assistance Listing Numbers 84.063 and 84.268**

Recommendation: The University should review its reporting procedures to ensure that students' statuses are timely reported to NSLDS as required by Federal regulations.

Explanation of disagreement with audit finding: There is no disagreement with the audit finding.

Action taken in response to finding: ***IUP will set guidelines that all degree clearing must be done with the 45 day time line so the students are reported within the 60 days limit.***

Name(s) of the contact person(s) responsible for corrective action: ***Tracey Heeney Technical Project Manager and Chris Kitas Executive Director Institutional Research, Student Records & Assessment***

Planned completion date for corrective action plan: **May 2025**



Indiana University of Pennsylvania

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**Financial Aid Office**

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Indiana, Pennsylvania 15705-1038

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[www.iup.edu/financialaid](http://www.iup.edu/financialaid)

**2024-002**

**Student Financial Aid Cluster – Assistance Listing Numbers 84.063 and 84.268**

Recommendation: The University should evaluate their procedures and review policies surrounding reporting status changes to NSLDS to ensure the enrollment effective date reported to NSLDS is aligning with the University's last date of attendance.

Explanation of disagreement with audit finding: There is no disagreement with the audit finding.

Action taken in response to finding: : ***IUP will set guidelines that all degree clearing must be done with the 45 day time line so the students are reported within the 60 days limit.***

Name(s) of the contact person(s) responsible for corrective action: ***Tracey Heeney Technical Project Manager and Chris Kitas Executive Director Institutional Research, Student Records & Assessment***

Planned completion date for corrective action plan: **May 2025**

If the U.S. Department of Education has questions regarding this plan, please contact the individual(s) noted above.



**Cheyney University of Pennsylvania**

1837 University Circle  
Cheyney, Pennsylvania 19319-0200  
610-399-2000  
[www.cheyney.edu](http://www.cheyney.edu)

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**CHEYNEY UNIVERSITY OF PENNSYLVANIA  
CORRECTIVE ACTION PLAN  
YEAR ENDED JUNE 30, 2024**

The Cheyney University of Pennsylvania respectfully submits the following corrective action plan for the year ended June 30, 2024.

Audit period: July 01, 2023 - June 30, 2024

The findings from the schedule of findings and questioned costs are discussed below. The findings are numbered consistently with the numbers assigned in the schedule.

**FINDINGS—FINANCIAL STATEMENT AUDIT**

None noted

**FINDINGS—FEDERAL AWARD PROGRAMS AUDITS**

U.S. Department of Education

**2024-001      Student Financial Aid Cluster – Assistance Listing Numbers 84.063 and 84.268**

Recommendation: The University should review its reporting procedures to ensure that students' statuses are timely reported to NSLDS as required by Federal regulations.

Explanation of disagreement with audit finding: There is no disagreement with the audit finding.

Action taken in response to finding: Cheyney University of Pennsylvania utilizes the National Student Clearinghouse as a third-party service provider for enrollment reporting and provides all enrollment data to NSC, believing that enrollment would be reported to NSLDS in compliance with federal regulations; unfortunately, the enrollment data from the NSC roster which is provided to National Student Loan Data Systems (NSLDS), is only matched to students who currently have existing enrollment records in NSLDS. Student enrollment information is provided to NSLDS from Common Originations and Disbursements (COD). Cheyney University is a Heightened Cash Monitoring 2 (HCM2) institution, and students' Title IV aid/ disbursements are reported differently than advance pay institutions. The student records from COD are only provided to NSLDS upon approval of disbursement from Ed after the University HCM2 submissions are approved. As of Fall 2024, Cheyney University has continued to directly report and upload enrollment for all Title IV recipients to NSLDS from the monthly NSC enrollment rosters.

Name(s) of the contact person(s) responsible for corrective action: Kimberly Edge, University Registrar, Stephanie Stevens, Associate Registrar

Planned completion date for corrective action plan: June 30, 2025

**2024-002      Student Financial Aid Cluster – Assistance Listing Numbers 84.063 and 84.268**

Recommendation: The University should evaluate their procedures and review policies surrounding reporting status changes to NSLDS to ensure the enrollment effective date reported to NSLDS is aligning with the University's last date of attendance.

Explanation of disagreement with audit finding: There is no disagreement with the audit finding.

Action taken in response to finding: Cheyney University of Pennsylvania extracts current enrollment information, including any enrollment status changes for all students from the University system of record based on the schedule timeline provided to NSC. As of Fall 2024, The Registrar's Office continues to review NSC information following transmission, particularly for effective dates of completely withdrawn students. The NSC reports enrollments to NSLDS for the University. Cheyney University had previously learned that NSLDS did not receive students' enrollment status changes from NSC in a timely manner due the University HCM2 status and timing of students being reported to NSLDS from COD based on Ed's approval of the University HCM2 submissions.

Name(s) of the contact person(s) responsible for corrective action: Kimberly Edge, University Registrar, Stephanie Stevens, Associate Registrar

Planned completion date for corrective action plan: June 30, 2025

If the U.S. Department of Education has questions regarding this plan, please contact the individual(s) noted above.



**KUTZTOWN UNIVERSITY OF PENNSYLVANIA  
CORRECTIVE ACTION PLAN  
YEAR ENDED JUNE 30, 2024**

The Kutztown University of Pennsylvania respectfully submits the following corrective action plan for the year ended June 30, 2024.

Audit period: July 01, 2023 - June 30, 2024

The findings from the schedule of findings and questioned costs are discussed below. The findings are numbered consistently with the numbers assigned in the schedule.

**FINDINGS—FINANCIAL STATEMENT AUDIT**

None noted

**FINDINGS—FEDERAL AWARD PROGRAMS AUDITS**

U.S. Department of Education

**2024-001      Student Financial Aid Cluster – Assistance Listing Numbers 84.063 and 84.268**

Recommendation: The University should review its reporting procedures to ensure that students' statuses are timely reported to NSLDS as required by Federal regulations.

Explanation of disagreement with audit finding: There is no disagreement with the audit finding.

Action taken in response to finding:

- We will target shortening our status change reporting process to 2-3 days to compensate from the (up to) 30 day lag between NSC reporting and NSLDS reporting.
- We will connect with another PASSHE school that was on the findings report for the last period - but not this period - to ascertain how they avoided the repeat, and to learn additional best practices.
- We will renew our cooperative efforts with financial aid to ensure both sides of the equation – NSC and NSLDS – are communicating and that both offices are involved in double checking.

Name(s) of the contact person(s) responsible for corrective action: Ben Trout, Registrar

Planned completion date for corrective action plan: June 30, 2025





**2024-002      Student Financial Aid Cluster – Assistance Listing Numbers 84.063 and 84.268**

Recommendation: The University should evaluate their procedures and review policies surrounding reporting status changes to NSLDS to ensure the enrollment effective date reported to NSLDS is aligning with the University's last date of attendance.

Explanation of disagreement with audit finding: There is no disagreement with the audit finding.

Action taken in response to finding:

- We will shorten our process to 2-3 days to compensate from the (up to) 30 day lag between NSC reporting and NSLDS reporting.
- We will connect with another PASSHE school (not on the findings report) to ascertain how they keep their submissions timely, and learn best practices.
- We will renew our cooperative efforts with financial aid to ensure both sides of the equation – NSC and NSLDS – are communicating and that both offices are involved in double checking.

Name(s) of the contact person(s) responsible for corrective action: Ben Trout, Registrar

Planned completion date for corrective action plan: June 30, 2025

If the U.S. Department of Education has questions regarding this plan, please contact the individual(s) noted above.



## COMMONWEALTH UNIVERSITY

### COMMONWEALTH UNIVERSITY OF PENNSYLVANIA CORRECTIVE ACTION PLAN YEAR ENDED JUNE 30, 2024

The Commonwealth University of Pennsylvania respectfully submits the following corrective action plan for the year ended June 30, 2024.

Audit period: July 01, 2023 - June 30, 2024

The findings from the schedule of findings and questioned costs are discussed below. The findings are numbered consistently with the numbers assigned in the schedule.

#### **FINDINGS—FINANCIAL STATEMENT AUDIT**

None noted

#### **FINDINGS—FEDERAL AWARD PROGRAMS AUDITS**

U.S. Department of Education

##### **2024-001 Student Financial Aid Cluster – Assistance Listing Numbers 84.063 and 84.268**

Recommendation: The University should evaluate its procedures and review policies surrounding reporting program enrollment effective dates to NSLDS. The University should evaluate its procedures and review policies surrounding reporting program enrollment statuses to NSLDS.

Explanation of disagreement with audit finding: There is no disagreement with the audit finding.

Action taken in response to finding: The issues with enrollment reporting were one-time issues related to the integration of the three schools and the implementation of and data migration to a new student information system. Issues have been resolved and Commonwealth University is currently reporting on the prescribed schedule.

Name(s) of the contact person(s) responsible for corrective action: Joanne Knepp, Pamela Kathcart

Planned completion date for corrective action plan: Immediately

##### **2024-002 Student Financial Aid Cluster – Assistance Listing Numbers 84.063 and 84.268**

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Financial Aid | 231 South Hall  
71 S. Academy St. Mansfield, PA 16933  
570-662-4823 | pkathcar@commonwealthu.edu

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Recommendation: The University should evaluate their procedures and review policies surrounding reporting of enrollment and program enrollment statuses to NSLDS. The University should also evaluate their procedures and review policies surrounding reporting status changes to NSLDS to ensure the enrollment effective date reported to NSLDS is aligning with the University's last date of attendance. Explanation of disagreement with audit finding: There is no disagreement with the audit finding.

Action taken in response to finding: The issues with enrollment reporting were one-time issues related to the integration of the three schools and the implementation of and data migration to a new student information system. Issues have been resolved and Commonwealth University is currently reporting on the prescribed schedule.

Name(s) of the contact person(s) responsible for corrective action: Joanne Knepp, Pamela Kathcart

Planned completion date for corrective action plan: Immediately

**2024-003      Student Financial Aid Cluster – Assistance Listing Number 84.268**

Recommendation: The University should ensure all necessary employees receive proper training, support, and time to follow the university policies and federal requirements related to monthly reconciliations and maintenance of documentation.

Explanation of disagreement with audit finding: There is no disagreement with the audit finding.

Action taken in response to finding: Direct Loan processor will submit monthly reconciliations to Executive Director of Financial Aid or designated campus director for review and approval.

Name(s) of the contact person(s) responsible for corrective action: Pamela Kathcart

Planned completion date for corrective action plan: Immediately

If the U.S. Department of Education has questions regarding this plan, please contact the individual(s) noted above.

**MILLERSVILLE UNIVERSITY OF PENNSYLVANIA  
CORRECTIVE ACTION PLAN  
YEAR ENDED JUNE 30, 2024**

The Millersville University of Pennsylvania respectfully submits the following corrective action plan for the year ended June 30, 2024.

Audit period: July 01, 2023 - June 30, 2024

The findings from the schedule of findings and questioned costs are discussed below. The findings are numbered consistently with the numbers assigned in the schedule.

**FINDINGS—FINANCIAL STATEMENT AUDIT**

None noted

**FINDINGS—FEDERAL AWARD PROGRAMS AUDITS**

U.S. Department of Education

**2024-001      Student Financial Aid Cluster – Assistance Listing Numbers 84.063 and 84.268**

Recommendation: The University should review its reporting procedures to ensure that students' statuses are timely reported to NSLDS as required by Federal regulations.

Explanation of disagreement with audit finding: There is no disagreement with the audit finding.

Action taken in response to finding: The Registrar's Office will review its reporting procedures to ensure that students' statuses are timely reported to NSLDS as required by Federal regulations. Primarily, the frequency of submissions to the NSC.

Name(s) of the contact person(s) responsible for corrective action: John Sicotte

Planned completion date for corrective action plan: 1/5/26

**2024-002      Student Financial Aid Cluster – Assistance Listing Numbers 84.063 and 84.268**

Recommendation: The University should evaluate their procedures and review policies surrounding reporting status changes to NSLDS to ensure the enrollment effective date reported to NSLDS is aligning with the University's last date of attendance.

Explanation of disagreement with audit finding: There is no disagreement with the audit finding.

Action taken in response to finding: The Registrar's Office will evaluate their procedures and review policies surrounding reporting status changes to NSLDS to ensure the enrollment effective date reported to NSLDS is aligning with the University's last date of attendance. Primarily, the frequency of submissions to the NSC.

Name(s) of the contact person(s) responsible for corrective action: John Sicotte

Planned completion date for corrective action plan: 1/5/26

If the U.S. Department of Education has questions regarding this plan, please contact the individual(s) noted above.

**EAST STROUDSBURG UNIVERSITY OF PENNSYLVANIA  
SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS  
YEAR ENDED JUNE 30, 2024**

The East Stroudsburg University of Pennsylvania respectfully submits the following summary schedule of prior audit findings for the year ended June 30, 2024.

Audit period: July 01, 2023 – June 30, 2024

The findings from the prior audit's schedule of findings and questioned costs are discussed below. The findings are numbered consistently with the numbers assigned in the prior year.

**FINDINGS—FINANCIAL STATEMENT AUDIT**

None noted

**FINDINGS—FEDERAL AWARD PROGRAMS AUDITS**

U.S. Department of Education

**2023-002      Student Financial Aid Cluster – Assistance Listing Numbers 84.063 and 84.268**

Condition and Context:

During our testing of NSLDS Enrollment Reporting on the State System, we noted:

1) Status change was received by NSLDS was outside of the 60-day timeframe:

- **East Stroudsburg University (P268K222133, P268K232133, P063P212133, and P063P222133):** 24 of the 40 students tested for award year 2022-23

Status: Repeat finding – See 2024-001.

**2023-003      Student Financial Aid Cluster – Assistance Listing Numbers 84.063 and 84.268**

Condition and Context:

During our testing of enrollment status reporting on the State System, we noted:

- 1) Incorrect Enrollment Effective Date Reported to NSLDS
  - **East Stroudsburg University (P268K222133, P268K232133, P063P212133, and P063P222133):** 7 of the 40 students tested for award year 2022-23

- 2) Incorrect Program Enrollment Effective Date Reported to NSLDS
- **East Stroudsburg University (P268K222133, P268K232133, P063P212133, and P063P222133):** 3 of the 40 students tested for award year 2022-23

Status:

Status: Repeat finding – See 2024-002.

**2023-005      Student Financial Aid Cluster – Assistance Listing Number 84.268**

**Condition and Context:**

During the testing of Direct Loan Reconciliations on the State System, we noted that East Stroudsburg University was performing reconciliations; however, formal documentation of review or approval could not be provided.

Status: Corrected, controls have been implemented to monitor and ensure compliance.

Name(s) of the contact person(s) responsible for corrective action:

Leo Hertling Director – Financial Aid 570-422-2828

Geryl Kinsel – Registrar 570-422-2811

If the U.S. Department of Education has questions regarding this plan, please contact the individual(s) noted above.

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PENNSYLVANIA WESTERN UNIVERSITY OF PENNSYLVANIA  
**SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS**  
**YEAR ENDED JUNE 30, 2024**

The Pennsylvania Western University of Pennsylvania respectfully submits the following summary schedule of prior audit findings for the year ended June 30, 2024.

Audit period: July 01, 2023 - June 30, 2024

The finding from the prior audit's schedule of findings and questioned costs is discussed below. The finding is numbered consistently with the number assigned in the prior year.

**FINDINGS—FINANCIAL STATEMENT AUDIT**

None noted

**FINDINGS—FEDERAL AWARD PROGRAMS AUDITS**

U.S. Department of Education

2023-001      Education Stabilization Fund – Higher Education Emergency Relief Fund – Assistance  
Listing Number 84.425E

**Condition:**

During our testing of HEERF reporting requirements on the State System, we noted:

1) Noncompliant Reporting:

Pennsylvania Western University (P425E200998): The one quarterly report and the annual report selected for testing were not able to be provided as proof of completion

**Status:** The University did not have any HEERF Expenditures during the fiscal year 2023-24; therefore, follow-up testing was unable to be performed. No repeat finding for 2023-24 award year.

2023-006      Student Financial Aid Cluster – Assistance Listing Numbers 84.007, 84.063 and 84.268

**Condition and Context:**

During our testing of Return of Title IV (R2T4) funding on the State System, we noted:

1) Calculations were not being performed timely, resulting in payments being returned outside of the 45-day timeframe





Pennsylvania Western University (P007A213550, P007A223550, P063P212130, P063P222130, P268K222130, and P268K232130): 2 of the 13 students tested for award year 2022-23

Status: Corrected. Controls have been implemented to monitor and ensure compliance.

If the U.S. Department of Education has questions regarding this plan, please contact Stephanie Hemak, Controller, [hemak\\_s@pennwest.edu](mailto:hemak_s@pennwest.edu) or 717-720-4017.





Financial Aid Office | West Chester University | 25 University Avenue  
West Chester, Pennsylvania 19383 | 610-436-2627 | [www.wcupa.edu](http://www.wcupa.edu)

**WEST CHESTER UNIVERSITY OF PENNSYLVANIA  
SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS  
YEAR ENDED JUNE 30, 2024**

The West Chester University of Pennsylvania respectfully submits the following summary schedule of prior audit findings for the year ended June 30, 2024.

Please contact Daniel J. McIlhenny, Executive Director of Financial Aid, for questions at 610-436-3618 or [dmcilhenny@wcupa.edu](mailto:dmcilhenny@wcupa.edu)

Audit period: July 01, 2023 - June 30, 2024

The findings from the prior audit's schedule of findings and questioned costs are discussed below. The findings are numbered consistently with the numbers assigned in the prior year.

**FINDINGS—FINANCIAL STATEMENT AUDIT**

None noted

**FINDINGS—FEDERAL AWARD PROGRAMS AUDITS**

U.S. Department of Education

**2023-002      Student Financial Assistance Cluster – Assistance Listing Numbers 84.063 and 84.268**

Condition:

During our testing of NSLDS Enrollment Reporting on the State System, we noted:

- 1) Status change was received by NSLDS was outside of the 60-day timeframe:

**West Chester University (P268K222141, P268K232141, P063P212141, and P063P222141):** 4 of the 40 students tested for award year 2022-23

**Status:** Corrected. Controls have been implemented to monitor and ensure compliance.

**2023-003      Student Financial Assistance Cluster – Assistance Listing Numbers 84.063 and 84.268**

Condition:

During our testing of enrollment status reporting on the State System, we noted:

- 1) Incorrect Program Enrollment Effective Date Reported to NSLDS  
**West Chester University (P268K222141, P268K232141, P063P212141, and P063P222141):** 1 of the 40 students tested for award year 2022-23
- 2) Incorrect Program Enrollment Status Reported to NSLDS

**West Chester University (P268K222141, P268K232141, P063P212141, and P063P222141):** 1 of the 40 students tested for award year 2022-23

**Status:** Corrected. Controls have been implemented to monitor and ensure compliance.

**2023-004      Student Financial Assistance Cluster – Assistance Listing Numbers 84.063 and 84.268**

**Condition:**

During our testing of Common Origination and Disbursement (COD) system reporting on the State System, we noted:

- 1) Disbursements reported outside of the 15-day timeframe

West Chester University (P268K222141, P268K232141, P063P212141, and P063P222141): 1 of the 40 disbursements tested for award year 2022-23

- 2) Disbursements reported with incorrect disbursement dates

West Chester University (P268K222141, P268K232141, P063P212141, and P063P222141): 2 of the 40 disbursements tested for award year 2022-23

**Status:** Corrected. Controls have been implemented to monitor and ensure compliance.

If the U.S. Department of Education has questions regarding this plan, please contact the individual(s) noted above.



**CHEYNEY UNIVERSITY OF PENNSYLVANIA  
SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS  
YEAR ENDED JUNE 30, 2024**

The Cheyney University of Pennsylvania respectfully submits the following summary schedule of prior audit findings for the year ended June 30, 2024.

Please contact Robert Forest, Director of Student Financial Services, for questions at 610.399.2350 or [rforest@cheyney.edu](mailto:rforest@cheyney.edu)

Audit period: July 01, 2023 - June 30, 2024

The findings from the prior audit's schedule of findings and questioned costs are discussed below. The findings are numbered consistently with the numbers assigned in the prior year.

**FINDINGS—FINANCIAL STATEMENT AUDIT**

None noted

**FINDINGS—FEDERAL AWARD PROGRAMS AUDITS**

U.S. Department of Education

**2023-001 Education Stabilization Fund – Higher Education Emergency Relief Fund – Assistance Listing Numbers 84.425E and 84.425F**

**Condition:**

During our testing of HEERF reporting requirements on the State System, we noted:

1) Noncompliant Reporting:

- **Cheyney University (P425E202680 and P425F201194):** Two of the two quarterly reports and the annual report selected for testing were not uploaded to the University's website timely.

**Status:** Corrected. Controls have been implemented to monitor and ensure compliance.

**2023-002 Student Financial Aid Cluster – Assistance Listing Numbers 84.063 and 84.268**

**Condition and Context:**

During our testing of NSLDS Enrollment Reporting on the State System, we noted:

1) Status change was received by NSLDS was outside of the 60-day timeframe:

- **Cheyney University (P268K222130, P268K232130, P063P212130, and P063P222130):** 3 of the 40 students tested for award year 2022-23

Status: Repeat finding – See 2024-001.

**2023-003      Student Financial Aid Cluster – Assistance Listing Numbers 84.063 and 84.268**

**Condition:**

During our testing of enrollment status reporting on the State System, we noted:

- 1) Incorrect Enrollment Effective Date Reported to NSLDS  
**Cheyney University (P268K222131, P268K232131, P063P212131, and P063P222131): 6 of the 40 students tested for award year 2022-23**
- 2) Incorrect Program Enrollment Effective Date Reported to NSLDS  
**Cheyney University (P268K222131, P268K232131, P063P212131, and P063P222131): 1 of the 40 students tested for award year 2022-23**

Status: Repeat finding – See 2024-002.

**2023-006      Student Financial Aid Cluster – Assistance Listing Numbers 84.007, 84.063 and 84.268**

**Condition:**

During our testing of Return of Title IV (R2T4) funding on the State System, we noted:

- 1) Calculations were not being performed timely, resulting in payments being returned outside of the 45 day timeframe

**Cheyney University (P007A213558, P007A223558, P063P212131, P063P222131, P268K222131, and P268K232131): 3 of the 6 students tested for award year 2022-23**

Status: Corrected. Controls have been implemented to monitor and ensure compliance.

**2023-007      Student Financial Aid Cluster – Assistance Listing Numbers 84.007, 84.033, 84.063, and 84.268**

**Condition:**

During our testing of completeness of the SEFA for Cheyney University (P007A213558, P007A223558, P063P212131, P063P222131, P268K222131, and P268K232131) we noted approximately \$3,000,000 of institutional aid expenditures were incorrectly included in the Student Financial Assistance Cluster. The error is a result of institutional aid expenditures being disallowed from the student financial assistance program and the SEFA not being subsequently updated.

Status: Corrected. Controls have been implemented to monitor and ensure compliance.

If the U.S. Department of Education has questions regarding this plan, please contact the individual(s) noted above.



**KUTZTOWN UNIVERSITY OF PENNSYLVANIA  
SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS  
YEAR ENDED JUNE 30, 2024**

The Kutztown University of Pennsylvania respectfully submits the following summary schedule of prior audit findings for the year ended June 30, 2024.

Audit period: July 01, 2023 – June 30, 2024

The findings from the prior audit's schedule of findings and questioned costs are discussed below. The findings are numbered consistently with the numbers assigned in the prior year.

**FINDINGS—FINANCIAL STATEMENT AUDIT**

None noted

**FINDINGS—FEDERAL AWARD PROGRAMS AUDITS**

U.S. Department of Education

**2023-002      Student Financial Aid Cluster – Assistance Listing Numbers 84.063 and 84.268**

**Condition:**

During our testing of NSLDS Enrollment Reporting on the State System, we noted:

- 1) Status change was received by NSLDS was outside of the 60-day timeframe:
  - **Kutztown University (P268K222135, P268K232135, P063P212135, and P063P222135):** 5 of the 5 students tested for award year 2022-23

Status: Repeat finding, see finding 2024-001.

**2023-003      Student Financial Aid Cluster – Assistance Listing Numbers 84.063 and 84.268**

**Condition:**

During our testing of enrollment status reporting on the State System, we noted:

- 1) Incorrect Enrollment Effective Date Reported to NSLDS
  - **Kutztown University (P268K222135, P268K232135, P063P212135, and P063P222135):** 1 of the 5 students tested for award year 2022-23

Status: Repeat finding, see finding 2024-002.



**2023-004      Student Financial Aid Cluster – Assistance Listing Numbers 84.063 and 84.268**

**Condition:**

During our testing of Common Origination and Disbursement (COD) system reporting on the State System, we noted:

- 1) Disbursements reported outside of the 15 day timeframe  
**Kutztown University (P268K222135, P268K232135, P063P212135, and P063P222135): 5 of the 8 disbursements tested for award year 2022-23**

Status: Corrected. Controls have been implemented to monitor and ensure compliance.

If the U.S. Department of Education has questions regarding this plan, please contact the individual(s) noted above.



## COMMONWEALTH UNIVERSITY

### COMMONWEALTH UNIVERSITY OF PENNSYLVANIA SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS YEAR ENDED JUNE 30, 2024

The Commonwealth University of Pennsylvania respectfully submits the following summary schedule of prior audit findings for the year ended June 30, 2024.

Audit period: July 01, 2023 - June 30, 2024

The findings from the prior audit's schedule of findings and questioned costs are discussed below. The findings are numbered consistently with the numbers assigned in the prior year.

#### FINDINGS—FINANCIAL STATEMENT AUDIT

None noted

#### FINDINGS—FEDERAL AWARD PROGRAMS AUDITS

U.S. Department of Education

2023-003 Student Financial Aid Cluster – Assistance Listing Numbers 84.063 and 84.268

#### **Condition and Context:**

During our testing of enrollment status reporting on the State System, we noted:

- 1) Incorrect Program Enrollment Effective Date Reported to NSLDS
  - **Lock Haven University (P268K222136, P268K232136, P063P212136, and P063P222136):** 1 of the 5 students tested for award year 2022-23
- 2) Incorrect Program Enrollment Status Reported to NSLDS
  - **Lock Haven University (P268K222136, P268K232136, P063P212136, and P063P222136):** 1 of the 5 students tested for award year 2022-23

Status: Repeat finding, see finding 2024-002

If the U.S. Department of Education has questions regarding this plan, please contact the following individual(s) Joanne Knepp, Associate Registrar, [jknepp@commonwealthu.edu](mailto:jknepp@commonwealthu.edu), or Pamela Kathcart, Executive Director of Financial Aid, [pkathcar@commonwealthu.edu](mailto:pkathcar@commonwealthu.edu).

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